Kitsap Regional Coordinating Council

Kitsap Regional Coordinating Council (KRCC) Draft 2019 Board Retreat Summary
October 25, 2019 | 10:00 AM – 4:00 PM
Island Lake Community Center, Poulsbo, WA
Version 1-2-2020

1. WELCOME AND INTRODUCTIONS

KRCC Chair Becky Erickson welcomed the group and shared opening comments about the goal of the 2019 KRCC Board Retreat. The Chair stated the goal of the retreat was to provide an opportunity for Kitsap County elected officials and technical staff to discuss growth projections outlined in Puget Sound Regional Council (PSRC)'s VISION 2050. Chair Erickson noted the importance of considering multiple data points, such as land area, property valuation, population, and employment as jurisdictions in Kitsap County prepare to make decisions about growth allocation across the region.

Chair Erickson introduced Deborah Munkberg and Lisa Grueter from BERK Consulting, who were the lead facilitators for the retreat. Deborah noted that the retreat was to generate discussion, but no decisions would be made. Participants were encouraged to consider growth in Kitsap County while acknowledging the unique experiences of each jurisdiction.

See Attachment A for KRCC Board members in attendance and Attachment B for guests, staff, and members of the public who attended.

2. KITSAP COUNTY GROWTH RETROSPECTIVE

Trends and Indicators Presentation: Deborah provided an overview of existing growth trends in Kitsap County. Deborah reviewed data regarding income and labor force, housing cost burdens, development in cities and unincorporated growth areas (UGAs), population and employment density, commute times, water processes, tree loss, and scenarios for inundation and sea-level rise. See slides 1-23 of the following presentation for further detail: Board Retreat Presentation Trends and Indicators.

During the presentation, retreat participants shared suggestions and points of clarification regarding the data provided. The suggestions from participations included:

- Disaggregating data to reveal trends within Urban Growth Areas (UGAs);
- Comparing housing cost burdens between Kitsap County and neighboring counties in the Puget Sound Region; and
- Accurately capturing tree canopy and tree loss in each of the jurisdictions and the associated UGAs.

The points of clarification included:

- The employment density map seems to underrepresent employment density in Keyport. It was noted that the employment density map is based on traffic analysis zones (TAZs)[1] which do not coincide with urban area boundaries.

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[1] A traffic analysis zone (TAZ) is a geographic area delineated by regional and local governments for use in tabulating traffic-related data and in transportation planning models. As described by the PSRC, in the Puget Sound region, TAZs generally line up with census tract boundaries, with each census track containing between one to nine TAZs. TAZs do not necessarily align with political boundaries, such as incorporated municipal boundaries or urban growth area boundaries.

- Growth increasing in jurisdictions such as Port Orchard, Bremerton, and Kingston are due to fast ferry service; and
- Accurate numbers of military employees for the Puget Sound Shipyard (22,000) and Bangor (10,000) installations.

Discussion: Participants shared experiences with past and existing growth trends, and concerns based on the indicators shown in the morning presentation. These comments are arranged in the topics below and include:

- **Demographic Shifts:** The relationship between demographic shifts (age, family size, overall population, etc.) and housing needs.
- **Growth and Infrastructure:** Balancing population growth, local employment, and transportation infrastructure.
- **Water and Infrastructure:** Scarce water resources and the infrastructure needed to absorb population growth. Growth should consider future environmental changes associated with Puget Sound water quality and groundwater.
- **House Affordability, Density, and Zoning:** Managing the tension between desired population density and housing affordability. Creative development policies around zoning and housing type will be needed. Vertical housing density is not the only means of accommodating growth; it can be accompanied by efforts to decrease home and lot sizes.
- **Homelessness:** Homelessness is on the rise across Kitsap as housing costs increase. This presents a challenge as jurisdictions need to make housing more affordable and provide supportive services.
- **Services and Recreation:** Anticipating services and recreational resources to meet the needs of a growing population is necessary. There is likely to be an increased demand for transportation services/facilities, requiring new opportunities for more efficient transit services.
- **Jurisdictional Differences:** Kitsap communities are each unique and different, making it difficult to compare to each other. The differences across jurisdictions in Kitsap County also lead to diverse perspectives and experiences of growth.
- **Transportation Needs:** Kitsap County is experiencing an influx of population growth as a result of both employment growth in Seattle and increased transportation options for commuters between Seattle and Kitsap County. Fast ferries and foot ferries to south Kitsap County will pose similar effects to those experienced by Bainbridge Island in the past.

3. LOOKING TO THE FUTURE

Looking to the Future Presentation: Deborah provided an overview of the population and employment growth projections outlined in PSRC's VISION 2050. Deborah discussed population and employment growth data in Kitsap County compared to Pierce, King, and Snohomish Counties. Deborah then highlighted the potential impacts of growth on employment and housing, land use, transportation, natural environment, and public services and utilities. See slides 1-16 of the following presentation for further detail: Board Retreat Presentation Looking to the Future. Following the presentation, Board retreat participants started a Lego mapping exercise facilitated by Deborah.

Lego Mapping Exercise: Board retreat participants divided into groups representing North, South, and Central Kitsap County to explore potential allocations of countywide population and employment growth. Participants visualized the comparison between existing and projected population and employment growth using Legos overlaid onto maps of Kitsap County.

Allocations to different jurisdictions were based on the PSRC Vision 2050 Preferred Alternative allocations, summarized below.

PSRC Geographies	Metropolitan City	Core City	HCT Communities	Urban Unincorporated	Rural
Jurisdictions	Bremerton + UGA	Silverdale UGA	Bainbridge Island Kingston UGA Poulsbo + UGA Port Orchard + UGA	Kitsap County	Kitsap County
Population	33,000	15,000	34,000	6,000	8,000
Employment	20,000	15,000	18,000	1,000	3,000

Discussion: Board retreat participants representing North, South, and Central Kitsap County presented the distribution of their Legos. Each group shared their approach and why the Legos were placed. The results of the growth allocation exercise are outlined in the table below, but they are for discussion only and in no way represent final decisions by the KRCC Board.

Jurisdiction	North Kitsap Group Population	Employment	Central Kitsap Group Population	Employment	South Kitsap Group Population	Employment
Bremerton+ Bremerton UGA	33,000	20,000	33,000	20,000	33,000	20,000
Silverdale UGA	15,000	15,000	15,000	15,000	15,000	15,000
Bainbridge Island	4,500	1,500	7,000	4,000	8,000	2,000
Kingston UGA	4,000	2,000	5,000	2,000	3,000	4,000
Port Orchard + Port Orchard UGA	15,000	8,000	11,000	8,000	15,000	7,000
Poulsbo+ Poulsbo UGA	10,500	6,500	11,000	4,000	8,000	5,000
Kitsap County UGA's (Central Kitsap, SKIA, Gorst)	6,000	1,000	5,000	1,000	6,000	2,000
Rural Kitsap County	8,000	3,000	8,000	3,000	8,000	2,000
Totals	96,000	57,000	96,000	57,000	96,000	57,000

Other comments and questions raised during this discussion included:
- Future fast ferry may increase demand for development around Southworth and a future change in this area to an urban designation could be considered. However, the change in designation may be difficult to achieve.
- Board Retreat attendees asked about how PSRC considers growth within tribal areas. As described in the PSRC VISION 2050 Draft Environmental Impact Statement (EIS), tribal lands are not allocated specific levels of growth under the Regional Growth Strategy, and as sovereign nations Tribes are not required to plan under the Growth Management Act (GMA).
- Future population allocations will depend on assumptions about the household size.

4. SUMMARY AND WRAP UP

Chair Erickson asked for final comments from the Board Members, technical staff, and members of the public present at the retreat. There were no additional comments. Chair Erickson mentioned potential follow-up items from the retreat including distributing the growth scenarios developed during the Lego mapping exercise and reviewing tax policies from each jurisdiction in support of funding future growth.

5. ADJOURN

The retreat adjourned at 2:00 pm.

ATTACHMENT A — BOARD MEMBERS IN ATTENDANCE

Board Member	Jurisdiction	In Attendance?
Medina, Kol	Bainbridge Island	✓
Nassar, Rasham	Bainbridge Island	✓
Peltier, Ron	Bainbridge Island	✓
Tirman, Matthew	City of Bainbridge Island	--
Daugs, Leslie	City of Bremerton	✓
Goodnow, Michael	City of Bremerton	✓
Wheeler, Greg	City of Bremerton	--
Ashby, Bek	City of Port Orchard	✓
Putaansuu, Rob	City of Port Orchard	--
Rosapepe, Jay	City of Port Orchard	✓
Erickson, Becky	City of Poulsbo	✓
Nystul, Gary	City of Poulsbo	✓
Stern, Ed	City of Poulsbo	✓
Garrido, Charlotte	Kitsap County	--
Gelder, Robert	Kitsap County	✓
Wolfe, Ed	Kitsap County	✓
Clauson, John	Kitsap Transit	✓
Rhinehart, Richard	Naval Base Kitsap	✓
Wall, Lynn	Naval Base Kitsap	✓
Placentia, Chris	Port Gamble S'Klallam Tribe	--
Sullivan, Jeromy	Port Gamble S'Klallam Tribe	✓
Stokes, Larry	Port of Bremerton	--
Strakeljahn, Axel	Port of Bremerton	✓
Forsman, Leonard	Suquamish Tribe	--
Mills, Luther "Jay"	Suquamish Tribe	--
Purser, Rob	Suquamish Tribe	✓

ATTACHMENT B — NON-MEMBER GUESTS, OBSERVERS, AND STAFF

Name	Affiliation
Terry Homburg	Bremerton
Chris Wierzbicki	City of Bainbridge Island
Heather Wright	City of Bainbridge Island
Angie Silva	Kitsap County Department of Community Development
Jeff Rimack	Kitsap County Department of Community Development
Andrew Nelson	Kitsap County Public Works
John Powers	Kitsap Economic Development Alliance (KEDA)
Marcus Hoffman	Kitsap Economic Development Alliance (KEDA)
Steffani Lillie	Kitsap Transit
Mary McClure	Port of Kingston
Nick Bond	Port Orchard
Mark Dorsey	Port Orchard
Karla Boughton	Poulsbo
Paul Inghram	Puget Sound Regional Council (PSRC)
Roger Gay	South Kitsap Taxpayer
Alison O Sullivan	Suquamish Tribe
Name	Staff
Deborah Munkberg	Berk Consulting
Lisa Grueter	Berk Consulting
Sophie Glass	KRCC Land Use and Transportation Program Lead
Kizz Prusia	KRCC Land Use Coordination Lead
Rosa Ammon-Ciaglo	KRCC Administrative Lead