

## **Kitsap Regional Coordinating Council**

The Kitsap Peninsula is the home of sovereign Indian nations, namely the Suquamish and Port Gamble S'Klallam Tribes.

## Land Use Planning Policy Committee (PlanPOL) Meeting Agenda

Tuesday, March 21, 2023 | 12:30 p.m. - 2:00 p.m.

## **Remote Meeting Information:**

- Link to the video conference and view the screen share: https://us06web.zoom.us/j/86885116722.
  - If you are joining by video, please add your affiliation after your name.
- To participate by phone only: Dial 253-215-8782 and enter the Webinar ID: 868 8511 6722
- To participate in/view webinar in person: The webinar will be streamed at Bainbridge Island City Hall's Council Conference Room: 280 Madison Ave N, Bainbridge Island, WA 98110.

## **Meeting Objectives:**

- Approve Kitsap's methodology for developing housing allocations.
- 1. Welcome, Introductions, and Meeting Objectives
- 2. Committee Updates and Action Items
  - Old Business
    - ACTION: Approve the draft 9/20/22 PlanPOL Meeting Summary

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- PSRC recommended certification for Kitsap's Countywide Planning Policies
   Page 6
- 3. New Business and Work in Progress

Housing allocation presentation on the following:

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- Recap of housing allocation process and timeline
- Review of Commerce's Housing for All Planning Tool
- Overview of KRCC LUTAC's recommended methodology to developing housing allocations
- Share draft housing allocations for each jurisdiction
- Next steps in the housing allocation process

## 4. Administrative Agenda

- Standing Item: Affordable housing round-robin
- Legislative session updates and intel from PlanPOL members
- Next PlanPOL meeting is Tuesday, April 18, 2023

## 5. Wrap Up

- Summarize key decisions and action items
- 6. Public Comments
- 7. Adjourn



## Kitsap Regional Coordinating Council (KRCC) Land Use Policy Committee (PlanPOL) Meeting Summary

September 20, 2022 Meeting | 1:30 – 3:00 PM

DRAFT v. 10/18/22

| Key Decisions |   |   |          |  |  |  |  |  |  |
|---------------|---|---|----------|--|--|--|--|--|--|
| •             | PlanPOL approved the May 17, 2022 PlanPOL mee                   | POL approved the May 17, 2022 PlanPOL meeting summary as final. |          |  |  |  |  |  |  |
| Action        | Items   | Who   | Status   |  |  |  |  |  |  |
| 1.            | Post the approved May 17 PlanPOL summary on the KRCC website.   | KRCC Staff  | Complete |  |  |  |  |  |  |
| 2.            | Update the draft 2023 KRCC work plan based on PlanPOL feedback. | KRCC Staff  | Complete |  |  |  |  |  |  |

## A. WELCOME AND INTRODUCTIONS

Sophie Glass, KRCC Program Director, welcomed participants to the meeting. See Attachment A: Meeting Attendees for a list of PlanPOL members and observers.

## **B.** COMMITTEE UPDATES AND ACTION ITEMS

May 17, 2022 PlanPOL Meeting Summary: PlanPOL members reviewed the meeting summary from the May 17 PlanPOL meeting. The summary was approved with no comments or revisions. KRCC staff will post the approved summary on the KRCC website.

**Update on Growth Targets:** Sophie explained that the KRCC Board will have the opportunity to reapprove the growth targets during the October KRCC Board meeting due to a typo. PlanPOL members did not share any comments or questions.

## C. NEW BUSINESS AND WORK IN PROGRESS

Discuss Initiatives for the Draft 2023 KRCC Land Use Work Plan: Sophie shared the draft 2023 KRCC Land Use Work Plan (available in the <u>September 20 PlanPOL packet, page 9</u>) and explained that it has been reviewed by the Executive Committee and TransTAC. She invited PlanPOL members to share any suggestions regarding the draft work plan.

PlanPOL members shared the following questions and considerations:

- Commissioner Garrido shared that the areas of focus in the draft work plan parallel the work that Kitsap County is planning.
- Councilmember Coughlin expressed support for including affordable housing as a separate action item.
  - Andrea Spencer noted that much of the work in the draft work plan focuses on housing targets; affordable housing targets are a subset of this.
  - Councilmember Hytopoulos emphasized the importance of highlighting affordable housing because different jurisdictions have different approaches to growth, and it is

- helpful to have an opportunity to coordinate efforts and share information outside of the Comprehensive Plan update process.
- Commissioner McClure expressed support for calling out employment targets, particularly discussions about how these targets will apply.
- Mayor Wheeler shared that KRCC meetings include opportunities for jurisdictions to coordinate and share information about affordable housing, but it may not need to be programmed into the work plan.
- PlanPOL members agreed to include affordable housing as a subset of the action item about Comprehensive Plans, noted as "including affordable housing targets and related efforts."
- Commissioner McClure shared that the action item about maintaining a list of the centers of growth should reference transportation hubs and note what the transportation centers are.
  - Commissioner Strakeljahn suggested adding "as defined by the Puget Sound Regional Council and KRCC" to the action item.
- Sophie asked PlanPOL members whether the proposed timing for discussions about target adjustments, annexations, etc. is appropriate.
  - Andrea Spencer and Heather Wright shared that timing is difficult to predict at this
    point because jurisdictions are waiting on Department of Commerce guidance
    regarding housing targets.
  - To ensure frequent points of conversation throughout the year, PlanPOL members agreed to add a LUTAC meeting in March, add a PlanPOL meeting in June, and move the May PlanPOL meeting to April.
- Sophie noted that the KRCC Executive Committee suggested incorporating a workshop into the work plan.
  - Mayor Erickson suggested that the workshop could focus on housing targets, because it will be the KRCC Board's role to approve housing targets. Jurisdictions will then incorporate housing targets into the Comprehensive Plan updates, based on guidance from the Department of Commerce. These targets will likely need to be split out by demographics and income levels.
  - Commissioner McClure suggested including presentations by Kitsap County's affordable housing staff in the workshop.
- Mayor Erickson asked about the status of the Urban Growth Area (UGA) adjustment process.
  - Heather explained that adjustments to the UGA would occur as part of the Comprehensive Plan update process.
- Sophie asked PlanPOL members about their preferences regarding virtual vs. in-person PlanPOL and LUTAC meetings.
  - Councilmember Hytopoulos expressed support for virtual meetings to save time, and because the 2023 work plan does not indicate a need for significant time spent wrestling with problems.
  - Councilmember Coughlin agreed and noted that Bremerton is planning to take a hybrid approach.
  - Commissioner Garrido expressed support for holding half of the meetings in person and half virtually to allow an opportunity for face-to-face conversations.

- Regarding LUTAC, Andrea expressed support for virtual meetings, especially if the meetings involve working collaboratively on spreadsheets.
- o Alison O'Sullivan expressed support for virtual or hybrid meetings.
- Marla Powers expressed support for hybrid meetings.

Sophie thanked PlanPOL members for their feedback and explained that KRCC staff will update the draft work plan based on this conversation. The work plan will inform the draft budget for 2023. The KRCC Board will review and have the opportunity to approve the updated draft work plan and budget during the October KRCC Board meeting.

## D. ADMINISTRATIVE AGENDA

## Affordable Housing Round Robin

Councilmember Hytopoulos shared that Bainbridge Island will adopt an ordinance implementing the state statute regarding religious properties and bonus density. The City is also developing a Housing Action Plan, which, along with guidance from the Department of Commerce, will inform the Comprehensive Plan. Councilmember Quitslund expressed eagerness regarding the Housing Action Plan. He also noted that the City is working on a Winslow Subarea Plan, which will involve planning related to housing needs.

Mayor Erickson shared that Poulsbo is moving forward on the Nordic Cottages project, which will involve the development of two fourplexes and eight one-bedroom apartments on a small piece of land. This project will utilize funds from the City's new one-tenth of one percent sales and use tax increase. This project will be a "kit" so other groups can use its plans to build similar cottage-style affordable housing projects throughout the city. Mayor Erickson also shared that the City recently met with a group of religious leaders regarding an ordinance to allow increased density on religious properties.

Mayor Wheeler shared that the Bremerton City Council is reviewing a proposed ordinance to allow cottage housing, duplexes, and townhomes in areas throughout the City. This will include density bonuses for religious properties and nonprofits. Mayor Wheeler noted that there are many unused housing vouchers because there is not enough housing available to use them. This means that creating new market rate housing still creates opportunities for mid- and low- income households because many could use housing vouchers on them.

Commissioner Garrido suggested that PlanPOL invite the author of the book <u>Missing Middle Housing</u> to speak at a future meeting.

Next PlanPOL meeting: Sophie shared that this is the final PlanPOL meeting of 2022.

## **E. Public Comments**

There were no public comments at this meeting.

## F. ADJOURN

The meeting adjourned at 2:24 p.m.

## **Attachment A: Meeting Attendees**

| NAME                             | JURISDICTION (ALPHABETICAL)       |  |  |  |  |
|----------------------------------|-----------------------------------|--|--|--|--|
| PLANPOL MEMBERS                  |                                   |  |  |  |  |
| Councilmember Kirsten Hytopoulos | City of Bainbridge Island         |  |  |  |  |
| Councilmember Jon Quitslund      | City of Bainbridge Island         |  |  |  |  |
| Mayor Greg Wheeler               | City of Bremerton                 |  |  |  |  |
| Councilmember Jeff Coughlin      | City of Bremerton                 |  |  |  |  |
| Commissioner Axel Strakeljahn    | Port of Bremerton                 |  |  |  |  |
| Commissioner Mary McClure        | Port of Kingston                  |  |  |  |  |
| Commissioner Charlotte Garrido   | Kitsap County                     |  |  |  |  |
| Allison Satter                   | Naval Base Kitsap                 |  |  |  |  |
| Mayor Becky Erickson             | City of Poulsbo                   |  |  |  |  |
| OBSERVERS                        |                                   |  |  |  |  |
| Andrea Spencer                   | City of Bremerton                 |  |  |  |  |
| Ed Coviello                      | Kitsap Transit                    |  |  |  |  |
| Marla Powers                     | Port Gamble S'Klallam Tribe       |  |  |  |  |
| Heather Wright                   | City of Poulsbo                   |  |  |  |  |
| Alison O'Sullivan                | Suquamish Tribe                   |  |  |  |  |
| STAFF                            | ,                                 |  |  |  |  |
| Sophie Glass                     | KRCC Technical Director           |  |  |  |  |
| Pauline Mogilevsky               | KRCC Land Use Program Coordinator |  |  |  |  |

## **Countywide Planning Policies**

## **Plan Review Certification Report**



## **Kitsap County Countywide Planning Policies [ DRAFT ]**

March 30, 2023

Kitsap County and its cities adopted and ratified a major update to the countywide planning policies (CPPs) in December 2021 (Ordinance 601-2021). The CPPs were updated to align with the multicounty planning policies and the Regional Growth Strategy in VISION 2050, reflecting local context for the regional policy framework and outlining a countywide vision for the future of Kitsap County and its four cities. Notable changes to the policies include new and revised policies focused on planning for urban growth, transportation, climate change, and equity. In January 2023, Kitsap County adopted 2044 population and employment growth targets (Ordinance 619-2023) as an appendix to the CPPs to support the 2024 comprehensive plan updates and implement the VISION 2050 Regional Growth Strategy.

The Kitsap County CPPs were updated using the Kitsap Regional Coordinating Council (KRCC) planning framework and included planning staff from KRCC jurisdictions, regional and state agencies, and Tribes. Following adoption, KRCC completed the PSRC consistency tool for countywide planning policies and submitted the reporting tool along with a completed set of CPPs.

#### **COUNTYWIDE PLANNING POLICIES CERTIFICATION**

VISION 2050, the region's long-range plan for growth, calls for countywide planning policies to be updated to address the multicounty planning policies included in VISION 2050 (MPP-RC-13). The adopted Policy and Plan Review Process calls on PSRC to review the countywide planning policies based on a comparative analysis of countywide and multicounty planning policies, focusing on policy areas for regional planning identified in the Growth Management Act (RCW 36.70A.210). The consistency certification of countywide planning policies and the regional transportation plan is based on a comparative analysis of the adopted countywide transportation-related planning policies and the regional transportation plan (RCW 47.80.023). PSRC coordinated with KRCC staff and reviewed information provided by staff to prepare this report.

## CERTIFICATION RECOMMENDATION

PSRC reviewed the countywide planning policies based on the VISION 2050 Consistency Tool for Countywide Planning Policies. The following action is recommended to the PSRC Growth Management Policy Board, Transportation Policy Board, and Executive Board:

The Puget Sound Regional Council certifies that the Countywide Planning Policies for Kitsap County are consistent with the VISION 2050 multicounty planning policies and the Regional Transportation Plan.

The remainder of this report contains a summary of the PSRC review of the countywide planning policies. Under each heading, the scope of the certification review, as guided by the Plan Review Manual and the VISION 2050 Consistency Tool for Countywide Planning Policies, is listed in high-level bullets. Discussion in each topic area summarizes the policies, as well as issues identified through the certification review where future work on the part of the county and its cities may more fully address VISION 2050 and the Regional Transportation Plan requirements.

## **REVIEW OF COUNTYWIDE PLANNING POLICIES**

VISION 2050 emphasizes the value of coordination to achieve shared regional objectives. CPPs complement multicounty planning policies and provide more specific level of detail to guide county and local comprehensive planning. CPPs are reviewed using the VISION 2050 Consistency Tool for Countywide Planning Policies. This section follows the order and content established in the tool, covering the policy chapters in VISION 2050 (regional collaboration, environment, climate change, land use/development patterns, economy, transportation, and public services).

## **Regional Collaboration**

### **SCOPE OF REVIEW**

VISION 2050 calls for the countywide planning policies to address the following topics:

**Support joint planning and coordination** among jurisdictions, agencies, tribes, ports, military installations, special purpose districts and adjacent regions.

**Prioritize services and access to opportunity** for people of color, people with low incomes, and historically underserved communities.

Recognize military installations and their beneficial impacts and challenges.

**Prioritize transportation investments** to centers and high-capacity transit station areas.

**Promote existing and new funding sources** to implement the regional vision.

### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the regional collaboration:

- A robust set of policies emphasizing joint planning and collaboration between the cities and the county. (CW- 3, UGA-3-5, ED-2-3, CT-1-6, RR-4-5)
- Policy chapters recognize the importance and provide a framework for working with Tribal governments and military installations. (Elements L and M)
- New policies and updated goals through multiple elements were added to address aspects of equity and support local implementation.

### **DISCUSSION**

Changes to VISION 2050 and state law elevated policy to ensure coordination with Tribal governments. While
Element L emphasizes tribal governments coordination, it does not provide specificity regarding Tribal
coordination on incompatible uses, impacts on tribal lands, economic role of tribes, and coordinated planning
for services and facilities (MPP-RC-1, MPP-RC-4, MPP-DP-7, MPP-DP-51, MPP-Ec-15, MPP-PS-23). Care should
be taken during the update of local plans to ensure coordination with Tribes on the full range of planning
areas.

## **Regional Growth Strategy**

### **SCOPE OF REVIEW**

VISION 2050 calls for the countywide planning policies to address the following topics:

Implement the regional growth strategy by providing direction for growth targets, including growth in centers and near high-capacity transit, addressing jobs-housing balance, reducing the rate of rural growth, and supporting infill within the urban growth area.

**Ensure urban growth area** stability and sustainability over the long term.

Include a **process to reconcile discrepancies** between growth targets and local plans.

## WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the Regional Growth Strategy:

- Adopted population and employment growth targets aligned with the Regional Growth Strategy, supporting significant growth in Metro, Core, and High-Capacity Transit Communities and reducing the rate of rural growth over time. (Appendix B)
- Policies provide a clear process to establish growth targets, coordinate growth, and consider changes to the urban growth area. (UGA-3 5)
- ☐ Updated policy to recognize and implement the Regional Growth Strategy. (UGA-5b)

#### DISCUSSION

- UGA-5 continues to include a goal for 76% of new population growth to occur within the urban growth area. The current goal does not reflect the shares of growth in the Regional Growth Strategy and Kitsap's adopted growth targets. The adopted growth targets that guide the county's plan are consistent with the rural rate of growth in VISION, but this policy should be revised to reflect lower rates of rural growth.
- Kitsap County is commended for a collaborative process to develop growth targets that implement VISION 2050. VISION 2050 states that PSRC will be looking for substantial consistency with adopted growth targets in certification review. An important step of the 2024 comprehensive plan update process will be for jurisdictions to provide capacity and planning to accommodate growth. PSRC staff is available to provide assistance as local plans are developed.
- VISION 2050 and the Regional Growth Strategy emphasizes transit-supportive densities and growing near high-capacity transit station areas, such as ferry terminals and future bus rapid transit stops, where services and infrastructure exist and are prioritized. Local plans should also emphasize the need for transit-supportive densities and growth near high-capacity transit station areas beyond designated centers. (MPP-RC-8, MPP-RGS-8, H-7-8, MPP-DP-22).

## **Environment**

## SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Coordinate and integrate environmental strategies** among jurisdictions, tribes, countywide and watershed groups.

Promote environmentally sensitive development, including minimizing impacts to natural features.

Support protection of critical areas and incentivize environmental stewardship.

Plan for open space and encourage protection of native vegetation and tree canopy.

**Promote the protection of water quality** and restoration of hydrological function.

**Avoid and/or mitigate environmental impacts** for vulnerable populations.

**Reduce pollution**, including air toxics, greenhouse gas and stormwater.

### WHAT'S IN THE POLICIES

| ne Kits      | sap County CPPs work to advance regional policies and objectives for the environment:   |
|--------------|---|
| $\checkmark$ | Policies to coordinate on watershed and land use planning (NE-7a-d)   |
| $\checkmark$ | Policies to create a regional network of open space by implementing the open space plan, preserving and                               |
|              | enhancing open space linkages and wildlife habitat, and supporting green infrastructure (NE-1a-g)                                     |
| ✓            | Policies to protect air quality by reducing levels of toxins and greenhouse gases, including by using clean efficient fuels (NE-4a-b) |
| $\checkmark$ | Updated policy to ensure that all residents have equitable access to clean air and water (NE-2)                                       |

#### **DISCUSSION**

PSRC found the CPPs to be generally aligned with the environmental policies of VISION 2050.

## **Climate Change**

### **SCOPE OF REVIEW**

VISION 2050 calls for the countywide planning policies to address the following topics:

**Support achieving regional emission reduction goals** by encouraging electrifying the transportation system, prioritizing investments that reduce emissions, promoting reduced vehicle miles travelled, and expanding use of conservation, alternative energy sources and energy management technology.

## Support reducing building energy.

Coordinate work to sequester and store carbon.

**Address impacts** on water, land, infrastructure, health, and the economy.

Address siting and planning for relocation of hazardous industries away from the 500 year floodplain.

Address impacts to vulnerable populations and areas disproportionately affected by climate change.

## WHAT'S IN THE POLICIES

|  |  |  | for climate change |
|--|--|--|--------------------|
|  |  |  |                    |
|  |  |  |                    |

- ☑ Updated policies to focus growth in the urban growth area, centers, and near high-capacity transit (NE-8a)
- Policies support recognizing and implementing actions to achieve state and regional emission reduction goals. (NE-8f)
- Expanded policies to plan for impacts from climate change, including sea level rise, flooding, wildfire hazards, and urban heat. (NE-8e)

## **DISCUSSION**

MPP-CC-10 calls for addressing rising sea water by siting and planning for relocation of hazardous industries
and essential public services away from the 500-year floodplain. The CPPs do not address this policy area, but
countywide coordination and local plans should address how climate change may impact the siting and
relocation of these facilities.

## **Land Use/Development Patterns**

### **SCOPE OF REVIEW**

VISION 2050 calls for the countywide planning policies to address the following topics:

**Reduce disparities in opportunity** by supporting inclusive community planning, investments to expand opportunity, and strategies to mitigate displacement in centers and near high-capacity transit.

Implement the Regional Centers Framework.

Maximize transit investments through appropriate densities.

Support center and station area planning.

Facilitate annexation and incorporation, support joint planning, and affiliate unincorporated areas.

Reduce rural growth over time, ensure long-term integrity of resource lands, and avoid conversion to other uses.

Prioritize reducing health disparities and improving outcomes.

**Avoid incompatible uses** near airports, military installations, manufacturing/industrial centers, and Tribal reservation lands.

Address impacts on culturally significant sites and tribal treaty fishing, hunting, and gathering grounds.

#### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for Land Use/Development Patterns:

| $\checkmark$ | Policies to implement the Regional Centers Framework, including detailed criteria and procedures to |
|--------------|---|
|              | designate centers and a list of candidate countywide centers. (Element C, Appendix C & D)           |

Policies support maintaining distinct urban identities with open space and natural features, promoting tiering and phasing of infrastructure within the urban growth area, and promoting the efficient use of urban areas. (CWa-h)

#### **DISCUSSION**

VISION 2050 includes policy direction for the county and cities to actively encourage and identify strategies to
facilitate annexation (MPP-RGS-16). While the CPPs include important guidance on joint planning and the
goal to annex or incorporate urban unincorporated areas, the policies would benefit from updated language
to emphasize strategies and steps to remove barriers and actively encourage annexation.

## Housing

### **SCOPE OF REVIEW**

VISION 2050 calls for the countywide planning policies to address the following topics:

**Increase housing production opportunities** to address supply, including diverse types and styles.

Address housing affordability needs, with an emphasis on housing near transit and in centers.

**Promote jobs-housing balance** by providing housing choices accessible to workers.

Expand moderate density housing capacity.

Address residential displacement.

## WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for housing:

✓ Policies to address the full range of household income and housing types, including expanding zoning for middle density housing and incentivizing a range of housing types, including transitional and supportive housing. (AH-2 − 3)

| $\checkmark$ | New policy to develop a range of strategies to mitigate physical, economic, and cultural displacement of low |
|--------------|--|
|              | income households as future growth occurs. (AH-6)  |

Support for strategies for affordable housing in cities and urban unincorporated areas, including preservation and rehabilitation of existing housing, providing a range of housing types, providing mechanisms to help people purchase housing, and a range of regulatory strategies to incentivize affordable housing. (AH-4)

### **DISCUSSION**

• The county has adopted population targets and is beginning work to translate those targets to housing units. Housing targets are a critical implementation step for VISION 2050 and HB 1220 (2021). PSRC is available to provide data or support for this process as needed.

## **Economy**

### **SCOPE OF REVIEW**

VISION 2050 calls for the countywide planning policies to address the following topics:

**Support recruitment and retention** to foster a positive business climate.

Focus employment growth in centers.

**Support industry clusters** recognized in the Regional Economic Strategy.

Promote environmentally and socially responsible business practices.

Expand access to opportunity and remove barriers for economically disconnected communities.

Support and empower contributions of culturally and ethnically diverse communities.

Address commercial displacement.

### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the economy:

- New policy to foster targeted economic growth in areas with low and very low access to opportunity to improve economic access and opportunity for current and future residents. (ED-4)
- Policies support coordination across government agencies to promote economic vitality and equity across Kitsap County. (ED-2a b)
- Policies to support a more diverse economy in Kitsap County, along with providing a spectrum of jobs and providing opportunities for all segments of the community. (ED1a g)

### **DISCUSSION**

PSRC found the CPPs to be generally aligned with the economy policies of VISION 2050.

## **Transportation**

### **SCOPE OF REVIEW**

VISION 2050 calls for the countywide planning policies to address the following topics:

**Prioritizing improvements** that support the Regional Growth Strategy, centers, and high-capacity transit areas.

Maintain and preserve the transportation system.

Manage demand and support alternatives to driving alone.

Identify stable and predictable funding sources and pursuit of alternative transportation financing.

Strategies and actions for changes in transportation technologies and mobility.

Racial and social equity as a core objective in transportation improvements, programs, and services.

**Provide mobility choices** for people with special needs.

**Promote human health** and the state's goal of zero deaths and serious injuries.

**Support the economy** and the movement of people and goods.

### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for transportation:

- Policies to minimize impacts on the natural environment and human health, including capital programs to encourage alternatives to single occupant vehicles, supporting public education about pollution, and best management practices throughout the life of transportation facilities (T-3)
- Strategies to encourage alternatives to single occupant vehicles, including improving transit access, providing bicycle and pedestrian facilities, managing parking, implementing Complete Streets standards, and other approaches to Commute Trip Reduction. (T-2)
- Policies addressing compatibility between land use and transportation facilities, including not using new road improvements as a catalyst for land use intensification, managing access on new transportation facilities outside the urban growth area, and using comprehensive plans and development regulations to ensure development does not create demands on capacity of the transportation system. (T-8)

#### **DISCUSSION**

VISION 2050 continues the regional policy to prioritize transportation investments in centers and near transit, where growth is most likely to occur. The CPPs and countywide coordination should prioritize countywide and local transportation investments at countywide centers, high-capacity transit areas with a station area plans (such as ferries and bus rapid transit stops), and other local centers. County-level and local funding are also appropriate to prioritize to regional centers. Local plans can support these goals by coordinating on connecting roads and transit between and within centers and station areas. (MPP-RC-8)

## **Public Services**

### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Protect and enhance the environment and public health when providing services and facilities.

Coordinate planning for services and facilities to support the Regional Growth Strategy.

**Provide guidance to locate urban services** and regional facilities in urban areas and appropriately scale rural facilities.

Serve new development within urban areas with sanitary sewer and replace failing septic systems.

Consider impacts of climate change on public facilities.

Plan for affordable and equitable access to public services, especially to underserved communities.

Encourage interjurisdictional coordination of public safety and emergency management.

Locate community facilities and services in centers and near transit.

Work with school districts on siting, design, and strategies to provide adequate urban capacity.

### WHAT'S IN THE POLICIES

The Kitsap County CPPs work advance regional policies and objectives for public services:

- Updated policies on public capital facilities, including equity considerations in the siting of new facilities (Element G)
- ☑ Clear policies on the siting of essential public facilities (CF-10 15)
- Policies to promote affordability and equitable access to public capital facilities, including those communities that have been historically underserved, as well as considering disproportionately burdened communities when siting facilities. (CF-4 5)

### **DISCUSSION**

 VISION 2050 includes expanded emphasis on regional coordination in planning. The CPPs do not include guidance for jurisdictions to work with school districts on school siting and design, consistent with MPP-PS-26, 28. The CPPs and local plans should address coordination with school districts.

## **Conclusion and Next Steps**

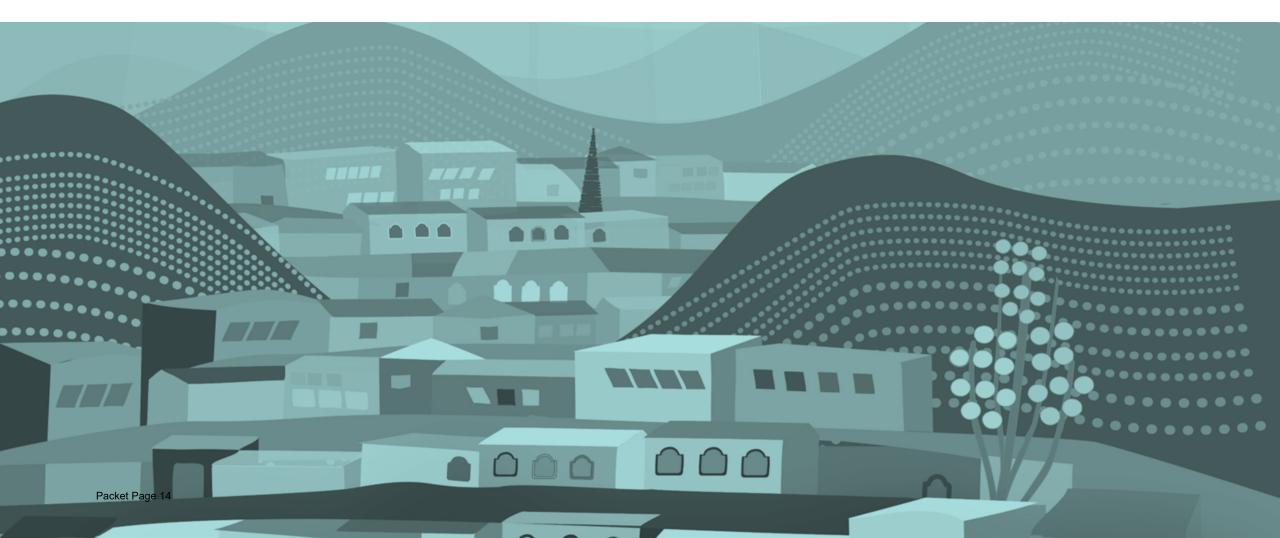
PSRC thanks Kitsap County and cities for working through the plan review and certification process for the CPPs. The policies effectively address regional requirements for countywide planning policies, demonstrating consistency with VISION 2050, and are recommended for certification.

For additional information regarding this certification report, please contact Liz Underwood-Bultmann at LUnderwood-Bultmann@psrc.org.



# KRCC PlanPOL Meeting

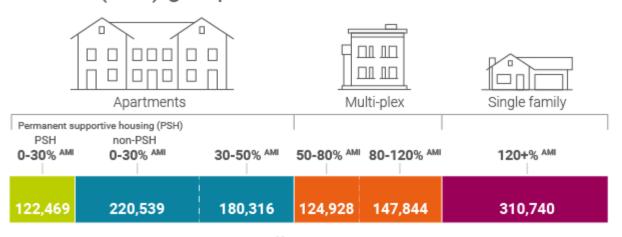
March 21, 2023



# Overview of Housing Allocation

In 2021, House Bill 1220 amended the Growth Management Act (GMA) to instruct local governments to "plan and accommodate" for (rather than "encourage") housing affordable to all income levels.

Future housing needs broken down by area median income (AMI) groups



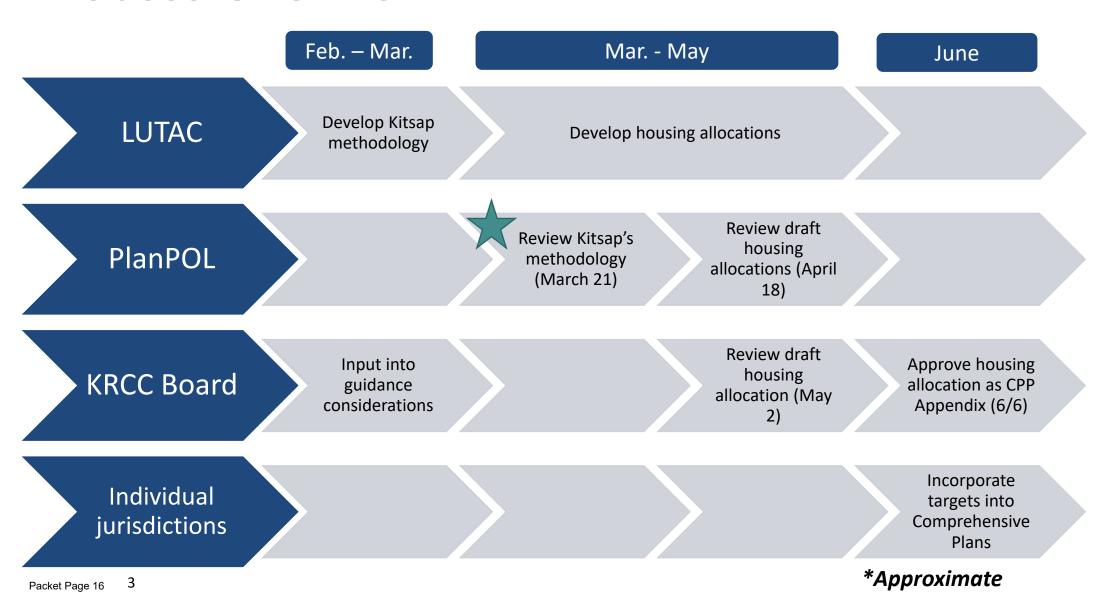
**1.1 Million** new homes will be needed in the next 20 years

In addition, there will also need to be:

**91,357** Emergency housing beds (temporary housing)

Source: Department of Commerce

## **Process Overview**



# **Methodology Choices**

Methodology A

Assumes all housing needs are accommodated through new housing production. All jurisdictions get the same share of new growth at each income level

Methodology B

Assumes all jurisdictions accommodate equivalent shares of total countywide housing need at each income level, proportional to their size (can result in negative allocations)

Kitsap Methodology

Adjusts for local factors unique to Kitsap

Balances fair, achievable, and smart growth

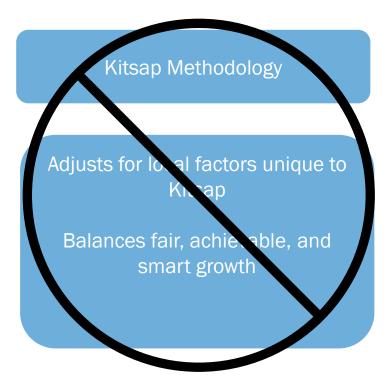
# **Methodology Choices**

## Methodology A

Assumes all housing needs are accommodated through new housing production. All jurisdictions get the same share of new growth at each income level

## Methodology B

Assumes all jurisdictions accommodate equivalent shares of total countywide housing need at each income level, proportional to their size (can result in a gative allocations)



# Kitsap's Initial Preferred Methodology



## Use Commerce's Methodology A

 Adjust persons per household calculations in each jurisdiction's respective Comprehensive Plan

# Why Methodology A?



 Commerce recommended that counties use Methodology A if they do not create their own methodology.



 A custom methodology would require considerable time and cost, which would affect the timeline for developing the Comprehensive Plan.



 Final guidance from the Department of Commerce is still not published.



 The Department of Commerce's models/methodology is not available to work off from to develop a methodology.

| Allocations Based on Commerce's Methodology A |                                    |        | Permanent Housing Needs by Income Level (% of Area Median Income) |       |             |             |              |               | Emergency |                      |
|---|------------------------------------|--------|---|-------|-------------|-------------|--------------|---------------|-----------|----------------------|
|   |                                    |        | 0-30%   |       |             |             |              |               | Housing   |                      |
|   |                                    | Total  | Non-<br>PSH   | PSH   | >30-<br>50% | >50-<br>80% | >80-<br>100% | >100-<br>120% | >120%     | Needs<br>(Temporary) |
| Unincorporated                                | Estimated Housing Supply (2020)    | 69,987 | 1,802   | 8     | 7,335       | 21,046      | 13,531       | 7,815         | 18,450    | 153                  |
| Kitsap County                                 | Allocation Method A<br>(2020-2044) | 14,498 | 2,768   | 1,214 | 2,376       | 1,996       | 1,028        | 1,012         | 4,103     | 612                  |
| Dainhridge Island situ                        | Estimated Housing Supply (2020)    | 11,251 | 331   | 0     | 331         | 788         | 1,150        | 2,073         | 6,578     | 0                    |
| Bainbridge Island city                        | Allocation Method A<br>(2020-2044) | 1,977  | 377   | 166   | 324         | 272         | 140          | 138           | 560       | 83                   |
| Promorton city                                | Estimated Housing Supply (2020)    | 18,351 | 1,346   | 106   | 3,030       | 8,960       | 2,496        | 879           | 1,534     | 316                  |
| Bremerton city                                | Allocation Method A<br>(2020-2044) | 9,556  | 1,824   | 800   | 1,566       | 1,316       | 678          | 667           | 2,705     | 403                  |
| Port Orchard city                             | Estimated Housing Supply (2020)    | 6,209  | 288   | 0     | 619         | 2,051       | 1,246        | 717           | 1,288     | 11                   |
| Fort Orchard City                             | Allocation Method A<br>(2020-2044) | 4,943  | 944   | 414   | 810         | 680         | 351          | 345           | 1,399     | 209                  |
| Poulsbo city                                  | Estimated Housing Supply (2020)    | 5,116  | 356   | 0     | 422         | 1,062       | 915          | 594           | 1,767     | 1                    |
| Packet Page 21                                | Allocation Method A<br>(2020-2044) | 1,977  | 377   | 166   | 324         | 272         | 140          | 138           | 560       | 83                   |

## **Next Steps**

- PlanPOL review initial housing allocations on April 18
- KRCC Board review initial housing allocations on May 2
- KRCC Board votes on housing allocations on June 6

