



Kitsap Regional Coordinating Council

Chair
Mayor Darlene Kordonowy
City of Bainbridge Island

Vice-Chair
Commissioner Chris Endresen
Kitsap County

Commissioner Jan Angel
Commissioner Patty Lent
Kitsap County

Mayor Cary Bozeman
Councilor Carol Arends
Councilor Dianne Robinson
Councilor Nick Wofford *
City of Bremerton

Councilor Bill Knobloch
Councilor Kjell Stoknes *
City of Bainbridge Island

Mayor Kim Abel
Councilor Carolyn Powers *
City of Port Orchard

Mayor Kathryn Quade
Councilor Ed Stern *
City of Poulsbo

Council Chair Leonard Forsman
Rob Purser *
Suquamish Tribe

Council Chair Ron Charles
Phil Dorn *
Port Gamble S'Klallam Tribe

Commissioner M.A. Huntington
Commissioner Cheryl Kincer *
Port of Bremerton

Capt. Reid Tanaka
Tom Danaher, PAO *
Naval Base Kitsap**

Mary McClure
Executive Director

* voting alternates
** non-voting member

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Board Meeting

March 14, 2006

Meeting Summary

1. Call to Order: Chair Darlene Kordonowy called the Kitsap Regional Coordinating Council Board to order at 9:07 a.m. (*Attendance noted at end*)

2. Minutes from February 7, 2006:

Motion: (Angel) and second (Lent) to approve the December 6, 2006 Meeting Summary with adjustments.

Motion carried unanimously.

3. Chair Comments: Welcome to Naval Base Kitsap

Chair Kordonowy extended a welcome to the Naval Base Kitsap (NBK). Captain Reid Tanaka, Commander of Naval Base Kitsap, and Rear Admiral William French, Commander of the Naval Regional Northwest attended the meeting and provided the Kitsap Regional Coordinating Council Board with information regarding its presence in Kitsap County and the future direction of Naval Base Kitsap.

Rear Admiral French advised that the Naval footprint in the Northwest is growing.

Captain Tanaka advised that he had an important job, aside from commanding the Naval Base Kitsap Fleet. A large part of his job is very similar to the jobs of the elected officials in the area:

- Ensuring public safety
- Creating a high quality of life
- Providing housing and shelter
- Providing the right services
- Commute support
- Economic development to support the area around Naval Base Kitsap

He advised that he and the military personnel that make up the military presence in the area, from Bangor, Bremerton, Keyport or other installations, are citizens of our local communities too – their kids go to schools here, their families shop locally. Captain Tanaka also reported that Kitsap County has embraced the military in the area and that he and his family feel very welcome in the Pacific Northwest.

Council Member Bill Knobloch asked if the Navy emphasis on the West Coast is rising and, if so, how the Navy was going to help Kitsap County with future plans for growth.

Rear Admiral French advised that approximately 60% of the submarines are currently stationed on the West Coast, and the placement of surface ships (currently 50/50 East/West) may soon align with the percentage of submarines stationed on the West Coast.

Council Member Ed Stern asked what the Navy's perspective is on the public responsibility for an adequate transportation network.

Rear Admiral French advised that the Navy is currently doing its own transportation studies to look at the transportation options inside and outside the defense line. The Navy has also been using video tele-conferencing to cut down their geographic challenges.

Council Member Bill Knobloch asked about the Navy's opinion of expanding the air service at the Bremerton Airport.

Rear Admiral French advised that he could not see a downside to expansion of the Airport.

Council Member Dianne Robinson asked why the Naval Medical Center is not part of Naval Base Kitsap.

Rear Admiral French advised that all Naval hospitals work under the medical community of the Navy, they are aligned under a different command.

Mayor Cary Bozeman commented that Bremerton is close to a major shipyard and he acknowledged the Navy for helping with economic development issues and the revitalizing of downtown Bremerton.

Rear Admiral French responded that Bremerton and the other surrounding community is a good environment to raise their kids and to live in.

Commissioner Endresen commented that she has worked with the Navy for a long time and appreciates the outreach and communication between the Navy and Kitsap County.

4. Executive Director's Report:

a. Follow-up Notes:

- New Board Member Orientation is scheduled for 11:15 a.m. – 12:15 p.m., following today's Board Meeting.
- Calendar Notes:

The March Board Packet contains a calendar of Kitsap Regional Coordinating Council's Board and Committee Meeting for the next three months.

It also has a list of other important dates:

 - The *Local Government Forum* was moved from March 30 to May 18. Unfortunately, May 18 also has conflicts with a significant statewide union negotiation seminar and may have to be moved again.
 - The Spring Legislative Dinner: May 25.
 - The Fall Legislative Dinner: October 19.
 - The Kitsap Regional Coordinating Council's Board Retreat: July 7 at the Port Gamble Conference Center.
- Document & Fact Book availability:

The 2006 Kitsap Regional Coordinating Council's Document and Fact Book was distributed at the February Board Meeting. If anyone did not get a copy of either for entire book (for new members) or the updated parts (for continuing members), please let Nicole White Clark know and she will make sure you get them immediately.

- Community Development Corporation:
The March Board Packet includes information from Kitsap County Community Development Block Grant Program Manager Ron Adams and Kitsap County Community Development Corporation (KCCDC) Executive Director Jean Charneski.. The Kitsap Regional Coordinating Council's July Board Meeting will focus on economic development; the KCCDC's annual report will be given at that time.
- Legislative Results:
Today's handouts to the Board included a brief report of legislative results that directly impact Kitsap County. The Spring Legislative Dinner will focus on the Kitsap Legislative Caucus' impressions of the 2005-2006 Legislative Session.

b. Focus on Land Use Planning, 2006:

- Introduction and Context:
Rocky Piro, Principal Planner for the Puget Sound Regional Council (PSRC), works as a liaison to the Planning Directors in Kitsap County. The PSRC was reshaped by state and federal law into a Metropolitan Planning Organization. Their Multi-County Planning Policies serve as the umbrella policies for Kitsap, King, Pierce and Snohomish Counties' Countywide Planning Policies and local Comprehensive Plans. The Puget Sound Regional Council is charged with making sure that Countywide Planning Policies and local Comprehensive Plans follow the guidelines set by the Multi-County Planning Policies and the Growth Management Act.

Vision 2020 is the PSRC's plan to integrate the Puget Sound areas long-range goals for growth management, the economy and transportation. Vision 2020's strategy is to:

- Promote growth in the designated Urban Growth Areas
- Focus on centers for transportation planning
- Preserve rural and resource lands
- Provide transportation choices
- Connect centers with a multimodal system

Vision 2020+20 is the update to Vision 2020. It extends planning for the future out to 2040, using input from local elected officials, planners, and the public. The idea is to be bold and think long-range using new information.

Destination 2030 is the Puget Sound Regional Council's regional transportation plan. Since 2002, \$44 million in federal transportation funding, routed through the PSRC, has been distributed in Kitsap County. In that same time period, the Washington State Ferries has received \$26 million through PSRC-distributed federal funds.

The Prosperity Partnership is the Puget Sound Regional Council's plan for progress in regional economic development. It uses "clusters" – geographically specific groupings of inter-connected companies in: Aerospace, Clean Technology, Information Technology, Life Sciences, and International Trade and Logistics. This program supported the Legislature's award of \$800,000 to the Kitsap SEED Project, a local Kitsap program to recruit clean technologies.

Director Mary McClure reviewed the Countywide Planning Policy Elements that local Planning Directors will consider in 2006 for possible amendment:

- Elements C and D: Limited Areas of More Intensive Rural Development (LAMIRD's)
- Element G: Capital Facilities
- Element I: Affordable Housing
- Element K: Analysis of Fiscal Impacts
- Element N: Roles and Responsibilities

- Urban Growth Areas:

Chris Hugo, Bremerton Director of Community Development, reviewed the estimated population growth in Kitsap County in the next 20 years. Kitsap County is expected to increase by 100,000 people during that time. Urban Growth Areas (UGA) is defined in the Revised Code of Washington (RCW) 36.70A.110 as areas “within which urban growth shall be encouraged and outside of which growth can occur only if it is not urban in nature.” Reasonable Measures, a set of guidelines assembled by the County’s Planning Directors and reviewed by the Kitsap Regional Coordinating Council in 2005, can be effectively used in the jurisdictions of Kitsap County to enhance the character of a jurisdiction while attracting people to live in its urban area.

There are two types of Urban Growth Areas – associated and unassociated. Associated UGAs are geographically contiguous to a city, with the stated anticipation that it will become part of the city in the next 20 years. An unassociated UGA is not connected with a city, however they are anticipated to become associated with a new or existing city within 20 years. Over half of the Urban Growth Area land in Kitsap is unassociated. A concern about unassociated urban growth areas is bringing essential urban services to outlying UGAs – historically, there has been disconnect in those services without association with a city.

Council Member Ed Stern asked about Bainbridge Island’s request for special dispensation to define their Urban Growth Area (the entire island) with a definition of growth and urban density different from the requirements of the Growth Management Act.

Chris Hugo advised that Bainbridge Island’s population does not reflect their capacity. At 4 units per acre, the City has the capacity for 125,000 people in residential clusters to protect critical areas.

Mayor Kim Abel asked where the terms “associated” and “unassociated” stemmed from.

Chris Hugo advised that he would find the initial use of those terms and report back.

- Urban Growth Area Mechanisms:

Barry Berezowsky, Poulsbo Planning Director, reviewed Urban Growth Area Management Agreements (UGAMA), annexation and the transition of governance, and fiscal agreements between jurisdictions.

Urban Growth Area Management Agreements are interlocal agreements between the two jurisdictions that define the actions needed for the transition of governance (including fiscal agreements) and delineate who will take them.

There are seven types of annexation in Kitsap County, but in the 2 ½ years and ten annexations that Poulsbo has handled for areas within their UGA, all used the 10% Petition Election

Method. The Poulsbo UGA was set up prior to the Supreme Court ruling on annexation policies. Poulsbo did not annex any land until after the Supreme Court overturned their initial decision. In the 10 annexations that Poulsbo has completed, 545 acres total were annexed. There are 4 more annexations in the planning stages currently that total about 230 acres.

The Annexation Tracking Form, developed in 2005 by the Kitsap Regional Coordinating Council, was designed to increase communication and efficiency in the annexation process; it has, in fact, been successful between Poulsbo and the County.

The Annexation Progress Sheet shows how many acres each jurisdiction had annexed as of July 1, 2005. It will be updated through the Planning Directors Forum and distributed to the Board annually.

Mr. Berezowsky noted that this level of necessary communication does not occur without cooperation and partnership between the jurisdictions.

Commissioner Endresen asked where the transportation and road fund issues are addressed in the format. *Ed. Note:* The Annexation Tracking Form includes notes from the City and the County identifying possible issues/impacts related to any infrastructure built within the past five years with County funds and/or not-yet-retired bond financing (e.g. roads, sewer); any County-owned facilities or properties in the annexation area (e.g. parks, sewer treatment plant); issues related to Planning, Public Works (including roads, pavement management, storm & potable water, sewer), Administrative/Fiscal (including revenue sharing questions).

- Kitsap County Comprehensive Plan: 10-Year Update:
Eric Baker, Kitsap County Planner, reviewed the Kitsap County Comp Plan 10-Year Update. The Update has an “aggressive schedule” to finish by December 2006. He discussed the importance of the visioning process, taking place now through April. It includes the first round of public meetings, where citizens can voice their opinions on the future growth in Kitsap County. Citizens can also log on to www.MyKitsap.org to read more about the Kitsap County Comp Plan 10-Year Update. The 10-Year Plan will include these topics:
 - Land Uses
 - Rural and Natural Resources
 - Natural Systems
 - Economic Development
 - Housing
 - Utilities
 - Transportation
 - Capital Facilities

The development alternatives are:

- Little/No growth
- A lot of growth spread throughout the County
- Growth in the middle range

Focus groups will examine the economic development of the County and mixed-use development.

There will be three stakeholder workshops throughout Kitsap County coming up:

- o Thursday, March 23, 6:00-9:00 p.m. at the Kingston Junior High School
- o Monday, March 27, 6:00-9:00 p.m. at Klahowya Secondary School Commons
- o Tuesday, March 28, 6:00-9:00 p.m. at Givens Community Center

Noted that these meetings have the same format, but are in different locations in Kitsap to best serve the citizens of the County.

5. Member Agency Comments:

Mayor Kim Abel announced an Olympic College-sponsored Kitsap/Mason County Lecture Series. It is a free weekly public lectures series “devoted to where we live.”

6. Citizen Comments: None

7. Adjourn: 11:03 a.m.

Participants:

Kim Abel, City of Port Orchard
 Carol Arends, City of Bremerton
 Tom Danaher, Naval Base Kitsap *
 Leonard Forsman, Suquamish Tribe
 Darlene Kordonowy, City of Bainbridge Island
 Carolyn Powers, City of Port Orchard
 Kathryn Quade, City of Poulsbo
 Ed Stern, City of Poulsbo *
 Nick Wofford, City of Bremerton *

Jan Angel, Kitsap County
 Cary Bozeman, City of Bremerton
 Chris Endresen, Kitsap County
 Bill Knobloch, City of Bainbridge Island *
 Patty Lent, Kitsap County
 Rob Purser, Suquamish Tribe *
 Dianne Robinson, City of Bremerton
 Captain Reid Tanaka, Naval Base Kitsap

**Alternates*

Kitsap Regional Coordinating Council Staff:

Mary McClure, Executive Director
 Nicole White Clark, Project Coordinator

Claudia Dixon, Project Coordinator
 Kirsten Jewell, Project Coordinator

Others Present:

Ken Attebery, CEO, Port of Bremerton
 Barry Berezowsky, City of Poulsbo
 Mark Gulbranson, Puget Sound Reg’l Council
 Chris Hugo, City of Bremerton
 Angie Silva, Kitsap County

Eric Baker, Kitsap County
 Rear Admiral William French, Naval Region NW
 Dick Hayes, Kitsap Transit
 Rocky Piro, Puget Sound Regional Council
 Geoff Wentland, City of Bremerton