



Kitsap Regional Coordinating Council

The Kitsap Peninsula is the home of sovereign Indian nations,
namely the Suquamish and Port Gamble S'Klallam Tribes.

Land Use Planning Policy Committee (PlanPOL) Meeting Agenda

Tuesday, May 17, 2022 | 1:30 p.m. – 3:00 p.m.

Remote Meeting Information:

- Link to the video conference and view the screen share: <https://us06web.zoom.us/j/86885116722>.
If you are joining by video, please add your affiliation after your name.
- To participate by phone only: Dial 253-215-8782 and enter the Webinar ID: 868 8511 6722

Meeting Objectives:

- Recommend draft population and employment growth targets to the KRCC Board.
- Discuss next steps for the population and employment growth allocation process.

1. Welcome, Introductions, and Meeting Objectives

2. Committee Updates and Action Items

- Old Business
 - **ACTION:** Approve the draft [March 15, 2022 PlanPOL Meeting Summary](#) Page 2

3. New Business and Work in Progress

- Review LUTAC-recommended [population and employment growth targets](#) Page 7
 - Review [justification memo](#) Page 12
 - Review [PSRC feedback](#) Page 17
 - Review [memo regarding updates made during May 12 LUTAC meeting](#) Page 19
 - For reference: [Countywide Planning Policy \(CPP\) appendix approval process](#) Page 20
 - For reference: [CPP UGA-5: Policies for the distribution of 20-year population and employment growth](#) Page 21
 - **ACTION:** Vote on whether to recommend the draft growth targets to the KRCC Board
- Status update on individual jurisdictions' review of preliminary growth targets
- Review [growth target allocation process](#) moving forward Page 23

4. Administrative Agenda

- Standing Item: Affordable housing round-robin
- Next PlanPOL meeting is Tuesday, September 20, 2022

5. Wrap Up

- Summarize key decisions and action items

6. Public Comments

7. Adjourn



**Kitsap Regional Coordinating Council (KRCC)
Land Use Policy Committee (PlanPOL) Meeting Summary**

March 15, 2022 Meeting | 1:30 – 3:00 PM

DRAFT v. 3-16-22

Key Decisions		
<ul style="list-style-type: none">PlanPOL approved the February 15, 2022 PlanPOL meeting summary as final.		
Action Items	Who	Status
1. Post the approved February 15 PlanPOL summary on the KRCC website.	KRCC Staff	Complete
2. Send PlanPOL members the updated growth target dashboard, including updated 2020 population numbers.	KRCC Staff	Complete
3. Continue working on the draft population and employment growth targets.	KRCC LUTAC	In Progress

A. WELCOME AND INTRODUCTIONS

Sophie Glass, KRCC Technical Director, welcomed participants to the meeting. See Attachment A: Meeting Attendees for a list of PlanPOL members and observers.

B. COMMITTEE UPDATES AND ACTION ITEMS

February 15, 2022 PlanPOL Meeting Summary: PlanPOL members reviewed the meeting summary from the February 15 PlanPOL meeting. The summary was approved with no comments or revisions. KRCC staff will post the approved summary on the KRCC website.

C. NEW BUSINESS AND WORK IN PROGRESS

Review Preliminary Population and Employment Growth Targets:

Clay White, LDC, Inc., provided a brief overview of the growth target setting process. The [slide deck is available on the KRCC website](#). Clay also shared the [growth target dashboard](#), including the preliminary population and employment targets that the KRCC Land Use Technical Advisory Committee (LUTAC) developed. Sophie noted that KRCC staff made slight adjustments based on updated data to the column that lists 2020 population. Staff will send PlanPOL members the updated dashboard after the meeting.

Sophie also noted that LUTAC's conversations through this point have mainly focused on population targets; conversations about employment targets are in an earlier stage.

PlanPOL members shared the following questions and comments:

- Mayor Erickson asked why the Urban Growth Areas (UGAs) for Port Orchard and Poulsbo are broken out from the cities themselves.

- Clay explained that regional geographies were developed by the Puget Sound Regional Council (PSRC) in VISION 2050. Cities and UGAs are listed separately because the Kitsap County Council makes decisions about the UGAs while City Councils make decisions about the cities themselves.
- Councilmember Hytopoulos asked how the growth targets translate to actual land use, particularly regarding employment targets.
 - Clay explained that the Buildable Lands Report is based on formulas that the state provides for calculating density. This does not take into account where the capacity is located, but rather the zoning that could translate to capacity.
- Mayor Erickson asked whether it would be problematic if a jurisdiction's actual growth is higher than the target.
 - Clay explained that targets are important for capital facilities planning, but it is not an issue if the actual growth rate is trending ahead of these targets. These are 20-year targets, and jurisdictions will update their Comprehensive Plans throughout that 20-year period.
 - Sophie added that PSRC shared the following guidance with LUTAC: "For the [High-Capacity Transit (HCT)] Communities, we are glad to see the cities stepping up to plan for new growth, and encourage as close alignment with VISION as feasible. The goal of identifying the High Capacity Transit Communities geography is to support growth near high-capacity transit service. If allocations for HCT go beyond the assumptions in VISION, we encourage the targets to document how growth will support high-capacity transit service."
 - Paul Inghram, PSRC, encouraged developing targets as close to 100% of the allocation as possible and shared that PSRC would prefer to see growth targets under 110% of the allocation. He emphasized that what is important is aligning growth with infrastructure.
- Commissioner Bozeman noted that Silverdale would see a lot of growth despite being unincorporated and asked if this issue is addressed in the conversation about growth targets.
 - Clay explained that Silverdale is considered a Core City and its planning targets include a significant portion of the countywide population and employment growth. The Growth Management Act includes guidance about incorporation and annexation, and that process is not related to the growth target process. The same amount of growth would be allocated to Silverdale as a Core City regardless of whether it is incorporated.
 - Sophie noted that this process is an exercise of dividing population. In the future, as jurisdictions move forward with planning, KRCC can be used as a body for conversation about the topic of incorporation.
 - Commissioner Bozeman encouraged a future conversation about this topic.
 - Commissioner Garrido shared that this discussion has unfolded over time, that she is aware of the processes for moving toward official city status.
- Mayor Erickson noted that she will encourage Poulsbo to plan for infrastructure growth for a larger population than is listed in the population growth targets. She shared that the goal is prepare Poulsbo for any unforeseen changes to state legislation regarding density. She encouraged other jurisdictions to do the same.

Review Allocation Process Moving Forward: Sophie shared the growth target allocation timeline (available in the [March 15 meeting packet](#), page 11). According to the timeline, LUTAC will continue working to develop preliminary growth targets in March and April. During the April 19 PlanPOL meeting, PlanPOL will have the opportunity to recommend draft growth targets to the KRCC Board. Concurrently, jurisdictions' councils and commissions will review the draft growth targets. KRCC staff and Clay are available to present at jurisdictions' meetings if requested. The KRCC Board aims to review the draft growth targets in May and vote on them in June.

Review Draft 2021 Annual Annexation Report: Sophie explained that KRCC is responsible for publishing an annual annexation report that summarizes annexations that occurred during the year. The draft 2021 report includes annexations that took place in Port Orchard and Poulsbo. The KRCC Board will review the report during their May meeting.

Discuss 2022 Legislative Session Highlights: Clay shared the following relevant highlights from the 2022 state legislative session:

- HB 1099, which would have incorporated climate change and resilience into the comprehensive planning framework, did not pass.
- HB 1241 passed. It extends the deadline for Comprehensive Plan updates to December 2024 (a six-month extension). It also changed the timing for these updates from eight years to 10 years. This will be helpful for jurisdictions because it better aligns the Comprehensive Plan update process with the timing of the Census and Buildable Lands Reports. The bill also includes a five-year check-in.
- HB 1717 passed. It requires local governments, upon receiving notice from a federally recognized tribe, to coordinate with the tribal government for planning under the Growth Management Act.

Commissioner Bozeman asked whether there was any progress during the session about working with developers to build affordable housing units. Clay explained that requirements regarding affordable housing are built into jurisdictions' codes. One bill from the 2021 legislative session included major amendments to housing requirements in Comprehensive Plans.

D. ADMINISTRATIVE AGENDA

Affordable Housing Round Robin:

Commissioner Garrido shared that Kitsap County received funding from the legislative session to transition a facility into homeless housing; this new facility will be able to house 75 people. She also shared that she and the League of Women Voters invited an expert on missing middle housing to give a presentation in May.

Mayor Wheeler shared that Bremerton is working on a cottage housing code, which will go to the Planning Commission and City Council in early 2023. Bremerton is also proposing an increase in building heights in the Eastside Village area, which would aim to increase housing density. Additionally, Bremerton is reviewing potentially allowing duplexes and triplexes in all parts of the city. This would not increase zoning, but it would provide more options to property owners who want to develop on their property.

Mayor Wheeler also shared that he was heavily involved in the homeless housing and permanent supportive housing budget that came through the legislative session. He noted that many strategies related to affordable housing do not do enough to support missing middle housing and shared that he plans to focus on addressing missing middle housing through the state and federal legislature.

Councilmember Rosapepe encouraged PlanPOL members to stay aware of legislative action outside of the legislative session, because bills can return even if they did not pass this session.

Mayor Erickson agreed and encouraged jurisdictions to be prepared and have the infrastructure in place to respond to legislative decisions. She also shared that Poulsbo expects many more affordable units to be constructed in the next two years, including missing middle housing. Additionally, she shared that Poulsbo is moving forward on a city-owned project that would create three subsidized duplexes on a small parcel. If this model works, Poulsbo intends to replicate it throughout the city, so that low-income housing is disseminated throughout neighborhoods rather than isolated in one area.

Ed Coviello shared that Kitsap Transit received a notice to proceed on a feasibility study for a mixed-use development that includes affordable housing at a park and ride in Bremerton.

Commissioner Bozeman shared that the Port of Bremerton is experiencing increased demand for personal aircraft infrastructure. He also shared that the old airport diner is being replaced with a new restaurant, set to open in the summer.

Mayor Wheeler reflected that each jurisdiction has different definitions for affordable and missing middle housing. He noted that all jurisdictions are in this together, with the goal of creating housing that is affordable for workers and families.

Next PlanPOL meeting: Sophie shared that the next PlanPOL meeting will be on Tuesday, April 19, 2022.

E. PUBLIC COMMENTS

There were no public comments at this meeting.

F. ADJOURN

The meeting adjourned at 2:30 p.m.

Attachment A: Meeting Attendees

NAME	JURISDICTION (ALPHABETICAL)
PLANPOL MEMBERS	
Councilmember Kirsten Hytopoulos	City of Bainbridge Island
Councilmember Jon Quitslund	City of Bainbridge Island
Mayor Greg Wheeler	City of Bremerton
Councilmember Jeff Coughlin	City of Bremerton
Commissioner Cary Bozeman	Port of Bremerton
Commissioner Charlotte Garrido	Kitsap County
Allison Satter	Naval Base Kitsap
Councilmember Jay Rosapepe	City of Port Orchard
Mayor Becky Erickson	City of Poulsbo
Paul Inghram	Puget Sound Regional Council
OBSERVERS	
Mark Hofman	City of Bainbridge Island
Jennifer Sutton	City of Bainbridge Island
Andrea Spencer	City of Bremerton
Ed Coviello	Kitsap Transit
Nicole Leaptrot-Figueras	Naval Base Kitsap
Nick Bond	City of Port Orchard
Heather Wright	City of Poulsbo
Alison O'Sullivan	Suquamish Tribe
Erika Harris	Puget Sound Regional Council
James Clough	Kitsap County Association of Realtors
Bob Russell	
STAFF	
Sophie Glass	KRCC Technical Director
Pauline Mogilevsky	KRCC Land Use Program Coordinator
PRESENTERS	
Clay White	LDC, Inc.

KITSAP COUNTYWIDE PLANNING POLICIES



Appendix B-1: Population Distribution Through 2036

Jurisdiction	Census 2010¹	Population Growth²	2036 Targets³
City of Bremerton	37,729	14,288	52,017
Bremerton UGA	9,082	4,013	13,095
Total Bremerton	46,811	18,301	65,112
City of Bainbridge Island	23,025	5,635	28,660
City of Port Orchard	12,323	8,235	20,558
Port Orchard UGA	15,044	6,235	21,279
Total Port Orchard	27,367	14,470	41,837
City of Poulsbo	9,222	1,330	10,552
Poulsbo UGA	478	3,778	4,256
Total Poulsbo	9,700	5,108	14,808
Central Kitsap UGA	22,712	11,100 6,764	30,476 29,476
Silverdale UGA	11,220 15,556	2,779 8,779	23,335 24,335
Kingston UGA	2,074	2,932	5,006
UGA (Includes Cities) Total	145,434 147,245	61,700 61,989	209,234
Rural Non-UGA	102,077 103,888	18,000 18,449	122,337
Total County	251,133	80,438	331,571

¹ 2010 Census data reflects incorporated city and UGA boundaries as of August 31, 2012

² Population growth reflects new residents through the 2035 planning horizon

³ Changes in City or UGA boundaries during the planning horizon may affect the population distributions. This table may be updated periodically to reflect such changes. These updates do not constitute policy changes to the CPP's and will not require adoption and ratification by member agencies.

*Adopted by Kitsap County Ordinance 601-2021
October 11, 2021*

Appendix B-1: Population Distribution Through 2044

<u>Jurisdiction</u>	<u>2020 Population (US Census)</u>	<u>2020-2044 Population Growth</u>	<u>2044 Population Target</u>
<u>Metropolitan Cities</u>			
<u>Bremerton</u>	<u>43,505</u>	<u>20,252</u>	<u>63,757</u>
<u>Bremerton UGA</u>	<u>10,105</u>	<u>2,762</u>	<u>12,867</u>
<u>Core City</u>			
<u>Silverdale</u>	<u>19,675</u>	<u>9,896</u>	<u>29,571</u>
<u>High-Capacity Transit Communities</u>			
<u>Bainbridge Island</u>	<u>24,852</u>	<u>4,524</u>	<u>29,376</u>
<u>Kingston</u>	<u>2,435</u>	<u>3,200</u>	<u>5,635</u>
<u>Port Orchard</u>	<u>15,587</u>	<u>10,500</u>	<u>26,087</u>
<u>Port Orchard UGA</u>	<u>15,370</u>	<u>3,552</u>	<u>18,922</u>
<u>Poulsbo</u>	<u>11,975</u>	<u>4,581</u>	<u>16,556</u>
<u>Poulsbo UGA</u>	<u>528</u>	<u>1,065</u>	<u>1,593</u>
<u>Urban Unincorporated</u>			
<u>Central Kitsap UGA</u>	<u>24,741</u>	<u>5,000</u>	<u>29,741</u>
<u>Rural Areas</u>			
<u>Rural</u>	<u>106,865</u>	<u>5,415</u>	<u>112,280</u>

Source: 2020 Census Redistricting File, PSRC 2018 Regional Forecast, VISION 2050 regional growth strategy adopted per General Assembly action 10-30-2020

During a Comprehensive Plan review process, a city and its associated UGA may transfer population and employment between the two jurisdictions with approval by elected bodies from both jurisdictions, while not exceeding the overall targets. KRCC shall update the CPPs via an amendment after these changes are complete. See UGA-5 i for more details and information.

*Adopted by Kitsap County Ordinance 601-2021
October 11, 2021*

Kitsap Regional Coordinating Council

Chair
Commissioner Robert Gelder
Kitsap County

Vice-Chair
Mayor Anne Blair
City of Bainbridge Island

Commissioner Charlotte Garrido
Commissioner Ed Wolfe
Kitsap County

Mayor Pally Lent
Council Member Leslie Dauge
Council Member Greg Wheeler
Council Member Dine Davis

City of Bremerton

Council Member Wayne Roth
Council Member Steve Benkowski
City of Bainbridge Island

Mayor Tim Matthes
Council Member Bek Ashby

Council Member Jeff Cartwright
City of Port Orchard

Mayor Becky Erickson
Council Member Ed Stern
City of Poulsbo

Council Chair Leonard Forsman
Fisheries Director Rob Purser
Suquamish Tribe

Council Chair Jeremy Sullivan
Noo-Kayel CEO Chris Placentia
Port Gamble S'Klallam Tribe

Commissioner Axel Strakeljahn
Commissioner Larry Stokes
Port of Bremerton

Captain Tom Zwolfer
Silvia Klalman, PAO
Naval Base Kitsap

Executive Director John Clauson
Kitsap Transit

Mary McClure
Executive Management
McClure Consulting LLC

Alternate
Ex-Officio Member
Associate Member

Executive Committee

P.O. Box 1934
Kingston, WA 98346
360-377-4900 (voice)
360-297-7762 (fax)
www.kitsapregionalcouncil.org

Countywide Planning Policy: Appendix B-2

Kitsap Countywide Employment Targets: 2010 — 2036

Originally Adopted by Resolution (No. 2014-01),
by the KRCC Executive Board: July 22, 2014

Countywide Employment/ Population Ratio: 2.65

	Growth Allocation:		Sector Share Summary	
	2010	2036		
	Total Job	Percent Job	Commercial	Industrial
	Growth	Growth	Job Growth	Job Growth
Bremerton City	18,003	39%	13,493	4,509
Bremerton UGA	1,385	3%	962	422
Bainbridge Island	2,808	6.1%	1,984	823
Port Orchard City	3,132	6.8%	2,571	560
Port Orchard UGA	1,846	4%	1,712	134
Poulsbo City	4,155	9%	3,607	548
Poulsbo UGA	46	0.1%	44	2
Central Kitsap UGA	1,200	2.6%	1,030	171
Silverdale UGA	9,106	19.7%	6,679	2,427
Kingston UGA	600	1.3%	437	163
Urban UGA (includes Cities)	42,281	91.6%	32,521	9,760
Rural Non-UGA	3,877	8.4%	2,817	1,060
Total County	46,158	100%	35,338	10,820

Appendix B-2: Employment Distribution Through 2044

<u>Jurisdiction</u>	<u>2020 Employment (US Census)</u>	<u>2020-2044 Employment Growth</u>	<u>2044 Employment Target</u>
<u>Metropolitan Cities</u>			
<u>Bremerton</u>	<u>44,083*</u>	<u>14,175</u>	<u>58,258</u>
<u>Bremerton UGA</u>	<u>1,401</u>	<u>2,434</u>	<u>3,835</u>
<u>Core City</u>			
<u>Silverdale</u>	<u>13,281</u>	<u>11,416</u>	<u>24,697</u>
<u>High-Capacity Transit Communities</u>			
<u>Bainbridge Island</u>	<u>9,176</u>	<u>1,927</u>	<u>11,103</u>
<u>Kingston</u>	<u>1,077</u>	<u>1,400</u>	<u>2,477</u>
<u>Port Orchard</u>	<u>8,562</u>	<u>5,400</u>	<u>13,962</u>
<u>Port Orchard UGA</u>	<u>2,683</u>	<u>1,500</u>	<u>4,183</u>
<u>Poulsbo</u>	<u>7,638</u>	<u>3,903</u>	<u>11,541</u>
<u>Poulsbo UGA</u>	<u>78</u>	<u>97</u>	<u>175</u>
<u>Urban Unincorporated</u>			
<u>Central Kitsap UGA</u>	<u>3,985</u>	<u>1,470</u>	<u>5,455</u>
<u>Rural Areas</u>			
<u>Rural</u>	<u>22,896*</u>	<u>2,301</u>	<u>25,197</u>

Source: 2020 Census Redistricting File, PSRC Employment Database PSRC 2018 Regional Forecast, VISION 2050 regional growth strategy adopted per General Assembly action 10-30-2020

* Represents all employment including jobs covered and not covered under the WA State Unemployment Insurance Program.

Represents uniformed military personnel assigned to major regional installations (per VISION 2050).

* Note: In the City of Bremerton, 7,982 of 44,083 jobs in 2020 are held by military personnel. In the Rural Areas, 3,100 of the 22,896 jobs in 2020 are held by military personnel.

During a Comprehensive Plan review process, a city and its associated UGA may transfer population and employment between the two jurisdictions with approval by elected bodies from both jurisdictions, while not exceeding the overall targets. KRCC shall update the CPPs via an amendment after these changes are complete. See UGA-5 i for more details and information.

To: Puget Sound Regional Council (PSRC)
From: Clay White, Director of Planning - LDC, Inc. via Kitsap Regional Coordinating Council (KRCC)
Date: April 26th, 2022
RE: Draft Growth Targets

The Land Use Technical Advisory Committee (LUTAC) members have been working together over the past several months to establish [draft population and employment targets](#) (growth targets). The draft growth targets will ultimately be adopted into Appendix B of the Countywide Planning Policies (CPPs) by the KRCC Executive Board. Growth targets, once adopted, will be utilized by the county and each city as comprehensive plans are updated. The comprehensive plan update deadline is December 2024.

The growth target setting process is established within the Countywide Planning Policies. [UGA-5](#) provides the process by which target are adopted and establishes that the KRCC *"...shall coordinate the process for distributing the forecasted population and employment growth consistent with the requirements of the Growth Management Act and PSRC's most recent Regional Growth Strategy (RGS)."* The draft target setting process has also included substantial coordination with the Washington State Department of Commerce and PSRC.

The target setting process utilized by LUTAC has followed the processes established in UGA-5 and resulted in draft targets which appear to be consistent with the Growth Management Act and PSRC's Vision 2050. This includes consistency with Regional Growth Strategy policies MPP-RGS-1 through MPP-RGS-16. The draft population and employment targets implement each of these important policies.

The proposal also meets the stated goal in Vision 2050 that PSRC will review growth targets *"...with recognition of good faith efforts to be consistent with the Regional Growth Strategy and VISION 2050 over the long-term. Targets should demonstrate how cities and counties are working towards the outcomes and objectives of the Regional Growth Strategy. In some cases, countywide growth targets may not fully align with the precise shares in the Regional Growth Strategy."* In this case, the draft population and employment targets being proposed nearly mirror vision and most certainly align with the outcomes and objectives of the RGS.

As Vision further outlines, *"...PSRC looks for substantial consistency of the plan's land use growth assumptions with adopted countywide growth targets... In developing comprehensive plan updates, jurisdictions will be asked to explain how the plan supports VISION 2050 and works to meet the Regional Growth Strategy over the long term."*

Prior to forwarding the draft growth targets on to the KRCC Board for consideration, LUTAC has asked to have PSRC provide some additional feedback. The goal is to ensure PSRC concurs with the LUTAC findings that the draft growth targets are substantially consistent with Vision 2050 and the Regional Growth Strategy (RGS). Where minor differences between the 2020-2044 Population and Employment targets established by PSRC and those recommended by LUTAC, this memo outlines reasons for those adjustments as asked for in Vision 2050.

Draft Population Targets

The draft population targets developed by LUTAC substantially align with the population allocations outlined under the RGS. Small shifts between regional geographies are proposed and LUTAC is suggesting the population totals slightly exceed the PSRC allocations.

2020-2044 PSRC VISION 2050 Population Allocations - Regional Geographies Total	DRAFT 2020-2044 Population Target total as proposed by LUTAC
67,688	70,947
Numerical Value over the PSRC VISION 2050 Population Allocation	Percentage (over/under) PSRC VISION 2050 Population Allocation
3,259	4.8%

LUTAC developed [population tables](#) to provide specific information regarding the proposed targets, separated by regional geography. The tables also provide information on current adopted targets, buildable lands capacity, current growth trends, and 2020 population. The population targets proposed for the Metropolitan and Rural Area Regional Geographies mirror the allocations under the RGS. Small changes are being proposed for the Core City, High-Capacity Transit, and Unincorporated UGA regional geographies.

There are two primary changes being proposed:

- 1) Planning for an additional 3,254 of population within the High-Capacity Transit Communities.
- 2) A shift of approximately 940 people between the Core City (Silverdale UGA) and Unincorporated Urban (Central Kitsap UGA).

High-Capacity Transit Communities – additional population growth

The High-Capacity Transit (HCT) communities consist of Bainbridge Island, Kingston, Port Orchard, Port Orchard UGA, Poulsbo, and the Poulsbo UGA. The LUTAC has cooperatively worked together on the draft population targets over a series of subcommittee meetings. Together, the draft population targets would have the HCT communities planning for 27,622 people between 2020 and 2044 vs. 24,368 as allocated under the RGS. At a countywide level, the total population being planned for would be approximately 5% over what Vision 2050 anticipates. However, it is anticipated that this will fall into the medium range when OFM issues its population projections.

	2020-2044 Population Growth Allocations by Kitsap County Regional Geography (Working Draft)	2020-2044 Percent of Allocated Population Growth Per Regional Geography
High-Capacity Transit Communities	24,368	36.0%
Bainbridge Island	4,524	18.6%
Kingston	3,400	14.0%
Port Orchard	10,500	43.1%
Port Orchard UGA	3,552	14.6%
Poulsbo	4,581	18.8%
Poulsbo UGA	1,065	4.4%
Total	27,622	113.4%

Under the draft allocations prepared by LUTAC, Bainbridge Island and Port Orchard would still be setting a target beneath their current population capacity. The Port Orchard UGA, Poulsbo,

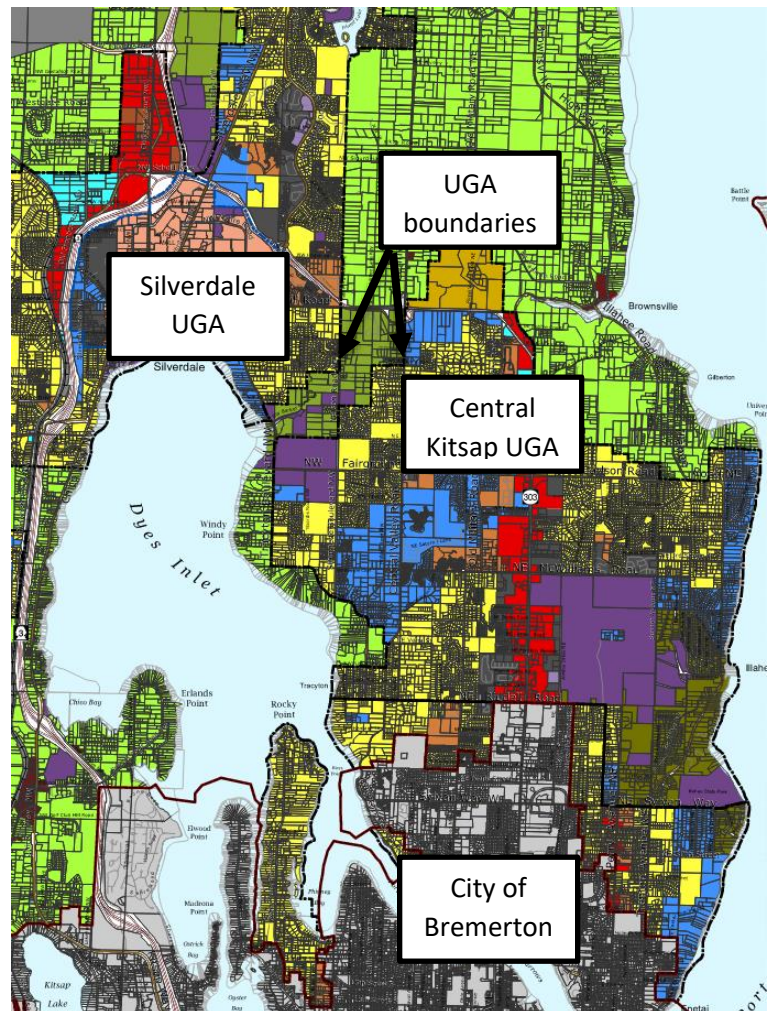
and the Poulsbo UGA would be adopting targets consistent with current capacity. Kingston's, which is a Countywide Center, would be adopting a slightly higher target than current capacity provides for. Overall, the proposal is consistent with current growth trends, existing population capacity within the HCT communities, and Vision 2050 policies.

Silverdale/Central Kitsap UGA shift explanation

LUTAC is proposing a shift of approximately 940 people between the Core City (Silverdale UGA) and Unincorporated Urban regional geographies (Central Kitsap UGA). The Silverdale UGA (Core City) is directly adjacent to the Central Kitsap UGA (Unincorporated Urban). The two share key transportation and wastewater infrastructure systems. It is important to note that the Central Kitsap UGA shares a boundary with the City of Bremerton and that the proposed shift will not impact Kitsap County's ability to plan for the Silverdale Regional Center at required activity unit levels.

The proposed Silverdale UGA target moves the area in the direction Vision 2050 is headed. While only 5.4% of countywide growth occurred in Silverdale between 2013-2019, the proposed target would have the Silverdale UGA planning for nearly 14% of the population growth (vs. 16% under the RGS). This is substantial progress.

In addition, while the Central Kitsap UGA was allocated 8.4% of the growth as part of the 2010-2036 targets, the percentage would be reduced to 7% under the LUTAC proposal. This is a reduction in the overall allocation as Vision outlines, lessening development demand in the UGA.



Draft Employment Targets

The draft employment targets developed by LUTAC substantially align with the population allocations outlined under the Regional Growth Strategy (RGS). The total employment target for Kitsap County mirrors that which is outlined by PSRC for the 2020-2044 planning period. Small shifts between regional geographies are proposed by LUTAC.

2020-2044 PSRC VISION 2050 Employment Allocations - Regional Geographies Total	DRAFT 2020-2044 Employment Target Total as Proposed by LUTAC
46,023	46,023
Numerical Value over the PSRC VISION 2050 Employment Allocation	Percent (over/under) PSRC VISION 2050 Employment Allocation
0	0.0%

LUTAC developed an [employment table](#) to provide specific information regarding the proposed targets, separated by regional geography. The table also provides information on current adopted targets, buildable lands capacity, and current employment trends.

Employment shifts between Regional Geographies

The proposed employment shifts between regional geographies are extremely small. Metropolitan Cities (Bremerton and the Bremerton UGA) would take on approximately 500 additional jobs beyond what is allocated to them. This would be consistent with actual employment percentages countywide between 2013-2019. The Core City (Silverdale) allocation would be reduced by approximately 500. However, it is important to note that between 2013-2019 Silverdale experienced 4.6% of the total employment growth in the county. Even with the proposed shift, Silverdale would be planning for nearly 25% of the employment growth (vs. 26% to Silverdale under the RGS). Not only is the proposal still maintaining consistency with Vision, but also taking on the challenge to increase job growth between 2020-2044.

This reduction would get picked up by the Central Kitsap UGA which is located immediately adjacent to Silverdale. The allocation would essentially mirror the existing employment capacity within the UGA and will result in actual employment growth more closely matching targets which are set. This change will not diminish the challenge that Silverdale will take on as new targets are set.

Finally, the High-Capacity Transit (HCT) communities would reduce their overall target by approximately 500 jobs under the LUTAC proposal. This would only be 3.5% less than allocated under the RGS. This proposed shift helps balance out proposed targets so that the sum equals the overall allocation.

It is important to note that Rural Area regional geography employment number is identical to Vision.

Summary and next steps

The LUTAC has engaged in an extremely collegial process to develop draft population and employment targets. This process has included review and implementation of the Regional Growth Strategy policies. Prior to moving recommendations to the KRCC Board for approval, they have asked for PSRC to review the draft proposal. Our hope is that PSRC can provide a

written response supporting the draft as proposed by LUTAC and find that the population and employment targets substantially implement Vision 2050.

If they would like any additional information, I am more than happy to prepare it.



Puget Sound Regional Council

1011 WESTERN AVENUE, SUITE 500 \\\ SEATTLE, WA 98104•1035 \\\ psrc.org \\\ 206•464•7090

May 6, 2022

To: Kitsap Regional Coordinating Council staff and LUTAC members

Re: Draft Growth Targets

Thank you for the opportunity to comment on the draft 2020-2044 population and employment growth targets. PSRC appreciates Kitsap Regional Coordinating Council's (KRCC's) collaborative process to develop growth targets that are representative of local conditions and that reflect the regional plan, VISION 2050. Identifying targets for individual cities and the county requires the collaborative forum of KRCC.

After a multi-year development process, PSRC adopted VISION 2050 as the region's long-range plan. KRCC members provided significant input to help craft VISION 2050's Regional Growth Strategy, which serves as a framework for setting local targets. While COVID-19 has resulted in short-term disruptions, VISION 2050 remains on track for a 30-year plan to coordinate investments in infrastructure and the development of housing, jobs, and services. The environmental review of VISION 2050 demonstrated that growth that is well-coordinated is essential to keeping our region resilient and healthy and will result in less pollution, congestion, and greenhouse gas emissions than more dispersed growth patterns. By helping growth occur near infrastructure more people will have more travel options and a faster ride home.

PSRC staff reviewed the draft growth targets developed by LUTAC. The draft targets for most regional geographies, including population growth in Metropolitan Cities and Rural Areas and employment growth in most geographies, are consistent with VISION 2050. The full set of draft growth targets is reasonably close to the Regional Growth Strategy allocations, but there are opportunities for better alignment with VISION 2050, as discussed below. Please keep in mind that PSRC's Executive Board ultimately makes the decision to certify countywide planning policies and the targets contained within them.

The draft population growth targets overall for High-Capacity Transit (HCT) Communities is 5% higher than the allocation in VISION 2050, increasing the countywide total overall. This is reasonably aligned given these communities have high-capacity transit to support higher levels of growth, thus reducing transportation and environmental impacts compared to less transit-served areas. As HCT Communities consider land use changes, accommodating and encouraging growth in areas with access to jobs and served by high-capacity transit, such as ferries, would create greater consistency with VISION 2050.

Compared to VISION 2050, the draft population and employment growth targets are lower for Silverdale, Kitsap County's only Core City, and higher for Central Kitsap urban unincorporated area. Supporting regional growth centers, such as Silverdale, is a core tenet of VISION 2050 and a key fixture of the Kitsap County plan. The shift from Core to Urban Unincorporated is less aligned with VISION's Regional Growth Strategy. In the comprehensive plan update and the Silverdale subarea plan, we encourage the county to look for opportunities to support and guide growth to Silverdale above the level in the draft targets to ensure that a lower number does not discourage growth from the center.

During the comprehensive plan update process, communities can examine how to further encourage growth near transit, jobs, and services as means to better manage transportation, municipal costs, jobs-housing balance, and environmental impacts.

We appreciate the work gone into developing the growth targets to date and hope these comments are helpful in further KRCC discussions and comprehensive plan update discussions.

Sincerely,

A handwritten signature in black ink, appearing to read 'Paul Inghram', with a long horizontal stroke extending to the right.

Paul Inghram, FAICP

Director of Growth Management



Kitsap Regional Coordinating Council

Memo

To: KRCC PlanPOL

From: KRCC Staff

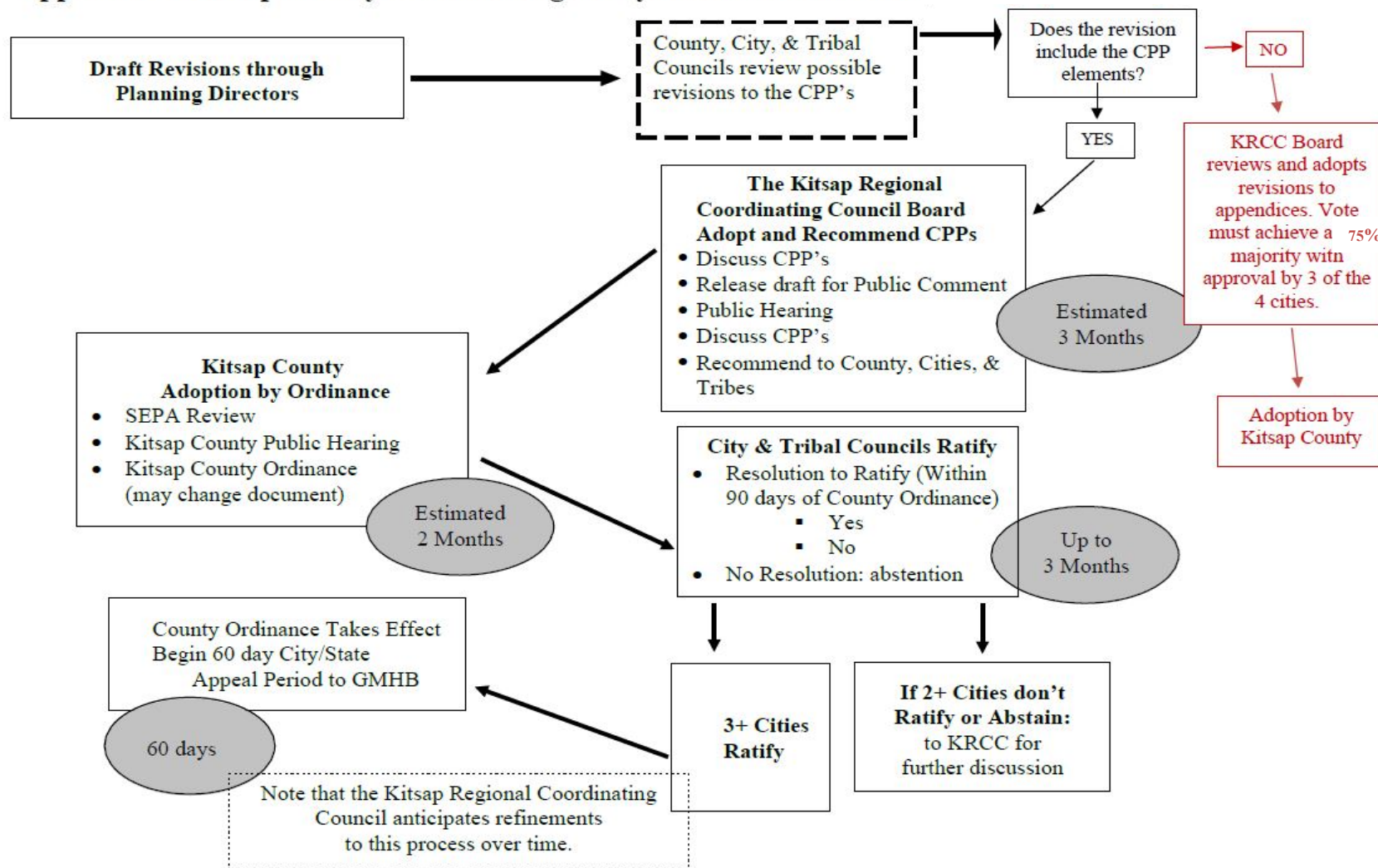
Date: May 12, 2022

Subject: Updates to draft population and employment growth targets

At the May 12, 2022 LUTAC meeting, LUTAC members reviewed Puget Sound Regional Council's (PSRC) response letter to the draft population and employment targets. At this meeting, LUTAC decided to decrease Kingston's draft population targets by 200 people. This reduced the overall population overage for the High-Capacity Transit communities and could alleviate some growth pressure on Kingston.

PSRC staff participated in this discussion and did not raise any concerns.

Appendix A: Kitsap Countywide Planning Policy Ratification Process



Kitsap Countywide Planning Policies

UGA-5 Policies for the distribution of 20-year population and employment growth:

- a. The Kitsap Regional Coordinating Council shall coordinate the process for distributing the forecasted population and employment growth consistent with the requirements of the Growth Management Act and PSRC's most recent Regional Growth Strategy (RGS). Following receipt of KRCC's recommendation, Kitsap County shall adopt any revision to population or employment targets. The County and Cities, as part of their next Comprehensive Plan update, shall reflect those adopted growth targets in their Comprehensive Plan. The distribution process should consider countywide demographic analysis, the Land Capacity Analysis, the RGS, and the OFM projections, and it shall promote a countywide development pattern targeting over three quarters (76%) of new population growth to the designated Urban Growth Areas. The County and the Cities recognize that the success of this development pattern requires not only the rigorous support of Kitsap County in the rural areas, but also Cities' comprehensive plans being designed to attract substantial new population growth.
- b. The RGS provides a framework for the Kitsap Regional Coordinating Council to consider as population growth is distributed. Population distributions should support the RGS while also recognizing countywide demographic information, jobs/housing balance, designated centers, transit service/access to high-capacity transit, and growth trends. In supporting the RGS, growth should be focused in metropolitan Cities (Bremerton and the Bremerton UGA), Core cities (Silverdale), and High Capacity Transit Communities (Bainbridge Island, Kingston, Port Orchard and Port Orchard UGA, and Poulsbo and Poulsbo UGA).
- c. Population and employment targets will be reviewed through the Kitsap Regional Coordinating Council. The review will include an analysis of the Cities' and County's progress in achieving target distributions consistent with the Buildable Lands review and evaluation program. If the 76% UGA target mentioned above for new population growth and the overall population targets are met or exceeded, the target for new population will revert to five-sixths (83%), as per the revised County-wide Planning Policies adopted by Kitsap County Ordinance #258-01 on August 20, 2001. Otherwise, the target may be reaffirmed or explicitly modified.
- d. The County and Cities should work together to develop an estimate and/or range of the additional population and employment that it could accommodate and service during the 20-year planning horizon, consistent with a vision for future community character. The estimate shall consider the need for increasing population density within the Urban Growth Areas to promote efficient service delivery, avoid sprawl, and preserve community character.
- e. The population and employment estimates and/or ranges shall be provided to the Kitsap Regional Coordinating Council, with a statement of need concerning adjusted Urban Growth Area boundaries.
- f. The Kitsap Regional Coordinating Council, after conducting a public hearing, shall recommend the estimate and/or ranges of 20-year population and employment distribution to Kitsap County for adoption as an amendment to the Countywide Planning

Policies.

- g. Kitsap County should give substantial weight to the Kitsap Regional Coordinating Council's recommendation in adopting the 20-year population and employment distribution.
- h. Following adoption of the estimates and/or ranges, each jurisdiction should update its comprehensive plan, to arrive at a final target consistent with the estimate and/or within the original range as adopted within Appendix B.
- i. After each jurisdiction has completed its comprehensive plan update, the final adopted target should be compiled and reviewed through the Kitsap Regional Coordinating Council process and the revised population and employment distribution incorporated into the Countywide Planning Policies. A final distribution to Urban Growth Areas versus non-Urban Growth Areas within the range specified above should then be calculated.

Proposed KRCC Growth Allocation Timeline

Draft v. 5-12-22

Month	KRCC Board (1 st Tuesday)	LUTAC (2 nd Thursday)	PlanPOL (3 rd Tuesday)	LDC Inc.	PSRC	Jurisdictions' Councils
Feb	KRCC Board receive update on growth target process	Create sub-groups* (HCT communities + Metropolitan/U GAs) and have full LUTAC workshop if needed	Educational session with PlanPOL re: target setting	Maintain shared spreadsheet; provide technical support as needed		
Mar		LUTAC continues work on growth targets	PlanPOL review preliminary growth targets and missing information KRCC hold individual meetings with PlanPOL	Maintain shared spreadsheet; provide technical support as needed		
Apr		LUTAC reached consensus on draft growth targets	Cancelled PlanPOL meeting	Maintain shared spreadsheet; provide technical support as needed	Review of draft growth targets	Review draft growth targets (late April "roadshow")
May	Status update on growth target process	LUTAC recommends growth targets to PlanPOL	PlanPOL recommends draft growth targets to Board <div style="background-color: #4a7ebb; color: white; padding: 2px; text-align: center;">We are here</div>	Maintain shared spreadsheet; provide technical support as needed	Provide feedback on draft growth targets	Review draft growth targets
June	KRCC Board reviews draft growth targets	LUTAC makes adjustments based on Board review		Maintain shared spreadsheet; provide technical support as needed		Review draft growth targets
June 28	KRCC Board votes on draft growth targets; Begin process to update CPP appendix				<i>(July) Check-in in Q3 when OFM releases final numbers</i>	

*Subgroups will be open to all LUTAC members but mainly relevant to HCT and Metropolitan jurisdictions + County. All LUTAC members will receive materials; scheduling will defer to relevant LUTAC members.