



# Kitsap Regional Coordinating Council

The Kitsap Peninsula is the home of sovereign Indian nations, namely the Suquamish and Port Gamble S'Klallam Tribes.

## KRCC Land Use Technical Advisory Committee (LUTAC) Meeting Agenda

**Meeting Date: March 23, 2023**

**Meeting Timing:** 9:30 – 11:30 a.m.

**Remote Participation:** There are two options for remotely participating in this meeting.

- **Option A - Video Conferencing and Screen Sharing.** Please click the following link: <https://us06web.zoom.us/j/86163692485>.
- **Option B - Call in only.** If you are not by a computer, you can join by phone only. Please call (253) 215-8782 and then enter the *meeting number: 861 6369 2485* to enter the call. You do not need a participant ID, just press “#” to continue the call.

### Main Meeting Objectives:

- Debrief 3/21 PlanPOL meeting.
- Discuss approach to developing housing allocations.

### 1. Welcome

### 2. Old Business

- a. **ACTION:** Approve the draft [February 23 Meeting Summary](#)

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### 3. Committee Updates and Work in Progress

- a. Debrief March 21 KRCC PlanPOL Meeting
- b. Housing Target Allocation Process
  - [Further development of housing allocations and methodology \(link\)](#)
- c. Review of PSRC's [draft certification report for Kitsap's CPPs](#)

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### 4. Administrative Agenda

- a. **Meeting Review**
  - [2023 Land Use Meeting Plan](#)
  - [Discuss draft April 18 PlanPOL Agenda](#)

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### 5. Wrap Up

- Recap topics covered and summarize key decisions and action items

### 6. Adjourn



## Kitsap Regional Coordinating Council

**Kitsap Regional Coordinating Council (KRCC)  
Land Use Technical Advisory Committee (LUTAC)  
February 23, 2023 Meeting Summary | Convened via Teleconference  
Draft v. 3/17/23**

Decisions and Recommendations		
<i>LUTAC did not make any recommendations or decisions</i>		
Actions	Person Responsible	Status
1. Share reports regarding macroeconomic forecasts and household size with LUTAC.	Liz Underwood-Bultmann	Complete
2. Send information about the draft adjusted Methodology A to LUTAC.	HB Harper	Complete
3. Continue developing a draft adjusted Methodology A for discussion at the March 9 LUTAC meeting.	HB Harper	Complete
4. Communicate with PlanPOL members regarding the possibility of moving the March 21 PlanPOL meeting.	KRCC Staff	Complete

### 1. Welcome and Introductions

Sophie Glass, KRCC staff, welcomed LUTAC members to the February 23 meeting. She reviewed the meeting objectives and topics. Attachment A lists the LUTAC members and other presenters in attendance.

Joe Morrison, Kitsap Economic Development Alliance (KEDA), introduced himself and shared that he appreciates the opportunity to attend LUTAC meetings because KEDA will soon begin conducting an inventory of industrial building capacity in Kitsap County.

### 2. Committee Updates and Work in Progress

- a. **Population and Employment Allocations:** Eric Baker reminded LUTAC members that Kitsap County has adjusted the County's growth numbers to 2022 in order to more easily compare them to land capacity. He recommended checking back in about this topic at a LUTAC meeting in late summer 2023.

- b. **Housing Target Allocation Process:**

- **Commerce's responses to LUTAC's questions:** Sophie shared responses from the Department of Commerce (Commerce) regarding the questions that LUTAC members developed during the February 9 LUTAC meeting. Commerce's responses are available in the [February 23 LUTAC packet](#), page 2.

Eric Baker shared that Kitsap County has scheduled a follow-up conversation with Commerce regarding the impact of housing allocation guidance on Urban Growth Area (UGA) sizing. Eric will share the outcomes of this conversation with LUTAC members.

Sophie asked LUTAC members whether based on Commerce's responses they recommend hiring a technical consultant to support the housing allocation work. LUTAC members determined that a consultant would not be necessary at this time.



- **Response from Pierce County re: negative allocations:** Sophie shared the response from Pierce County staff regarding LUTAC's question about whether Pierce County experienced negative allocations when using Methodology B. Pierce County's response is available in the [February 23 LUTAC packet](#), page 3.

Eric noted that he plans to ask about Pierce County's approach to UGA sizing the next time he meets with Pierce County staff.

- **Discuss issues related to UGA sizing:** Eric explained that changing housing types allowed in unincorporated Kitsap County would increase density in existing UGAs, which would require the County to change UGA boundaries. This presents a concern for the County regarding the potential of housing allocations.

Nick Bond noted that the housing targets will be adopted into Appendix B of the Countywide Planning Policies (CPPs). CPP adoption can be appealed by any of the parties within KRCC, including the Suquamish Tribe and Port Gambe S'Klallam Tribe. Eric added that Kitsap County's Comprehensive Plan could be appealed by anyone. If, as a result of the housing allocation process, the County changes the boundaries of UGAs to allow more people, the risk of appeal would increase.

Alison O'Sullivan noted that the Suquamish Tribe has been consistent about its need for full participation in decision-making at the KRCC level, as well as its concern about any potential impacts on UGAs, including expansions. If it is not possible to resolve these issues at the KRCC level, the issues would fall within the Comprehensive Planning process.

- **Overview of allocation options based on persons per household calculations:** Sophie shared that Heather Wright worked with KRCC staff following the February 9 LUTAC meeting to calculate adjustments to Commerce's Methodologies A and B based on local persons per household numbers. Heather provided an overview of the calculations.

LUTAC members raised the following considerations:

- Puget Sound Regional Council's long-term forecast shows that household sizes are expected to decrease over time due to aging populations, fertility rates, and other factors. Because of this, Commerce's persons per household assumption aims to provide units that will meet the needs of communities.
- Bainbridge Island is experiencing an aging population and expects household sizes to decrease. However, policies aimed at attracting more families to the community may change this trajectory in the future.
- Jurisdictions' current high persons per household figures may be a result of housing needs not being met. Port Orchard is seeing multiple people sharing units because of the high cost of rent, which indicates that the current mix of units is not meeting the community's needs. As communities address affordability and provide more units, persons per household figures may decrease.
- The American Planning Association's trend report predicts that high cost of living will result in an increase in persons per household.
- KRCC could use higher persons per household figures now, then review in five years and determine whether to update housing allocations based on a



## Kitsap Regional Coordinating Council

lower persons per household figure. Waiting five years could give communities a better idea of demographic and pandemic-related shifts that affect growth trends.

- It is important to plan for the right type of housing and number of households because these plans will impact capital facilities, such as wastewater and transportation.
- It is important to develop a clear, defensible methodology. Using an average could be less robust than using Commerce's or jurisdictions' individual persons per household figures.

LUTAC members recommended revisiting this conversation during the March 9 LUTAC meeting before making a decision about which persons per household figures to use.

- **Further develop housing allocations, policy considerations, and methodology:** HB Harper shared the work she began to develop a draft adjusted Methodology A based on the conversation at the February 9 LUTAC meeting. This approach would adjust Methodology A to account for existing housing stock within lower income bands in Bremerton and Port Orchard by systematically redistributing some of the totals in these income bands to other jurisdictions. HB will continue working on this draft methodology for further discussion at the March 9 LUTAC meeting. Department of Commerce staff will participate in the March 9 meeting, so LUTAC can discuss with them whether the adjusted Methodology A aligns with Commerce guidance.
- **Discuss station area planning/high-capacity transit:** Ed Coviello presented [Kitsap Transit's Long Range Transit Plan StoryMap](#) to share background information about Kitsap Transit's constraints and Long Range Transit Plan, which was adopted in 2022. LUTAC members shared the following questions and comments:
  - Does Kitsap Transit have information about ridership, including changes over time and ridership goals?
    - Ed explained that Kitsap Transit's current ridership averages about 10 riders per hour for each route. This is lower than average ridership just before the pandemic (20 riders per hour), which was also lower than previous ridership (25 riders per hour). To sustain its operation, Kitsap Transit's goal is to increase ridership in the future.
  - LUTAC's recent conversations have focused on increasing housing and housing affordability in Kitsap County. In terms of the Long Range Transit Plan, how much focus should there be on connecting people to major employment centers compared to transporting people within their individual communities?
    - Kitsap Transit's current system focuses on commuters. However, the need for commuter transportation has decreased, and the Long Range Transit Plan focuses on transporting people across the county. The Plan also considers transportation service to opportunities in Pierce County.

### 3. Administrative Agenda

#### a. Meeting Review:



## Kitsap Regional Coordinating Council

- **Draft March 21 KRCC PlanPOL agenda:** Sophie asked LUTAC members for input regarding the March 21 PlanPOL meeting. LUTAC members recommended that the PlanPOL agenda include:
  - A recap of Commerce's Methodology A and B.
  - A presentation from Sophie regarding LUTAC's progress on developing housing allocations.

LUTAC members recommended waiting until the next LUTAC meeting to determine how to share the draft housing allocation methodology, including whether to share draft numbers with PlanPOL at the March meeting.

Sophie asked LUTAC whether they would be okay with moving the March 21 PlanPOL meeting earlier in the day, for a 12:30 p.m. start time. LUTAC members did not raise any concerns with this scheduling change. KRCC staff will communicate with PlanPOL members to determine whether to change the meeting time.

### 5. Wrap Up

- a. **Recap:** Sophie reviewed the decisions and action items listed in the table above.

### 6. Adjourn

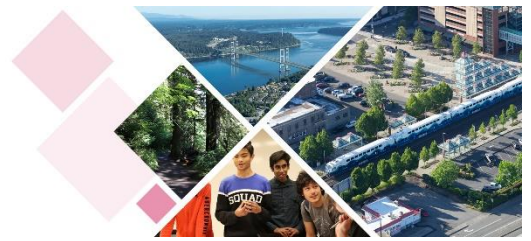


## Kitsap Regional Coordinating Council

### Attachment A: List of LUTAC Members in Attendance (Virtual Participation Only)

Name	Affiliation (alphabetical)
1. HB Harper	City of Bainbridge Island
2. Garrett Jackson	City of Bremerton
3. Nick Bond	City of Port Orchard
4. Heather Wright	City of Poulsbo
5. Eric Baker	Kitsap County
6. Joe Morrison	Kitsap Economic Development Alliance (KEDA)
7. Ed Coviello	Kitsap Transit
8. Marla Powers	Port Gamble S'Klallam Tribe
9. Arne Bakker	Port of Bremerton
10. James Weaver	Port of Bremerton
11. Erika Harris	Puget Sound Regional Council
12. Liz Underwood-Bultmann	Puget Sound Regional Council
13. Alison O'Sullivan	Suquamish Tribe
14. Debbie Clemen	Washington State Department of Transportation
Sophie Glass	KRCC Program Director
Pauline Mogilevsky	KRCC Land Use Program Lead

# Countywide Planning Policies Plan Review Certification Report



## Kitsap County Countywide Planning Policies [ DRAFT ]

MARCH 30, 2023

Kitsap County and its cities adopted and ratified a major update to the countywide planning policies (CPPs) in December 2021 (Ordinance 601-2021). The CPPs were updated to align with the multicounty planning policies and the Regional Growth Strategy in VISION 2050, reflecting local context for the regional policy framework and outlining a countywide vision for the future of Kitsap County and its four cities. Notable changes to the policies include new and revised policies focused on planning for urban growth, transportation, climate change, and equity. In January 2023, Kitsap County adopted 2044 population and employment growth targets (Ordinance 619-2023) as an appendix to the CPPs to support the 2024 comprehensive plan updates and implement the VISION 2050 Regional Growth Strategy.

The Kitsap County CPPs were updated using the Kitsap Regional Coordinating Council (KRCC) planning framework and included planning staff from KRCC jurisdictions, regional and state agencies, and Tribes. Following adoption, KRCC completed the PSRC consistency tool for countywide planning policies and submitted the reporting tool along with a completed set of CPPs.

### COUNTYWISE PLANNING POLICIES CERTIFICATION

VISION 2050, the region's long-range plan for growth, calls for countywide planning policies to be updated to address the multicounty planning policies included in VISION 2050 (MPP-RC-13). The adopted [Policy and Plan Review Process](#) calls on PSRC to review the countywide planning policies based on a comparative analysis of countywide and multicounty planning policies, focusing on policy areas for regional planning identified in the Growth Management Act (RCW 36.70A.210). The consistency certification of countywide planning policies and the regional transportation plan is based on a comparative analysis of the adopted countywide transportation-related planning policies and the regional transportation plan (RCW 47.80.023). PSRC coordinated with KRCC staff and reviewed information provided by staff to prepare this report.

### CERTIFICATION RECOMMENDATION

PSRC reviewed the countywide planning policies based on the [VISION 2050 Consistency Tool for Countywide Planning Policies](#). The following action is recommended to the PSRC Growth Management Policy Board, Transportation Policy Board, and Executive Board:

**The Puget Sound Regional Council certifies that the Countywide Planning Policies for Kitsap County are consistent with the VISION 2050 multicounty planning policies and the Regional Transportation Plan.**

The remainder of this report contains a summary of the PSRC review of the countywide planning policies. Under each heading, the scope of the certification review, as guided by the [Plan Review Manual](#) and the [VISION 2050 Consistency Tool for Countywide Planning Policies](#), is listed in high-level bullets. Discussion in each topic area summarizes the policies, as well as issues identified through the certification review where future work on the part of the county and its cities may more fully address VISION 2050 and the Regional Transportation Plan requirements.



## REVIEW OF COUNTYWIDE PLANNING POLICIES

VISION 2050 emphasizes the value of coordination to achieve shared regional objectives. CPPs complement multicounty planning policies and provide more specific level of detail to guide county and local comprehensive planning. CPPs are reviewed using the VISION 2050 Consistency Tool for Countywide Planning Policies. This section follows the order and content established in the tool, covering the policy chapters in VISION 2050 (regional collaboration, environment, climate change, land use/development patterns, economy, transportation, and public services).

### Regional Collaboration

#### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Support joint planning and coordination** among jurisdictions, agencies, tribes, ports, military installations, special purpose districts and adjacent regions.

**Prioritize services and access to opportunity** for people of color, people with low incomes, and historically underserved communities.

**Recognize military installations** and their beneficial impacts and challenges.

**Prioritize transportation investments** to centers and high-capacity transit station areas.

**Promote existing and new funding sources** to implement the regional vision.

#### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the regional collaboration:

- ☒ A robust set of policies emphasizing joint planning and collaboration between the cities and the county. (CW-3, UGA-3 – 5, ED-2 – 3, CT-1 – 6, RR-4 – 5)
- ☒ Policy chapters recognize the importance and provide a framework for working with Tribal governments and military installations. (Elements L and M)
- ☒ New policies and updated goals through multiple elements were added to address aspects of equity and support local implementation.

#### DISCUSSION

- Changes to VISION 2050 and state law elevated policy to ensure coordination with Tribal governments. While Element L emphasizes tribal governments coordination, it does not provide specificity regarding Tribal coordination on incompatible uses, impacts on tribal lands, economic role of tribes, and coordinated planning for services and facilities (MPP-RC-1, MPP-RC-4, MPP-DP-7, MPP-DP-51, MPP-Ec-15, MPP-PS-23). Care should be taken during the update of local plans to ensure coordination with Tribes on the full range of planning areas.



## Regional Growth Strategy

### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Implement the regional growth strategy by providing direction for growth targets**, including growth in centers and near high-capacity transit, addressing jobs-housing balance, reducing the rate of rural growth, and supporting infill within the urban growth area.

**Ensure urban growth area** stability and sustainability over the long term.

Include a **process to reconcile discrepancies** between growth targets and local plans.

### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the Regional Growth Strategy:

- ☑ Adopted population and employment growth targets aligned with the Regional Growth Strategy, supporting significant growth in Metro, Core, and High-Capacity Transit Communities and reducing the rate of rural growth over time. (Appendix B)
- ☑ Policies provide a clear process to establish growth targets, coordinate growth, and consider changes to the urban growth area. (UGA-3 – 5)
- ☑ Updated policy to recognize and implement the Regional Growth Strategy. (UGA-5b)

### DISCUSSION

- UGA-5 continues to include a goal for 76% of new population growth to occur within the urban growth area. The current goal does not reflect the shares of growth in the Regional Growth Strategy and Kitsap's adopted growth targets. The adopted growth targets that guide the county's plan are consistent with the rural rate of growth in VISION, but this policy should be revised to reflect lower rates of rural growth.
- Kitsap County is commended for a collaborative process to develop growth targets that implement VISION 2050. VISION 2050 states that PSRC will be looking for substantial consistency with adopted growth targets in certification review. An important step of the 2024 comprehensive plan update process will be for jurisdictions to provide capacity and planning to accommodate growth. PSRC staff is available to provide assistance as local plans are developed.
- VISION 2050 and the Regional Growth Strategy emphasizes transit-supportive densities and growing near high-capacity transit station areas, such as ferry terminals and future bus rapid transit stops, where services and infrastructure exist and are prioritized. Local plans should also emphasize the need for transit-supportive densities and growth near high-capacity transit station areas beyond designated centers. (MPP-RC-8, MPP-RGS-8, H-7-8, MPP-DP-22).

## Environment

### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Coordinate and integrate environmental strategies** among jurisdictions, tribes, countywide and watershed groups.

**Promote environmentally sensitive development**, including minimizing impacts to natural features.

**Support protection of critical areas** and incentivize environmental stewardship.

**Plan for open space** and encourage protection of native vegetation and tree canopy.

**Promote the protection of water quality** and restoration of hydrological function.

**Avoid and/or mitigate environmental impacts** for vulnerable populations.

**Reduce pollution**, including air toxics, greenhouse gas and stormwater.

## WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the environment:

- ☑ Policies to coordinate on watershed and land use planning (NE-7a-d)
- ☑ Policies to create a regional network of open space by implementing the open space plan, preserving and enhancing open space linkages and wildlife habitat, and supporting green infrastructure (NE-1a-g)
- ☑ Policies to protect air quality by reducing levels of toxins and greenhouse gases, including by using clean efficient fuels (NE-4a-b)
- ☑ Updated policy to ensure that all residents have equitable access to clean air and water (NE-2)

## DISCUSSION

PSRC found the CPPs to be generally aligned with the environmental policies of VISION 2050.

## Climate Change

### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Support achieving regional emission reduction goals** by encouraging electrifying the transportation system, prioritizing investments that reduce emissions, promoting reduced vehicle miles travelled, and expanding use of conservation, alternative energy sources and energy management technology.

**Support reducing building energy.**

Coordinate work to **sequester and store carbon.**

**Address impacts** on water, land, infrastructure, health, and the economy.

Address siting and planning for relocation of hazardous industries away from the **500 year floodplain.**

Address impacts to **vulnerable populations and areas disproportionately affected by climate change.**

## WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for climate change:

- ☑ Updated policies to focus growth in the urban growth area, centers, and near high-capacity transit (NE-8a)
- ☑ Policies support recognizing and implementing actions to achieve state and regional emission reduction goals. (NE-8f)
- ☑ Expanded policies to plan for impacts from climate change, including sea level rise, flooding, wildfire hazards, and urban heat. (NE-8e)

## DISCUSSION

- MPP-CC-10 calls for addressing rising sea water by siting and planning for relocation of hazardous industries and essential public services away from the 500-year floodplain. The CPPs do not address this policy area, but countywide coordination and local plans should address how climate change may impact the siting and relocation of these facilities.

## Land Use/Development Patterns

### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Reduce disparities in opportunity** by supporting inclusive community planning, investments to expand opportunity, and strategies to mitigate displacement in centers and near high-capacity transit.

Implement the **Regional Centers Framework**.

**Maximize transit investments** through appropriate densities.

**Support center and station area planning.**

**Facilitate annexation and incorporation**, support joint planning, and affiliate unincorporated areas.

**Reduce rural growth** over time, ensure long-term **integrity of resource lands**, and avoid conversion to other uses.

**Prioritize reducing health disparities** and improving outcomes.

**Avoid incompatible uses** near airports, military installations, manufacturing/industrial centers, and Tribal reservation lands.

**Address impacts on culturally significant sites and tribal treaty** fishing, hunting, and gathering grounds.

### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for Land Use/Development Patterns:

- ☒ Policies to implement the Regional Centers Framework, including detailed criteria and procedures to designate centers and a list of candidate countywide centers. (Element C, Appendix C & D)
- ☒ Policies support maintaining distinct urban identities with open space and natural features, promoting tiering and phasing of infrastructure within the urban growth area, and promoting the efficient use of urban areas. (CWA-h)

### DISCUSSION

- VISION 2050 includes policy direction for the county and cities to actively encourage and identify strategies to facilitate annexation (MPP-RGS-16). While the CPPs include important guidance on joint planning and the goal to annex or incorporate urban unincorporated areas, the policies would benefit from updated language to emphasize strategies and steps to remove barriers and actively encourage annexation.

## Housing

### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Increase housing production opportunities** to address supply, including diverse types and styles.

**Address housing affordability needs**, with an emphasis on housing near transit and in centers.

**Promote jobs-housing balance** by providing housing choices accessible to workers.

Expand **moderate density housing** capacity.

Address **residential displacement**.

### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for housing:

- ☒ Policies to address the full range of household income and housing types, including expanding zoning for middle density housing and incentivizing a range of housing types, including transitional and supportive housing. (AH-2 – 3)

- ☑ New policy to develop a range of strategies to mitigate physical, economic, and cultural displacement of low-income households as future growth occurs. (AH-6)
- ☑ Support for strategies for affordable housing in cities and urban unincorporated areas, including preservation and rehabilitation of existing housing, providing a range of housing types, providing mechanisms to help people purchase housing, and a range of regulatory strategies to incentivize affordable housing. (AH-4)

#### DISCUSSION

- The county has adopted population targets and is beginning work to translate those targets to housing units. Housing targets are a critical implementation step for VISION 2050 and HB 1220 (2021). PSRC is available to provide data or support for this process as needed.

## Economy

#### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Support recruitment and retention** to foster a positive business climate.

**Focus employment growth in centers.**

**Support industry clusters** recognized in the Regional Economic Strategy.

**Promote environmentally and socially responsible** business practices.

Expand **access to opportunity and remove barriers** for economically disconnected communities.

Support and empower **contributions of culturally and ethnically diverse communities.**

Address **commercial displacement.**

#### WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the economy:

- ☑ New policy to foster targeted economic growth in areas with low and very low access to opportunity to improve economic access and opportunity for current and future residents. (ED-4)
- ☑ Policies support coordination across government agencies to promote economic vitality and equity across Kitsap County. (ED-2a – b)
- ☑ Policies to support a more diverse economy in Kitsap County, along with providing a spectrum of jobs and providing opportunities for all segments of the community. (ED1a – g)

#### DISCUSSION

PSRC found the CPPs to be generally aligned with the economy policies of VISION 2050.

## Transportation

#### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

**Prioritizing improvements** that support the Regional Growth Strategy, centers, and high-capacity transit areas.

**Maintain and preserve** the transportation system.

**Manage demand** and support alternatives to driving alone.

**Identify stable and predictable funding sources** and pursuit of alternative transportation financing.

Strategies and actions for changes in **transportation technologies and mobility.**

**Racial and social equity** as a core objective in transportation improvements, programs, and services.

**Provide mobility choices** for people with special needs.

**Promote human health** and the state's goal of zero deaths and serious injuries.

**Support the economy** and the movement of people and goods.

## WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for transportation:

- ☑ Policies to minimize impacts on the natural environment and human health, including capital programs to encourage alternatives to single occupant vehicles, supporting public education about pollution, and best management practices throughout the life of transportation facilities (T-3)
- ☑ Strategies to encourage alternatives to single occupant vehicles, including improving transit access, providing bicycle and pedestrian facilities, managing parking, implementing Complete Streets standards, and other approaches to Commute Trip Reduction. (T-2)
- ☑ Policies addressing compatibility between land use and transportation facilities, including not using new road improvements as a catalyst for land use intensification, managing access on new transportation facilities outside the urban growth area, and using comprehensive plans and development regulations to ensure development does not create demands on capacity of the transportation system. (T-8)

## DISCUSSION

- VISION 2050 continues the regional policy to prioritize transportation investments in centers and near transit, where growth is most likely to occur. The CPPs and countywide coordination should prioritize countywide and local transportation investments at countywide centers, high-capacity transit areas with a station area plans (such as ferries and bus rapid transit stops), and other local centers. County-level and local funding are also appropriate to prioritize to regional centers. Local plans can support these goals by coordinating on connecting roads and transit between and within centers and station areas. (MPP-RC-8)

## Public Services

### SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

- Protect and enhance the environment and public health** when providing services and facilities.
- Coordinate planning for services and facilities** to support the Regional Growth Strategy.
- Provide guidance to locate urban services** and regional facilities in urban areas and appropriately scale rural facilities.
- Serve new development** within urban areas with sanitary sewer and replace failing septic systems.
- Consider impacts of climate change** on public facilities.
- Plan for affordable and equitable access to public services**, especially to underserved communities.
- Encourage interjurisdictional coordination** of public safety and emergency management.
- Locate community facilities and services in centers and near transit.**
- Work with school districts** on siting, design, and strategies to provide adequate urban capacity.

## WHAT'S IN THE POLICIES

The Kitsap County CPPs work advance regional policies and objectives for public services:

- ☑ Updated policies on public capital facilities, including equity considerations in the siting of new facilities (Element G)
- ☑ Clear policies on the siting of essential public facilities (CF-10 – 15)
- ☑ Policies to promote affordability and equitable access to public capital facilities, including those communities that have been historically underserved, as well as considering disproportionately burdened communities when siting facilities. (CF-4 – 5)

## DISCUSSION

- VISION 2050 includes expanded emphasis on regional coordination in planning. The CPPs do not include guidance for jurisdictions to work with school districts on school siting and design, consistent with MPP-PS-26, 28. The CPPs and local plans should address coordination with school districts.

## Conclusion and Next Steps

PSRC thanks Kitsap County and cities for working through the plan review and certification process for the CPPs. The policies effectively address regional requirements for countywide planning policies, demonstrating consistency with VISION 2050, and are recommended for certification.

For additional information regarding this certification report, please contact Liz Underwood-Bultmann at [LUnderwood-Bultmann@psrc.org](mailto:LUnderwood-Bultmann@psrc.org).

DRAFT



## Kitsap Regional Coordinating Council

**Tentative 2023 Meeting Plan for**  
**Land Use Technical Advisory Committee (LUTAC) and Land Use Policy Committee (PlanPOL)**  
**DRAFT v. 2/23/23**

<i>January 12</i> <i>LUTAC Meeting</i>	<i>February 7</i> <i>KRCC Board/LUTAC</i> <i>Housing Target Meeting</i>	<i>February 9</i> <i>LUTAC Meeting</i>	<i>February 23</i> <i>LUTAC Meeting</i>	<i>March 9</i> <i>LUTAC Meeting</i>	<i>March 21</i> <i>PlanPOL Meeting</i>	<b>March 23</b> <b>LUTAC Meeting</b>	<b>April 13</b> <b>LUTAC Meeting</b>	<b>April 18</b> <b>PlanPOL Meeting</b>
<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Review slide deck and talking points for February 7 meeting</li><li>• Population and employment targets – baseline numbers</li><li>• KRCC staff present updated numbers for UGAs</li><li>• KRCC staff share out on social services inventory</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Commerce presentation (foundations of housing targets)</li><li>• Policy implications to be aware of</li><li>• Methodologies<ul style="list-style-type: none"><li>○ A, B, C - pros and cons</li><li>○ HAPs vs. housing targets</li><li>○ Question: inputs to consider for local Kitsap method?</li></ul></li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Population and employment targets – baseline numbers</li><li>• KRCC staff present on other counties' housing target approaches</li><li>• KRCC staff present comparison of Housing Needs Assessment numbers</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Population and employment targets – baseline numbers</li><li>• Discuss methodology C approach</li><li>• Confirm March 21 PlanPOL meeting topics</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Population and employment targets – baseline numbers</li><li>• Commerce guidance on implementation (invite Commerce)</li><li>• Confirm methodology to share with PlanPOL</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Affordable housing round-robin</li><li>• Explain methodology</li><li>• Show methodology allocations</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Discuss April PlanPOL agenda</li><li>• Continue refining housing allocations</li></ul> <div>WE ARE HERE</div>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• TBD</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Review draft housing allocations</li><li>• Affordable housing round-robin</li><li>• Confirm materials for May 2 KRCC Board meeting</li></ul>
<b>April 27</b> <b>LUTAC Meeting</b>	<b>May 2</b> <b>KRCC Board Meeting</b>	<b>May 11</b> <b>LUTAC Meeting</b>	<b>May 25</b> <b>LUTAC Meeting</b>	<b>June 6</b> <b>KRCC Board Meeting</b>	<b>June 20</b> <b>PlanPOL Meeting</b>	<b>September 14</b> <b>LUTAC Meeting</b>	<b>October 17</b> <b>PlanPOL Meeting</b>	<b>November 9</b> <b>LUTAC Meeting</b>
<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Final preparation for May 2 KRCC Board meeting</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Review draft housing allocations</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Debrief May 2 KRCC Board meeting and discuss any changes to the housing allocations</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Prepare for June 6 KRCC Board meeting</li><li>• Discuss candidate countywide centers</li><li>• Check in about updating baseline number consistently across jurisdictions</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Vote on whether to adopt housing allocations as an appendix to the Countywide Planning Policies</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Affordable housing round-robin</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Revisit 2022 adjustments to population and employment targets</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Affordable housing round-robin</li></ul>	<i>Agenda Items:</i> <ul style="list-style-type: none"><li>• Annual annexation report</li><li>• PSRC RSC appointment</li></ul>





## Kitsap Regional Coordinating Council

The Kitsap Peninsula is the home of sovereign Indian nations, namely the Suquamish and Port Gamble S'Klallam Tribes.

### Land Use Planning Policy Committee (PlanPOL) Meeting Agenda

Tuesday, April 18, 2023 | 1:30 p.m. – 3:00 p.m.

**Draft v. 3/17/23**

#### Remote Meeting Information:

- Link to the video conference and view the screen share:  
<https://us06web.zoom.us/j/86885116722>.  
If you are joining by video, please add your affiliation after your name.
- To participate by phone only: Dial 253-215-8782 and enter the Webinar ID: 868 8511 6722
- To participate in/view webinar in person: The webinar will be streamed in Chambers at the Norm Dicks Government Center at 345 6th Street, Bremerton, WA 98337.

#### Meeting Objectives:

- Approve Kitsap's methodology for developing housing allocations.

#### 1. Welcome, Introductions, and Meeting Objectives

#### 2. Committee Updates and Action Items

- Old Business
  - **ACTION:** Approve the draft [March 21 PlanPOL Meeting Summary](#) Page

#### 3. New Business and Work in Progress

- Discuss [draft housing allocations and methodology](#) Page
- Prepare for May KRCC Board meeting discussion on housing allocations
- Next steps in the housing allocation process

#### 4. Administrative Agenda

- Standing Item: Affordable housing round-robin
- Legislative session updates and intel from PlanPOL members
- Next PlanPOL meeting is Tuesday, June 20, 2023

#### 5. Wrap Up

- Summarize key decisions and action items

#### 6. Public Comments

#### 7. Adjourn