Kitsap Regional Coordinating Council

KRCC Land Use Technical Advisory Committee (LUTAC) Meeting Agenda
v.4-8-2021

Date: April 14, 2021
Time: 1:00 p.m. – 3:00 p.m.
Remote Participation: There are two options for remotely participating in this meeting.

- **Option A - Video Conferencing and Screen Sharing.** Please click the following link: https://zoom.us/j/92975752102.
- **Option B - Call in only.** If you are not by a computer, you can join by phone only. Please call (253) 215-8782 and then enter the *meeting number: 929-7575-2102* to enter the call. You do not need a participant ID, just press "#" to continue the call.

Meeting Objectives:

- Review and provide feedback on working draft of the Kitsap Countywide Planning Policies (CPPs).
- Receive Kitsap CPP Outreach & Engagement Updates from KRCC Staff.
- Confirm approach for April meeting with TransTAC and the May Board Study Session.

1. **Welcome and Introductions**

2. **Old Business**
   a. **Old Business**
   - ACTION: Approve the draft March 11 Meeting Summary — Packet Pg. 2
   - ACTION: Approve the draft March 24 Meeting Summary — Packet Pg. 6

3. **Committee Updates and Work in Progress**
   a. **Kitsap CPPs, Working Draft Updates**
   - Opportunity to review and provide feedback on a revised working draft of the Kitsap CPPs (*includes updates from March 11 and 24 LUTAC meetings):* — Packet Pg. 9
     - Kitsap CPP Spotlight: Element B: Urban Growth Areas (UGAs)
     - Kitsap CPP Spotlight: Element D: Rural Land Uses
     - Kitsap CPP Spotlight: Social Equity Considerations — Packet Pg. 11

   b. **Kitsap CPPs, Element C: Centers of Growth**
   - Review and provide feedback on a draft "Report Card" of Proposed Countywide Centers — Packet Pg. 20

   c. **KRCC Staff Update: Outreach & Engagement**
   - Review draft Kitsap CPP Stakeholders — Packet Pg. 23
   - Review early draft Frequently Asked Questions (FAQ) — Packet Pg. 24

4. **Administrative Agenda**
   a. **Meeting Review**
   - Seek feedback on the Kitsap CPP Roadshow Approach
   - Discuss the draft agenda for April 22 LUTAC meeting with TransTAC — Packet Pg. 25
   - Discuss the draft May 4 Board Study Session

5. **Wrap Up**
   - Recap topics covered and summarize key decisions and action items

6. **Adjourn**

DRAFT - Kitsap Regional Coordinating Council (KRCC)
Land Use Technical Advisory Committee (LUTAC)
March 11, 2021 Meeting Summary | Convened via Teleconference
Draft v.4-8-2021

Decisions and Recommendations
• Approved the February 11 Meeting Summary and February 17 Meeting Summary as final. • Recommended a revised Kitsap Countywide Planning Policy (CPP) update timeline for PlanPOL and KRCC Executive Committee consideration. • Recommended consulting with PlanPOL on which kinds EPFs might require regional coordination • Recommend to only provide verbal comments on the Kitsap CPPs draft policies.

Actions	Person Responsible	Status
1. Conduct follow-up meeting with Alison O'Sullivan after the March 24 LUTAC meeting.	KRCC staff	Complete
2. Send Doodle poll to schedule a LUTAC meeting during the week of April 12-16.	KRCC staff	Complete
3. Send Doodle poll for a LUTAC meeting during the week of April 19	KRCC staff	Complete
4. Cancel the April 8 LUTAC meeting.	KRCC staff	Complete
5. Upload the February 11 and February 17 meeting summaries to the KRCC website.	KRCC staff	Complete
6. Share with TransTAC the suggestions from LUTAC on Element H: Transportation.	KRCC staff	Complete
7. Send out the working draft of the Kitsap CPPs to PlanPOL.	KRCC staff	Complete

A. Welcome and Introductions

Kizz Prusia, Land Use Program Lead, welcomed LUTAC members to the March 11 meeting. He reviewed the meeting objectives and topics.

B. Old Business

Meeting Summary Review: KRCC staff reviewed the February 11 and February 17 LUTAC meeting summaries. LUTAC members asked no questions and proposed no edits. KRCC staff will post the summaries on the KRCC website.

C. Committee Updates and Work in Progress

Kitsap Countywide Planning Policies (CPPs) Process Clarifications: KRCC staff presented process updates for the Kitsap CPPs which touched on several areas including legal review, public comment period, communication protocols, and feedback protocols. The updates from KRCC staff are outlined below:

- **Legal Review:** Initial steps have been taken with Kitsap County Legal Counsel for a review of the draft Kitsap CPPs. An updated draft of the Kitsap CPPs will be provided to Legal Counsel to review.
- **Public Comment Period**: The duration of the public comment period can be shorter or longer than 30 days if necessary. The comment period for the Kitsap CPPs is planned for 14 days from May 7 to May 21.

- **Communications Protocols**: KRCC staff requested LUTAC members that all communications sent in the form of email be distributed to all LUTAC members. These protocols are set to make sure all members of LUTAC are heard and get to participate fully in the process.
- **Feedback Protocols:** KRCC staff requested all feedback and comments on the draft Kitsap CPPs be presented only during meetings moving forward. No additional comments will be shared between meetings to help manage the number of comments received.

Following these process clarifications, KRCC staff presented several draft timelines for the update of the Kitsap CPPs. LUTAC members were asked to provide feedback on the timeline and offered suggestions about upcoming meetings dates and topics, the timing and duration of the public comment period, and the review cycle with elected officials from respective jurisdictions. KRCC staff live-edited a timeline based on this feedback. LUTAC recommended a revised Kitsap Countywide Planning Policy (CPP) update timeline for PlanPOL and KRCC Executive Committee consideration.

Kitsap Countywide Planning Policies (CPPs) Working Draft Update: Clay White, LDC, Inc led a review of several draft policies. He focused on newly added language and policies for Element G: Siting of Public Facilities and Element H: Transportation.

Element G: Siting of Public Facilities: Clay presented two standalone issues in this chapter for further discussion and feedback for Element G. The issues presented included:

1. Confusion over references to Capital Facilities of Countywide of Statewide significance and Essential Public Facilities (EPFs).
2. KRCC review process for Capital Facilities of Countywide of Statewide significance.

LUTAC members were asked to provide input on these policy issues and draft policy language. Members expressed the following concerns with draft policy language:

- Several LUTAC members recommended making a distinction between EPFs and individual jurisdictions' public facilities.
- Several LUTAC members expressed the need for coordination around siting facilities beyond notifications.
- Several LUTAC members noted the process needs to be flexible and include more than a simple notification of a proposed siting.
- LUTAC members agreed on not moving forward with a mandated citizen review board.
- LUTAC members suggested referencing the facilities and types of facilities as identified in Revised Code of Washington (RCW) 36.70A.200.

LUTAC discussed several approaches to review, coordinate, and distinguish EPFs from other types of facilities and proposed a two-tiered approach to consider EPFs in Kitsap County. In the proposed tiered approach, Tier 1 facilities would include regionally significant facilities and Tier 2 facilities would include less significant facilities. Members also suggested additional requirements for Tier 1 facilities could include applicants providing a briefing to the KRCC Board and the requirement for Tier 2 facilities could follow a regular permit process.

Following this discussion, LUTAC members recommended consulting with PlanPOL on which kinds EPFs might require regional coordination. Members recommended the discussion about EPFs be framed to consider what the current policy is, what state law says, and if any formal process is needed moving forward.

Element H: Transportation: LUTAC members reviewed and discussed the introduction to this element and policy: T-1. Strategies to optimize and manage the safe use of transportation facilities and services.

LUTAC members were asked to provide input on draft policy language. Members expressed the following concerns with draft policy language:

- Several members suggested maintaining the references to the Multicounty Planning Policies (MPPs), especially the role of centers in the introduction.
- Several members noted policy T-1B that the relationship is between transportation level of service standards and safety was not clear.
- One member noted that some policy language should recognize the high-capacity transit (HCT) corridors which are identified by VISION 2050 and the regional transportation plan (RTP).

Kitsap Countywide Planning Policies (CPPs) Element C: Centers of Growth: Karla Boughton, City of Poulsbo, provided a brief update regarding the status of Element C. The revised draft of Element C incorporates the feedback and comments from LUTAC meetings in 2019 and 2020. The draft would be available for review at the March 24 LUTAC meeting.

D. Administrative Agenda

March 16 PlanPOL Meeting: LUTAC members discussed the next PlanPOL meeting and what materials need to be included in the CPP briefing. Members recommended there be a memo drafted with an update of LUTAC's process highlighting which sections of the Kitsap CPPs have and have not been reviewed. The memo would be shared for review by PlanPOL members.

E. Wrap Up

Recap: KRCC staff reviewed the decisions and action items listed in the table above.

F. Adjourn

Attachment A: List of LUTAC Members in Attendance (Virtual Participation Only)

Name	Affiliation (alphabetical)
1. Heather Wright	City of Bainbridge Island
2. Andrea Spencer	City of Bremerton
3. Nick Bond	City of Port Orchard
4. Karla Boughton	City of Poulsbo
5. Angie Silva	Kitsap County
6. Ed Coviello	Kitsap Transit
7. Andrea Harris-Long	Puget Sound Regional Council
8. Liz Underwood-Bultmann	Puget Sound Regional Council
9. Alison O'Sullivan	Suquamish Tribe
10. Matthews Pahs	Washington Dept. of Transportation
11. Gary Idleburg	Department of Commerce
Clay White	LDC, Inc.
Sophie Glass	KRCC Program Director
Kizz Prusia	KRCC Land Use Program Lead

DRAFT Kitsap Regional Coordinating Council (KRCC)
Land Use Technical Advisory Committee (LUTAC)
March 24, 2021 Meeting Summary | Convened via Teleconference
Draft v.4-8-2021

Decisions and Recommendations
• LUTAC recommended proposed draft language for Element C: Centers of Growth related to centers criteria and centers designation.

Actions	Person Responsible	Status
1. Distribute the March 11 LUTAC meeting summary for review.	KRCC staff	Ongoing
2. Complete the March 24 LUTAC meeting summary.	KRCC staff	Ongoing
3. Team with LUTAC to prepare a "report card" and updated version of Appendix F.	KRCC staff	Ongoing

A. Welcome and Introductions

Kizz Prusia, KRCC Land Use Program Lead, welcomed participants and provided a recap of the March 11 LUTAC meeting. He noted the objective of the March 24 meeting was to focus on Element C: Centers of Growth and potentially Element D: Rural Land Uses if time allowed.

B. Committee Updates and Work in Progress

KRCC Staff Process Clarification: CPP Update Timeline: KRCC staff provided an updated version of the draft Kitsap CPP update timeline. KRCC staff noted the timeline was reviewed and approved by the KRCC Executive Committee.

Kitsap Countywide Planning Policies (CPPs) Element C Update: Karla Boughton, City of Poulsbo presented an updated draft of Element C: Centers of Growth. She summarized the following changes throughout the updated draft:

1. The introduction has been shortened and is directly from PSRC 2018 Regional Centers Framework.
2. The Centers typology and criteria is now presented in table format as a new Appendix X. (To be renumbered by LDC consistent with appendix numbering in final draft).
3. Policies that were identified in the early 2020 draft were reviewed and consolidated wherever possible, with reference to the PSRC 2018 Regional Growth Centers Framework as primary source.
4. New policies were added in response to the consensus work in Fall 2020, or if deemed appropriate upon review of Snohomish/King Counties drafts.
5. The policy consensus reached Fall 2020 were incorporated.
6. Appendix X is a new appendix where the centers typology, criteria and requirements are established. Each center type has its own table and are numbered accordingly.
7. Appendix Y is a new appendix where the centers are identified and the process for designation is identified.

Kitsap Countywide Planning Policies (CPPs) Element C Discussion: Karla led a discussion of proposed changes to Element C. The discussion focused on refining proposed criteria for smaller sized countywide growth centers and the process to identify and designate centers. LUTAC members provided comments regarding these two topics as outlined below:

Countywide Growth Centers Criteria: LUTAC members discussed criteria for smaller sized Countywide Growth Centers included activity units, walkshed, and transit service. LUTAC agreed to a set of criteria with changes to include more specific language about walksheds, added language about "existing or planned transit service", removing references to bus rapid transit. LUTAC also agreed all other criteria related to activity units, mix of uses, and capacity for additional growth must be met by Countywide Growth Centers.

Centers Designation: LUTAC members reviewed two proposed designation processes for centers. The first proposed designation process would occur as part of the 2024 Growth Management Act (GMA) Comprehensive Plan update and the second proposed designation process would occur prior to the GMA periodic Comprehensive Plan Update. LUTAC members agreed to a proposed designation process for centers that met the following components:

1) Centers identified in the previous version of Appendix F (Kitsap CPPs, version 2015) or identified in a comprehensive or subarea plan by April 2020 and;
2) Where planning (comprehensive or subarea) has been completed by the jurisdiction, and;
3) Which meets the criteria of a countywide Center and is intended to accommodate a concentration of the 2024 growth targets, and
4) A review and confirmation of the Centers will occur after the 2024 GMA Periodic Comprehensive Plan Update, as set forth and consistent with Policy C-4.b.

Following this discussion LUTAC members reviewed the proposed set of centers including regional growth, candidate regional growth, candidate countywide, and military installations that may be included in a revised Appendix F. Members shared which centers should be listed and which could be removed. LUTAC suggested a "report card" be prepared to compare centers from Appendix F, new proposed centers, and VISION 2050 criteria. KRCC staff will team with LUTAC to prepare a "report card" and updated version of Appendix F.

C. Wrap Up

Recap: KRCC staff reviewed the decisions and action items listed in the table above.

D. Adjourn

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6. Angie Silva	Kitsap County
7. Ed Coviello	Kitsap Transit
8. Pat Lolavera	Naval Base Kitsap
9. Andrea Harris-Long	Puget Sound Regional Council
10. Liz Underwood-Bultmann	Puget Sound Regional Council
11. Alison O'Sullivan	Suquamish Tribe
12. Matthews Pahs	Washington Dept. of Transportation
Sophie Glass	KRCC Program Director
Kizz Prusia	KRCC Land Use Program Lead

LDC | Surveying Engineering Planning

To: KRCC LUTAC/TransTAC

From: Clay White, LDC, Inc.

Date: April 2, 2021

RE: Updated Element G. – Public Capital Facilities and Essential Public Facilities

At the March 11th LUTAC meeting, we began working through the latest set of revisions to the Draft Countywide Planning Policies. We had a productive discussion on Element G. (Siting Public Capital Facilities), and I received direction from LUTAC to restructure that Element. Further direction was provided by the PlanPOL on March 16th. The following outlines the changes proposed:

- Proposed Element G. name change from Siting Public Capital Facilities to Public Capital Facilities and Essential Public Facilities
- New introductory paragraphs to provide clarity on the purpose of the Element. This includes:
    - Language to provide clarity that Capital Facilities of a Statewide nature are synonymous with Essential Public Facilities (ESFs)
    - High level definition of (ESFs) so the reader can understand what ESFs are
    - Language to connect GMA requirements for Capital Facility Planning to PSRC MPPs (Vision 2050 includes a Chapter on Public Services)
- Policies have now been separated into two categories as we discussed. There are now policies for citing Public Capital Facilities and separate policies on Essential Public Facilities.
- Some policies have been moved for clarity purposes and you some new policies have been proposed to provide greater consistency with Vision 2050 MPPs focused on Public Services.
- PlanPOL provided direction to remove existing CF-3, which outlined that Essential Public Facilities (ESF) submitted to the county or any of the cities, would go through a review process at the KRCC. CF-3 has been replaced with CF-12, which will require that KRCC member organizations be notified that an application has been submitted for an ESF. Notice would be provided as part of the notice of application comment period.

The April 1, 2021 working draft includes draft revisions and changes to Element G. No other changes have been made to the March 1, 2021 version.

The following are some general project status notes:

- Fully reviewed policies are marked with a check mark. This is the same as the March 1 version.
- There are a few policies where we agreed to language but where additional changes have been proposed because of written comments received prior to issuance of the March 1, 2021 draft. We did not get to review these in March so this will happen during the April meetings. Notes for those policies have been provided.

HQ: 20210 142nd Avenue NE, Woodinville, WA 98072 • Kent: 1851 Central Place South, Suite 101, Kent, WA 98030

- There are two new policies outside of Element G that we will review later this month. Both came from comments at our last LUTAC and sub-committee meeting:
    - AH-5 that focuses on mitigating displacement that occurs when redevelopment takes place
    - ED-4 regarding providing appropriate and targeted economic growth in distressed areas with low and very low access to opportunity
- Element C changes that were discussed at the March 24th LUTAC subcommittee meeting have not been incorporated into this draft.
- Draft policy revisions stemming form the KRCC Board retreat on equity have not been incorporated into this draft. We may also receive comments from some elected officials early this month that will need to be worked in.
- Appendix C and G have been proposed for deletion based on comments received. We will review those.

We will be meeting twice with LUTAC in April. One of those meetings will be a joint meeting with TransTAC to go over Elements G (Public Capital Facilities and Essential Public Facilities) and H (Transportation). The other meeting will be focused on the remaining Elements so we can review the proposed policies and make edits prior to forwarding the document to the KRCC Board.

If you have any questions, please reach out to me anytime!

LDC, Inc. • Surveying • Engineering • Planning

Kitsap Regional Coordinating Council (KRCC)
Board Retreat, March 4, 2021
DRAFT Feedback from Discussion of Equity Components of Countywide Planning Policies (CPPs)

This document contains a synthesis of feedback on the Countywide Planning Policies (CPPs) gathered during the March 4, 2021 KRCC Board Retreat. Participants of these discussions included KRCC Board members, panelists, and guests from the community. Each section contains a summary of participants' comments and potential policy language regarding social, economic, racial, and tribal equity based on these comments. Appendix A contains the comments verbatim, grouped by theme. Appendix B contains a visual snapshot of the activity used to generate comments.

Feedback on CPPs

Vision Statement

Participants suggested modifying the language of the vision statement to be more specific, inclusive, and forward-thinking. In particular, they requested further discussion of phrases that mention "village character," "traditional," and "rural character." Participants shared that equity should be incorporated into the governance objective, decision-making, and staffing of jurisdictions. Participants recommended incorporating community needs, such as anti-displacement, broadband access, housing, and living wage jobs into the vision statement.

Potential policy language from KRCC staff:
The Kitsap Countywide vision continues the qualities of life that make our County a ~~special~~ welcoming place to live and work for all in Kitsap. We strive to protect our natural systems; preserve the ~~village~~ character of our smaller ~~towns~~communities; respect community and Tribal histories; ~~diversify an economic base~~create an economy that supports ~~good jobs~~all and contributes to ~~vibrant~~ equitable ~~cities~~places, efficient transportation, accessible broadband, and affordable housing choices.

Element A: Countywide Growth Pattern and Element F: Contiguous, Compatible, & Orderly Development

Participants suggested incorporating anti-displacement tools and considering the relationship between displacement and public transportation. They suggested incorporating affordable housing strategies for both public and private housing diversity. They encouraged coordination between jurisdictions and consideration of the needs of community members.

Potential policy language from KRCC staff

- Address equity and displacement in local plans.

- Equity: Services and access to opportunity for people of color, people with low incomes, and historically underserved communities are important. It ensures all people can attain the resources and opportunities to improve their quality of life. Policies focused on equity are contained throughout the Countywide Planning Policies.

- Support PSRC in the development of a Regional Equity Strategy that will provide tools, resources, and guidance to integrate this issue into planning processes.

- Consider developing coordinated strategies and interjurisdictional processes between the County and cities to mitigate the impacts of displacement.

• Consider implementing flexible strategies that will encourage development of a range of affordable housing, both public and private.

Element H: Transportation

Participants suggested modifying the language of Element H to be more inclusive, specific, and potentially convey a stronger level of commitment. They suggested allowing for flexibility and innovation in transportation modes and encouraging partnership and coordination with public agencies, private transportation services, and experts for related issues such as housing. They suggested working with community members to understand their needs and the impacts of transportation policies on them.

Potential policy language:

T-4. Recognizing that the County and the Cities each encompass a range of development and density patterns, each jurisdiction shall designate its Centers consistent with the criteria set forth in Element C of the Countywide Planning Policies. The following policies relate to planning guidelines to support efficient and equitable transit and pedestrian travel appropriate to each type of urban and rural development or re-development:

a. The County and the Cities shall each prepare development strategies for their Designated Centers that encourage focused mixed use development and mixed type housing to achieve densities and development patterns that support multi-modal transportation. Transportation plans and programs ~~should~~ shall serve ~~all users~~users of all ages and abilities, address access to opportunities, and recognize and minimize negative impacts to people of color, people with low-incomes, and people with special transportation needs.
b. The County and the Cities should allow flexible, alternative, and emerging transportation modes.
~~a.~~c. The County and the Cities shall work with residents to understand their transportation needs. Analysis of transportation plans and programs shall include input from a diverse group of community members.

Element I: Housing

Participants suggested allowing for more flexibility and innovation in terms of housing type, location, and zoning. They recommended allowing and incentivizing a range of diverse housing types and encouraged the use of zoning codes to protect and create affordable housing. Participants also recommended focusing on affordable housing in both rural and urban areas while considering differences between jurisdictions and neighborhoods.

Potential policy language:

AH-2. Recognizing that the marketplace makes adequate provision for those in the upper economic brackets, each jurisdiction should develop some flexible combination of appropriately zoned land, regulatory incentives, financial subsidies, and/or innovative planning techniques to make adequate provisions for the needs of middle and lower income persons in both rural and urban areas.

a. Where possible, expand areas zones for moderate density ("missing middle") housing to bridge the gap between single-family and more intensive multifamily development.

b. Incentivize a range of housing types, including transitional housing and supportive housing.

AH-5. Physical, economic, and cultural displacement of low-income households may result from planning, public investments, private redevelopment and market pressure. Consider a range of strategies to mitigate displacement impacts as planning for future growth occurs.

a. Protect existing low-income housing.

Element E: Natural Environment

Participants suggested increasing specificity of the language in Element E by defining "vulnerable communities." They suggested adding tools for anti-displacement, considering the role of funding sources, and incorporating education, behavior, and perception of community members. Participants recommended adding policy language that considers the accessibility of green spaces in terms of ability and transportation. They requested further discussion about the relationship between houseless populations and green spaces. Participants also suggested incorporating the role of green infrastructure and mitigation of development.

Potential policy language:
NE-1. Creating a regional network of open space:

e. Planning and investment into parks and open space should consider the proximity of those amenities to urban areas and underserved communities.

f. Promote environmentally sustainable behaviors among community members through education and outreach.

g. Use mitigation or impact reduction requirements to support green infrastructure.

NE-2. The County and the cities will conserve and enhance the County's natural resources, critical areas, water quality/quantity, and environmental amenities while planning for and accommodating sustainable growth by:

f. Reduce impacts to vulnerable populations such as low-income communities, Black, Indigenous, and communities of color, people with disabilities, seniors and areas that have been disproportionately affected by noise, air pollution, or other environmental impacts.

g. Incorporate and incentivize anti-displacement tools and policies.

h. Ensure accessibility of green spaces for people of all abilities and transportation methods.

Appendix A: Verbatim Comments

Vision Statement

Language – specificity and inclusivity

- Does Kitsap have towns? Vs. 'designated centers'; 'communities.'
- Look into "village character" phrase.
- "Village character" "Traditional" → Rural/smaller town. Whose lens crafted these?
- Add specificity to "special place to live and work."
- Live and work…add something like "for all in Kitsap."
- Reference equity in opening statement. Replace "diversify an economic base…" with "an economy that supports all."
- "Traditional" may be limiting, be more inclusive in language.
- Who defines rural character? Not sure if we are comfortable with that broad paintbrush.
- People lens- equity.
- Be forward thinking not backwards or preservation thinking.
- Discuss what is meant by "rural character" and whether that is desirable language.

Incorporating equity in decisions

- Equity consultants/staff in county and city government. Funded position! Can't rely on free labor with BIPOC.
- Equity should be leaned on when decisions are being made.
- Include equity in governance objective – who are we harming and who are we helping? Who is this for?

Community needs

- Incorporate broadband access in opening statement. How do we make it accessible to all? Public broadband?
- Everyone should have the opportunity to grow in Kitsap.
- How does anti-displacement fit into the vision?
- Include housing as well as living wage jobs.

Element A: Countywide Growth Pattern and Element F: Contiguous, Compatible, & Orderly Development

Anti-displacement

- There are few [housing] vacancies, making addressing displacement challenging.
- Recognize the role of community-based organizations in providing services to displaced families.
- Economic displacement has already occurred, exasperating lack of public transit to residents outside of centers.
- How to address displacement?

Affordable housing

- Have apartments and affordable rental housing – near jobs and services – public transportation. Incentivize rental housing.
- Encourage housing co-ops and shared housing.
- Subsidized housing is crucial – need to expand. Suquamish Tribe = example to replicate.
- Housing as a form of healthcare

- Redevelopment of single family lots into multi-family should require original residents to have a guaranteed unit.
- Aim for housing diversity (public and private – need different approaches).

Coordination
- How do jurisdictions work together to achieve equity goals? How do we coordinate?
    - Support regional process.
    - Policies that direct actions at KRCC.
- How are plans connected/what policy filters to what? Need a process to circle back with each other.

Needs of community members
- People travel across the county to live/work.
- It can be challenging for public transit based on centers to serve residents not near a center.
- Flexibility, creativity, subsidization with land use and understanding of how to meet our needs.
- Food sovereignty – part of co-operative living.

Other
- Is "consider" strong enough? Perhaps "strive/work to develop/implement" is more desirable.
- Preserve open spaces as we build more densely!

Element H: Transportation

Language – inclusivity, specificity, and strength
- Replace "should" with "shall" serve all users.
- Shall conveys a level of commitment but can be challenging to achieve.
- Does "all users" include children? "All ages, all abilities."
- Policies should include ability to provide "efficient" transportation.

Flexibility and innovation
- Policies should promote alternative transportation (use generic terms).
- Allow for emerging modes such as rideshare, informal car sharing.
- Allow for flexibility for public agencies to embrace new modes.

Partnership and coordination
- Partnerships with transit and private services.
- Transit is a key element in transportation equity- - let's make that clear in the CPPs.
- Housing/development must be coordinated with transit – city planners and transit planners need to work hand in hand.
- Look at VISION 2050's approach to high-capacity transit corridors.

Needs of and impacts on community members
- Context re: communities feeling that bike infrastructure isn't for them. When would transportation plans contribute to displacement?
- Need to be held accountable that we have at least the impacts are considered.
- Diversify/add representation to transportation planning conversations.
- Some areas (Bainbridge) have no transit beyond getting to and from the ferry – does not "serve all."

- Remember non-commute transportation needs.
- Equitable transportation can't only be measured by ridership.
- Ensure route analysis addresses the right communities.
- Sustainable transportation – consider housing/transportation burden.
- Multimodal transportation (bike/ped) that feels SAFE.

Other
- Consider low/no-fare transit.
- Transportation planning for who we want to be.

Element J: Economic Development and Element I: Housing

Flexibility and innovation
- Be firm on principle but flexible on method – build flexibility into policies.
- Allow for more flexibility in housing type, location, entry-level, transitional, to provide for everyone.
- How to allow for flexible zoning – too much commercial, not enough residential (difficult to get loans for mixed use).
- Overly restrictive housing codes.
- Allow groups of people to co-buy houses.

Diverse housing types
- Look at ADU policy – what is working in different communities? How equitable are ADUs?
- Protect and create non-public low-income housing (e.g., trailer parks).
- Overcome zoning and neighborhood obstacles to tiny homes (+ tiny homes on wheels). Low barrier entry.
- Incentivize mixed use developments.
- Geodesic domes and yurts forced to be removed.
- Tiny homes on trailers not allowed.
- Reframe what a "family home" means – size.
- CPPs should recognize the importance of temporary housing – range of housing types – moving away from only single family.

Market forces
- Use zoning codes to mitigate market forces and protect low-income housing in advance.
- Ensure that a certain amount of growth is dedicated to affordable housing.
- How to address affordable housing with expensive land?

Other
- How do we shift the public's perception of affordable housing? What will people accept?
- Focus on AH in both rural areas and city centers.
- Equity to minimize displacement impacts to existing neighborhoods.
- Public broadband access.
- Permanent supportive housing/housing first.
- Re: 80%, may need to revisit wording, differences between each jurisdiction.

Element E: Natural Environment

Language – specificity

- More than sustain – REPAIR.
- Need to define "vulnerable community" before planning for them.

Anti-displacement

- Add new tools for anti-displacement.
- Mitigate for effects of infrastructure improvements – use anti-displacement tools appropriate for the community.
- Preserve rural areas by encouraging people to live in existing municipalities (infill development).

Funding

- Consider maintenance and upkeep of parks – how to support/fund?
- How can money be reinvested? What limitations exist?

Education, behavior, and perception

- Education of natural systems – esp for urbanites
- How can beneficial behaviors be incentivized?
- Urban places still include the environment.
- Incentivize natural yard/habitats.
- Incentivize sustainable and new land management and building materials.

Access

- Include consideration of accessibility of green space.
- Some park landscapes are not accessible from a mobility standpoint.
- The challenge of houseless populations depending on this public space.
- Need more thinking about houseless policies.
- Challenge of uncontiguous land, disconnected from community services.
- There is variability in access to green space across the county. Challenging to define the needs and have unified policy language.
- Maybe in transportation section: access to green space.
- Support trail system – equitably distributed.

Infrastructure

- Tree replacement programs.
- Include mitigation or impact reduction related to development or infrastructure.
- Green infrastructure

Other

- Identify how to get air/noise quality reports to identify which communities are most affected.
- Consider urban and rural environmental stewardship + relationship between the two.
- Look for applicable tools in other policy areas.

Suggestions for Implementation

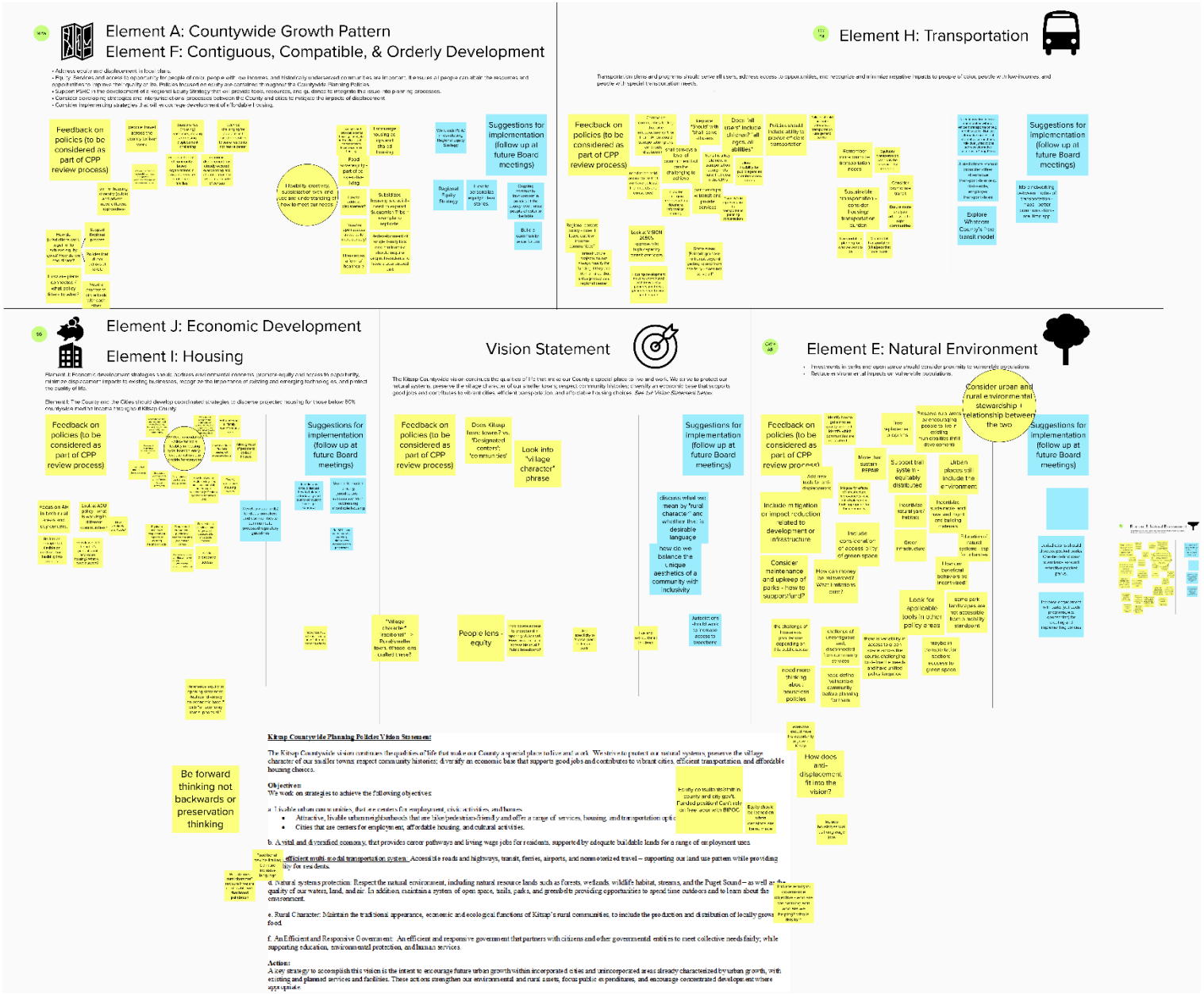
Discussion or action items for KRCC

- Work with PSRC in developing Regional Equity Strategy
- Regional Equity Strategy
- How to personalize equity? Hear stories.
- Ongoing community involvement in policies at the county level. Invite people of color to the

table.
- Build a community-wide forum.
- Explore Whatcom County's free transit model.
- Develop visual aid(s) for decisionmakers and communities to communicate proposed regulatory guidelines.
- Share information among jurisdictions – success stories in addressing affordable housing.
- How do we balance the unique aesthetics of a community with inclusivity?

Discussion or action items for individual jurisdictions
- Need innovation to serve communities without efficient transportation (e.g., mobility apps). Not just alternative modes, but alternative connections/communications. Individual jurisdictions address alternative solutions in Comp Plans.
- Jurisdictions should consider other alternative transportation (e.g., dial-a-ride, employer transportation)
- Jurisdictions should discuss how to balance affordability and quality of housing in design standards.
- Jurisdictions should work to increase broadband access.
- Jurisdictions should discuss pocket parks. Create definitions/standards around effective pocket parks.
- Increase engagement with parks (outreach programs, e.g., geocaching) for creating and implementing policies.
- More networking between modes of transportation – maps – better communication – real time app.

Appendix B: KRCC Board Retreat Activity to Generate Equity-Related Feedback on the CPPs



DRAFT Countywide Planning Policies (CPPs) "Report Card" of Proposed Countywide Centers

v. 4-8-3032

Below is a draft "Report Card" that assesses the proposed Regional and Countywide Centers for inclusion in Kitsap's Countywide Planning Policies. *To ensure accuracy, this document require input and review by the KRCC Land Use Technical Advisory Committee (LUTAC)*.

Regional Growth Centers and Manufacturing/Industrial Centers (PSRC designated)						
Jurisdiction	**Regional Center Name**	**Regional Center Type**	**In Existing Appendix F (adopted 2004)?**	**In Current Comp Plan?**	**Other Planning Work? Sub-Area Plan/ Infrastructure**	**Meets Kitsap CPP Criteria (which is consistent with PSRC criteria)?**
City of Bremerton	Bremerton	Metro Center	Yes	Yes		Yes
Kitsap County	Silverdale	Urban Center	Yes	Yes		Yes
City of Bremerton	Puget Sound Industrial Center - Bremerton	Manufacturing/Industrial Growth Center (MIC)	Yes	Yes		Yes
Candidate Regional Growth Center or Manufacturing/Industrial Center						
Jurisdiction	**Regional Center Name**	**Regional Center Type**	**In Existing Appendix F (adopted 2004)?**	**In Current Comp Plan?**	**Other Planning Work? Sub-Area Plan/ Infrastructure**	**Meets Kitsap CPP Criteria (which is consistent with PSRC criteria)?**
N/A	N/A	N/A	N/A	N/A	N/A	N/A
Countywide Centers						
Jurisdiction	**Countywide Center Name**	**Countywide Center Type**	**In Existing Appendix F (adopted 2004)?**	**In Current Comprehensive Plan?**	**Other Planning Work? Sub-Area Plan/ Infrastructure?**	**Meets Kitsap CPP Criteria (which is consistent with PSRC criteria)?**
Kitsap County	Kingston	Growth Center	Yes	Yes		Yes
Kitsap County	McWilliams/SR 303	Growth Center	No (Jeff/Angie – please confirm)	Yes		Yes
City of Bremerton	Charleston DCC Center	Growth Center	Yes ("Charleston Neighborhood Center")	Yes		Yes

City of Bremerton	Eastside Village Center	Growth Center	Yes ("Harrison Employment Center")	Yes		Yes
City of Port Orchard	Downtown Port Orchard	Growth Center	Yes ("City of Port Orchard")	Yes		Yes
Candidate Countywide Centers						
Jurisdiction	**Regional Center Name**	**Regional Center Type**	**In Existing Appendix F (adopted 2004)?**	**In Current Comp Plan?**	**Other Planning Work? Sub-Area Plan/ Infrastructure**	**Meets Kitsap CPP Criteria (which is consistent with PSRC criteria)?**
City of Port Orchard	Ruby Creek	Growth Center	No (Nick – please confirm)	Yes		
City of Port Orchard	Mile Hill	Growth Center	No (Nick – please confirm)	Yes ("Lower and Upper Mile Hill")		
City of Port Orchard	McCormick Village Center	Growth Center	No (Nick – please confirm)	Yes? No? ("McCormick Woods Local Center")		
City of Port Orchard	Sedgwick/Bethel Center	Growth Center	No (Nick – please confirm)	Yes		
City of Poulsbo	Downtown Poulsbo/SR 305 Employment Center	Growth Center	Yes ("Poulsbo Town Center")	Yes		
City of Bainbridge Island	Winslow	Growth Center	Yes	yes		
Military Installations						
Military Installations	**Military Installation Name**	**Type of Installation**	**In Existing Appendix F (adopted 2004)?**	**In Current Comp Plan?**	**Other Planning Work? Sub-Area Plan/ Infrastructure**	**Meets Kitsap CPP Criteria (which is consistent with PSRC criteria)?**
Bremerton	Naval Base Kitsap – Bremerton	Major Installation	No	?		

Bremerton	Naval Base Kitsap – Jackson Park	Smaller Installation	No	?		
Kitsap County	Naval Base Kitsap – Bangor	Major Installation	No	Yes		
Kitsap County	Naval Base Kitsap - Keyport	Smaller Installation	No	Yes		

DRAFT Kitsap Countywide Planning Policies (CPPs)
Key Stakeholders to Engage
v.4-7-2021

Overview and Purpose

To support the public outreach and engagement for the Kitsap Countywide Planning Policy (CPP) update process, the KRCC staff has drafted an initial list of stakeholders to engage with. These stakeholders will be contacted prior to the public comment period (May 7-May 21) to learn how to engage and provide comments on the Kitsap CPPs.

Stakeholders List

Association/Organization(s)	Notes
• Kitsap Economic Development Alliance (KEDA)	
• Kitsap Association of Property Owners (KAPO)	
• Forterra	Commented on Snohomish County Tomorrow CPPs
• Builders Associations?	
• Affordable Housing Groups?	
• Health Organizations?	
• Other Groups?	
• Other Groups?	

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Kitsap Countywide Planning Policies (CPPs)
DRAFT Frequently Asked Questions (FAQs)
v.4-7-2021

Overview and Purpose

To support public understanding of the Kitsap Countywide Planning Policy (CPP) update process, the KRCC website will host a list of frequently asked questions (FAQs) and answers. These FAQs will include clear information about KRCC, the CPPs, the update process, and other relevant topics.

Draft Questions

Below is an initial list of questions for the FAQ:

- What is the Kitsap Regional Coordinating Council (KRCC)?
- What are the Kitsap Countywide Planning Policies (CPPs)?
- What is VISION 2050?
- What is the Growth Management Act (GMA)?
- What topics do the CPPs cover?
- How do the Kitsap CPPs impact cities and other jurisdictions?
- How do the Kitsap CPPs impact local development?
- When is the last time the Kitsap CPPs were updated?
- Why do the Kitsap CPPs need to be updated?
- Who is updating the policies?
- How can Kitsap residents weigh in on the Kitsap CPPs?

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Kitsap Regional Coordinating Council

DRAFT KRCC Land Use Technical Advisory Committee (LUTAC) Meeting Agenda
v.4-8-2021

Meeting Date: April 22, 2021
Meeting Timing:

- 11:00 a.m. – 12:00 p.m. LUTAC and TransTAC Joint Session
- 12:00 p.m. – 1:00 p.m. LUTAC

Remote Participation: There are two options for remotely participating in this meeting.

- **Option A - Video Conferencing and Screen Sharing.** Please click the following link: https://zoom.us/j/92975752102.
- **Option B - Call in only.** If you are not by a computer, you can join by phone only. Please call (253) 215-8782 and then enter the *meeting number: 929-7575-2102* to enter the call. You do not need a participant ID, just press "#" to continue the call.

Meeting Objectives:

- Review and provide feedback on a working draft of the Kitsap Countywide Planning Policies (CPPs) with a focus on revised policies Element G: Siting of Public Facilities and Element H: Transportation.
- Review updates from KRCC staff regarding Kitsap CPP Outreach and Engagement.

1. **Welcome and Introductions**
2. **Joint Session LUTAC / TransTAC Session**
   a. **KRCC Staff Review of Kitsap CPPs Process**
   - Overview of Kitsap CPP update process
   - Kitsap CPP Update Timeline

   b. **LUTAC / TransTAC Discussion of Kitsap CPPs**
   - Opportunity for TransTAC to provide feedback on a revised working draft of the Kitsap CPPs (*includes updates from March 11 and 24 LUTAC meetings*) — Packet Pg.
   - Kitsap CPP Spotlight: *Element G: Siting of Public Facilities (see revision memo)*
   - Kitsap CPP Spotlight: *Element H: Transportation*
3. **Committee Updates and Work in Progress**
   a. **LUTAC Review of Kitsap CPP Appendices**
   - Review of draft Kitsap CPP Appendices — Packet Pg.
   - Review any remaining sections of the Kitsap CPPs working draft
4. **Old Business**
   b. **KRCC Staff Update: Outreach & Engagement**
   - Review draft Kitsap CPP Public Comment Plan — Packet Pg.
   - Review draft Kitsap CPP Frequently Asked Questions (FAQ) — Packet Pg.
5. **Administrative Agenda**
   a. **Meeting Review**
   - Discuss the draft May 4 Board Study Session — Packet Pg.
   - Discuss the draft May 18 PlanPOL meeting agenda — Packet Pg.
6. **Wrap Up**
   - Recap topics covered and summarize key decisions and action items
7. **Adjourn**