KRCC Executive Board Meeting Reference Packet

May 3, 2022

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Kitsap Regional Coordinating Council (KRCC) Land Use Technical Advisory Committee (LUTAC) February 10, 2022 Meeting Summary | Convened via Teleconference

Draft v.3-3-22

3. Committee Updates and Work in Progress

a. HB 1220 Presentation from Department of Commerce: Laura Hodgson and Anne Fritzel, Department of Commerce, shared a presentation about the implementation of HB 1220. <u>The slide deck is available on the KRCC website.</u>

LUTAC members expressed concerns about jurisdictions meeting the deadline to update their Comprehensive Plans given the timing of Commerce releasing methodology, policy guidance, and projections related to HB 1220. They also expressed timing-related concerns about developing countywide population and employment growth targets before Commerce releases its projections. Laura and Anne explained that Commerce's projections will likely not require drastic changes to growth targets, assuming that jurisdictions develop targets that are consistent with PSRC's ranges.

Laura and Anne shared that Commerce is available to provide presentations; Commerce will also release presentation materials that jurisdictions' staff can use to educate their elected officials. KRCC staff will coordinate with Laura regarding future communication needs.

LUTAC members suggested resolutions as a potential approach for agreeing on growth targets in a way that fits the timeline. If it is not possible to amend the CPPs with population and employment targets in June, the KRCC Board could pass a resolution with the agreed-upon targets. This could give jurisdictions enough information to support their Comprehensive Plan updates without requiring KRCC to amend the CPPs both before and after Commerce releases its projections. KRCC could potentially also pass a resolution for the housing targets later in 2022.

LUTAC members emphasized the importance of making PlanPOL members aware of the impacts that legislative decisions will have on planning staff. They requested that Clay provide an update to PlanPOL during the February meeting about bills currently in the legislature that might affect planning processes. They noted that, after the legislative session ends, it may be helpful for LDC to develop a memo that summarizes any factors that influence the target-setting process.

KRCC Executive Committee DRAFT Meeting Summary

v. 2-10-2022

Date: January 20, 2022 Time: 10:00 am - 12:00 pm Remote meeting via Zoom

Attendees (alphabetical): Mayor Deets, Mayor Erickson, Commissioner Gelder, Commissioner

McClure, Mayor Wheeler

Decisions

The KRCC Executive Committee decided to:

- Approve draft 12/14/21 Executive Committee meeting summary
- Approve the Legal Services Agreement
- Approve Triangle Associates December 2021 Invoice of \$23,253.79

Actions	Who?	Status
Sign and submit invoice approval form	Chair, Vice Chair, KRCC Staff	Complete
Add step in Land Use calendar for Council review of growth allocation proposals	KRCC staff	Complete
Add to February agendas for all KRCC committee meetings – time for introductions/orientation/questions	KRCC staff	Complete
Add as standing packet item for all Committees and Board - table showing breakdown of projected population to be allocated	KRCC staff	In Progress
Update PlanPOL meeting calendar - keep March 15, add April 19	KRCC staff	Complete
Add discussion of possible retreat in March/April to the February 1 Board meeting agenda	KRCC staff	Complete
Invite Dept of Commerce to present on HB 1220 at the May 3 Board meeting	KRCC staff	In Progress
Adjust all KRCC meeting agendas - Add a land acknowledgment to KRCC agenda headers	KRCC staff	In Progress
Adjust Board meeting agendas – Corridor Reports remove subtopics for specific corridors	KRCC staff	Complete

1. Chair's Welcome

KRCC Chair/Kitsap County Commissioner Rob Gelder welcomed the Executive Committee to the virtual meeting. Mayor Putaansuu is President of AWC this year and will be absent from today's meeting while leading an AWC meeting.

2. Committee Updates and Action Items

A. Executive Committee Items

Review the 12/14/2022 Executive Committee meeting summary

Mayor Erickson moved to approve the December 14 Executive Committee meeting summary. Mayor Deets seconded. The summary was approved as drafted with unanimous consent.

B. Land Use Items

Updates from January 13 LUTAC meeting

LUTAC discussed the timeline for the growth target allocation process and made recommendations to adjust the timeline. (See calendaring memo in meeting packet.) In early February, LUTAC members will meet in subgroups to work on growth targets. The intent of these meetings is for Kingston, Port Orchard, Bainbridge, and Poulsbo to coordinate with the County. These subgroup sessions are open to all LUTAC members.

The Executive Committee recommended to add a step in March/April to the LUTAC calendar to acknowledge the time for KRCC members to discuss the draft growth targets with their jurisdictions' councils before the KRCC Board can approve the Proposed Growth Allocations Targets at the May 3 Board meeting.

Review draft February 10 LUTAC meeting agenda

All February KRCC Committee meeting agendas should include time for introductions, orientation for new members, and questions. KRCC staff will also orient new committee members ahead of each committee meeting. Orientation should include not just the work of the committees, but also how that work fits into the bigger picture of the Growth Management Act (GMA) and Countywide Planning Policies (CPPs), explaining the framework and where the jurisdictions have flexibility to shape their local plans within those frameworks.

• Review draft February 15 PlanPOL meeting agenda

At the February 15 PlanPOL meeting Clay White will deliver a presentation developed by LUTAC about the growth target allocation process. The Chair requested that a table showing the breakdown of projected population to be allocated be included in all Board and committee meeting packets as a standing item going forward.

Rather than moving the March PlanPOL meeting to April (as LUTAC had suggested), the Committee decided to keep the March 15 meeting on the calendar and add a meeting on April 19 for a KRCC two-part retreat.

The Executive Committee recommended using these two meetings for a retreat exploring the integrated nature of Land Use and Transportation planning and the practical considerations for aligning transportation projects and growth allocations planning with a common vision for Kitsap. The March 15 session would generate questions to be discussed on the April 19 session. The April 19 session would be from 1:30pm – 4:00pm and would expand the meeting invitation to include transportation and land use policymakers and technical staff from KRCC committees (PlanPOL, TransPOL, LUTAC, TransTAC). This retreat proposal will be discussed further in the February 1 Board meeting.

C. Transportation Items

- Updates from January 13 TransTAC meeting
- Review January 20 TransPOL meeting agenda
- Review draft February 10 TransTAC meeting agenda
- Review draft February 17 TransPOL meeting agenda

The transportation topics on the agenda were discussed collectively rather than individually.

A cap on the number of applications an eligible member of KRCC could submit for the Countywide Transportation Funding Competition was proposed to ensure the Countywide funding continues to be available among all KRCC member jurisdictions. The Committee members discussed the proposal from TransTac and recognized a need when setting application caps to account for the needs of unincorporated Urban Growth Areas (UGAs) within the County's jurisdiction. Understanding each other's interests, Committee members seemed encouraged that an agreement could be reached at the 1/20/22 PlanPOL meeting that afternoon.

Members also discussed several larger issues at play, including the interconnected nature of land use and transportation planning and the need for transportation funding to serve areas with anticipated growth - both long term projected growth and the existing development already "in the pipeline" via existing permits and construction projects. Members remarked on the urgency of providing infrastructure for the large number of construction projects already in development. They also recognized that insufficient funding at the state level was creating a situation where county funding felt more crucial and at the same time insufficient to meet the Kitsap region's transportation needs.

Noting that these larger questions require a different strategic approach that is larger than the limited countywide funding pool can address, members suggested convening all of KRCC's land use and transportation committee members, both policymakers and technical staff, for a retreat-style discussion on land use and transportation in an integrated way, and to develop strategies to bring more state funding to the Kitsap region. They recognized that this is a big-picture, long-range discussion that will not affect this year's transportation competition, which is already close to its launch.

The Committee recommended the retreat timeline outlined above in the Land Use section of this meeting summary which repurposes some of the time previously scheduled for PlanPOL meetings to convene a larger body of members of all KRCC committees to discuss these topics. This retreat proposal will be discussed further in the February 1 Board meeting.

3. Review KRCC Board Agenda and Materials

Review draft February 1 KRCC Board meeting agenda

A Department of Commerce representative will give a presentation on the Behavioral Health Model Ordinance at the February 1 Board meeting. They have been offered 10 min for their presentation.

The Executive Committee discussed adding a land acknowledgement to KRCC meetings. Modeled after the way Kitsap County Board of Commissioners has included a land acknowledgment on its agendas, KRCCs meeting agendas should include a written statement in the header. As a first draft, they recommended using the wording Kitsap County uses in their headers. The Kitsap Board of Health is doing something similar and is polishing their wording with support from the Tribes. When it is ready, Mayor Wheeler will share the Board of Health's wording and insights from their conversations with the Tribes.

The Executive Committee revised the Board agenda to change the standing item discussing Corridor Reports to consist of one integrated section rather than having subsections for specific corridors.

KRCC and PSRC committee assignments for 2022 are being finalized this month. The Chair emphasized the importance of Kitsap jurisdictions and KRCC having active representatives who attend meetings and participate in these committees. The "small cities" seat on each PSRC committee is one seat shared by Bainbridge, Poulsbo, and Port Orchard, so those jurisdictions will need to coordinate among themselves and report out at the next Board meeting.

• <u>Discuss Calendaring Considerations (memo)</u>

Based on conversations in the transportation and land use sections of this meeting, members expect that the Transportation Competition Call for Projects proposal will be ready for review at the February 1 Board meeting. If the Call for Projects is not approved at the February 1 Board meeting, the Board will decide in that meeting whether to delegate the decision to TransPOL (meeting February 17) or convene the Board in a special session to approve the Call for Projects.

Department of Commerce request to present guidance for HB 1220

The Department of Commerce has requested to present to KRCC about HB 1220 which is related to Affordable Housing. The Executive Committee agreed that it would be useful for KRCC members to have some common context on this topic and agreed to invite Department of Commerce to deliver a 15-to-20-minute presentation to KRCC at the May 3 Board meeting. Regarding selecting participants from Kitsap for the Department of Commerce's focus groups on this topic, the Executive Committee suggested that the Department of Commerce should reach directly to jurisdictions rather than through KRCC.

• Review draft December 7 Board meeting summary

The Chair invited committee members to review the draft of the December 7 Board meeting summary and to reach out to staff with any questions or necessary edits.

4. Administrative Agenda

Discuss annual staff review

The annual survey showed concerns from one LUTAC member about a lack of Tribal involvement in 2021 process. Staff noted that they have increased attention to communication with Tribes and they committed to continue making sure that all information is getting to Tribes' committee members and invitations clearly welcome the Tribes' participation.

Betsy reminded the committee that Triangle's contract as KRCC staff is up at the end of 2022. Triangle contract with KRCC is up for renewal every 2 years to ensure that KRCC can actively choose whether to work with Triangle or to seek other consultants to fulfill their staffing needs. Contract renewal will be on the calendar to discuss later in the year.

ACTION: Approve Legal Services Agreement

The proposed Legal Services Agreement from the Kitsap County Attorney's office or 2022 was presented to the Committee. Commissioner Gelder confirmed that the rates are reasonable and that legal services is covering their costs. One member asked what sort of services legal services provides to KRCC. KRCC staff or members will consult Kitsap Legal Services to make sure attorneys review KRCC agreements required as a Council of Governments including an Interlocal agreement and other administrative procedures such as coordination with the State auditor's office.

Mayor Erickson moved to approve Legal Services Agreement. Mayor Wheeler seconded. Commissioner Gelder abstained because the attorney works for his office. The Agreement was approved without objection.

• Approve Triangle Associates December 2021 Invoice

KRCC staff is working with County staff to set up a new procedure so the County will automatically send a monthly update of the KRCC financial report so KRCC staff can confirm that the financial summary information generated with the Triangle Associates accounting system has been reconciled with the County's accounting before it is reported to the Board.

Mayor Erickson moved to approve Triangle Associates Invoice. Commissioner McClure seconded. The motion to approve December 2021 invoice of \$23,253.79 passed without objection or abstention.

5. Adjourn

Meeting adjourned at 11:32 AM.

KRCC Executive Committee Meeting Summary

Approved 3/17/22

Date: February 17, 2022 Time: 10:00 am – 12:00 pm Remote meeting via Zoom

Attendees (alphabetical): Mayor Deets, Mayor Erickson, Commissioner McClure, Mayor Putaansuu,

Mayor Wheeler

Decisions

The KRCC Executive Committee decided to:

- Approve the 1/20 Executive Committee meeting summary.
- Approve the State Auditor's Data Sharing Agreement.
- Forward the 2/1 Board meeting draft summary to the Board for approval.
- Approve Triangle Associates monthly invoice of \$33,122.50.

Actions	Who?	Status
Sign and submit invoice approval form.	Chair, Vice Chair, KRCC Staff	Complete
Sign and submit State Auditor's Data Sharing Agreement.	Chair, KRCC staff	In Progress
Provide committee schedules for Mayor Putaansuu's calendar.	KRCC staff	Complete
Confirm KRCC website calendar is current.	KRCC staff	Complete
Invite the full Board and alternates to attend the March 17 TransPOL meeting to hear preliminary countywide trans competition proposals.	KRCC staff	Complete
Create a memo summarizing updates of state legislation and federal funding relating to infrastructure to include in TransPOL meeting	KRCC staff	In Progress
Add 2020 population data to reference version of the LUTAC growth targets dashboard.	KRCC staff	Complete
Gather additional information from TransTac on the proposal to update the Call for Project regarding the total allowed on the Contingency list	KRCC staff	Complete

1. Chair's Welcome

KRCC Vice Chair/Bremerton Mayor Greg Wheeler welcomed the Executive Committee to the virtual meeting.

2. Committee Updates and Action Items

A. Executive Committee Items

Review the January 20 Executive Committee meeting summary

Mayor Deets moved to approve the January 20 Executive Committee meeting summary. Commissioner McClure seconded. Mayor Putaansuu abstained since he was not present at the 1/20/22 meeting. The meeting summary was approved as drafted.

Review email from State Auditor's office and Approve state-required Data Sharing Agreement

Committee members acknowledged that jurisdictions including Poulsbo and Port Orchard are signing the agreement for their own jurisdictions and recognize it as a necessary part of the standard procedure for state audits. Triangle Associates may need to set up a separate SharePoint site for KRCC's files to simplify compliance.

Mayor Erickson moved to approve the Data Sharing Agreement. Mayor Putaansuu seconded. The motion carried.

B. Land Use Items

Review draft March 10 LUTAC meeting agenda

The Committee reviewed and discussed the growth targets calendar and the objective to share progress in developing population and employment growth targets at the March 10 LUTAC meeting. The High Capacity Transit Corridor (HCTC) communities seem to be working well toward their goal of having their targets drafted soon. Kingston noted they are concerned that they are not aware or engaged with the conversation at the County.

The Committee requested that the growth targets dashboard sheet include the current populations based on 2020 census numbers for their reference. Staff will update this table to include a column for the 2020 numbers.

Review Bainbridge Island letter and memo regarding CPPs

The Committee discussed a letter from Bainbridge Island regarding the CPPs. The Executive Committee understood that Bainbridge Island was hoping for a response from KRCC and the County to the concerns raised in their letter. Land use consultant LDC had drafted a response memo for the Executive Committee or other committees to review.

Bainbridge Island representatives raised concerns about the growth allocation process and timing in the letter and at the recent PlanPOL meeting. Bainbridge desired a more robust process for developing targets than the timeline and deadlines from PSRC allow for. Regarding the timeline and

process, the Executive Committee members felt that KRCC's response was given at the PlanPol meeting. Committee members suggested that if Bainbridge Island wanted to remove any ambiguity about whether Winslow qualifies as a center, the physical boundaries of the Winslow center could be redrawn to focus on the core area so that the density of "activity units" (population + jobs, per gross acre) would more clearly be high enough to meet the qualifying threshold of 10 activity units.

• Discuss agenda topics for proposed March 15 PlanPOL meeting agenda

The Committee revisited the idea of using the April and May PlanPOL meetings as a 2-part retreat to discuss the intersection between land use planning and transportation planning and the anticipated impacts of expected growth in the region. Noting that such conversation would not happen early enough to change impending decisions about the 2022 cycles of allocation of growth targets and the Countywide Transportation Competition already underway, and that the first half of the year was busy with these steps, the Executive Committee decided not to try to squeeze a retreat into the first half of the year.

There was general agreement to revisit the topic for a retreat after current deadlines are met. One topic of interest was a comparison of housing action plan strategies regionally.

C. Transportation Items

• Review memo of TransTAC recommended change to Call for Projects

The Committee discussed the recommendation from TransTAC to adjust language in the Call for Project to eliminate the restriction on the total amount requested on the list of contingency projects to 30-50% of the total amount of funding available. TransTAC recommended this change to align with past and current practice where the total of all projects on the contingency list regularly exceeds this threshold. Committee members agreed that the language in the Call for Projects should match current practice but questioned whether the change was needed since the current cap on individual projects was already set at 50% of the amount available. The Vice Chair asked for more information from the engineers on why this recommended change was needed. The KRCC staff will research the request for more information and provide to the Executive Committee via email.

• Review draft March 10 TransTAC meeting agenda

The TransTAC committee will be screening project proposals for the Countywide Transportation Competition at their March 10 meeting in preparation to present at the March 17 PlanPOL meeting.

• Review March 17 TransPOL meeting agenda

Staff updated the Committee on the plan to present project proposals for the Countywide Transportation Competition at the March 17 TransPOL meeting. The Committee recommended that all members and alternates serving on the KRCC Board should be invited to this meeting.

The Committee discussed potential legislation likely to emerge from the current legislative session regarding transportation funding and explored potential upcoming federal funding. Staff agreed to produce a memo summarizing these topics for the March 17 PlanPol meeting.

3. Review KRCC Board Agenda and Materials

Review draft February 1 Board meeting summary

Mayor Putaansuu moved to forward the meeting summary to the full Board for approval. Mayor Erickson seconded. The motion carried unanimously.

4. Administrative Agenda

• Approve Triangle Associates January 2022 Invoice

Commissioner McClure made a motion to approve January 2022 invoice of \$33,122.50. Mayor Erickson seconded. The motion passed unanimously.

5. Adjourn

Meeting adjourned at 11:25 AM.

KRCC Executive Committee DRAFT Meeting Summary

v. 3-29-2022

Date: March 17, 2022 Time: 10:00 am – 12:00 pm Remote meeting via Zoom

Attendees (alphabetical): Mayor Deets, Mayor Erickson, Commissioner Gelder, Commissioner

McClure, Councilmember Rosapepe (alt for Port Orchard), Mayor Wheeler

Decisions

The KRCC Executive Committee decided to:

- Approve the 2/17/22 Executive Committee meeting summary.
- Approve to send to Bainbridge representatives the draft response to Bainbridge Island letter regarding CPPs.
- Approve the Triangle Associates monthly invoice of \$28,452.45.

Actions	Who?	Status
Sign and submit invoice approval form.	Chair, Vice Chair, KRCC Staff	Complete
Include Bainbridge Island letter and KRCC response as an information item in 5/3 Board meeting packet.	KRCC Staff	In Progress
Send revised dashboard with updated 2020 Census population numbers to the Executive Committee.	KRCC Staff	Complete
Confirm public meeting notification requirements triggered by full Board attendance of 3/21 PlanPOL meeting are met for each jurisdiction.	Each member for their jurisdiction	In Progress
Communicate with Department of Commerce presenters regarding timing and content recommendations for 5/3 presentation.	KRCC Staff	In Progress
Confirm and update Exec. Committee on the dates of Board review and approval steps in the May and June Board meetings for the transportation competition and growth targets processes.	KRCC Staff	Complete
Send Port Gamble S'Klallam Tribe's 2022 dues letter to the Chair.	KRCC Staff	Complete
Reach out to Port Gamble S'Klallam Tribe leadership to reinvite their participation in KRCC.	Chair	Complete

1. Chair's Welcome

KRCC Chair/Kitsap County Commissioner Rob Gelder welcomed the Executive Committee to the virtual meeting.

2. Committee Updates and Action Items

A. Executive Committee Items

Review the February 17 Executive Committee meeting summary

Mayor Deets moved to approve the February 17 Executive Committee meeting summary. Commissioner McClure seconded. The Summary was approved as drafted with unanimous consent.

B. Land Use Items

ACTION: Review and approve draft Response to Bainbridge Island letter regarding CPPs

Committee members reviewed a response letter to Bainbridge Island regarding Bainbridge's letter to KRCC and the County regarding the Countywide Planning Policies (CPPs). The response was drafted by KRCC staff based on the Committee's guidance from the February 17 Executive Committee meeting. Members asked whether the response letter would be new to the recipients or whether they had been involved with conversations about the draft content already.

Staff reported that Sophie had spoken with Mayor Deets, with LUTAC and PlanPOL about the contents and context of the letter. Executive Committee members affirmed that meeting the qualifications threshold to be a Candidate Countywide Growth Center and formalizing that identity are two different steps, and that each jurisdiction makes their own decisions about when to define a Center and has latitude to determine where the boundaries of that Center are set. Silverdale was offered as an example of a Center where the formal boundaries of the Center do not match the boundaries of the UGA.

Mayor Deets expressed that he felt informed enough on the letter and response to discuss it with Bainbridge Island Council and noted that the Council would need to be involved in any decision or commitment coming out of that discussion. The other members affirmed that all KRCC member jurisdictions' representatives to KRCC follow similar protocols with their councils.

The Committee approved the response letter to be sent by KRCC staff to Bainbridge Island representatives who had signed the original letter and noted that the original letter and the response should be included as information items in the May 3 Board meeting packet.

Review draft April 14 LUTAC meeting agenda

Commissioner McClure raised concerns that the Port of Kingston was not aware of what was being planned by the County for the areas around Kingston and she would like to find a way for Kingston to engage with LUTAC more actively including in the High-Capacity Transit Communities subgroup. Noting the value of improving that line of communication with Kingston and that the technical committees function best when all who are attending are staff members rather than elected officials, the Chair encouraged Kingston to assign a staff member to attend LUTAC meetings and any future HCTC subgroup meetings.

• Review draft April 19 PlanPOL meeting agenda

PlanPOL is working on growth targets as targets are drafted by each jurisdiction. The growth targets calendar and growth targets allocation dashboard were provided in the meeting packet for reference around PlanPOL's upcoming meetings. Staff noted that newly updated 2020 census population numbers have become available since this meeting packet went out. Staff has updated these numbers and will send out a revised dashboard to the Executive Committee. Mayor Erickson noted that Clay White and LDC consultants are doing a great job and requested that staff pass along this appreciation to them.

C. Transportation Items

• For reference: March 17 TransPOL meeting agenda (meets today)

The March 17 TransPOL meeting has been reduced to 1 hour due to a light agenda after the transportation competition presentations were moved to the April meeting. The March 17 meeting will discuss TransTAC's recommended amendment to 2022 Call for Projects regarding Contingency List guidance. Staff clarified that the amendment would remove a restriction on the number of projects that can be listed on the contingency list as ready for future state and federal funding as it becomes available.

Review draft April 14 TransTAC meeting agenda

No comments.

Review draft April 21 TransPOL meeting agenda

The April TransPOL meeting will include presentations on all projects proposed for the countywide and regional transportation competitions. There are 15 projects total being proposed. The full Board has been invited to join TransPOL members for this meeting. These presentations will also be presented in the May 3 Board meeting. KRCC staff already provide the required public notice for TransPOL meetings, but jurisdictions may have additional noticing requirements triggered if enough of their members attend this meeting. The Chair encouraged members to confirm with their jurisdiction that all public noticing for public meetings requirements are met by their jurisdiction for this meeting.

3. Review KRCC Board Agenda and Materials

Review May 3 KRCC Board meeting topics

The Department of Commerce will make a presentation to the Board on HB 1220 at the May Board meeting. Committee members were asked for parameters to give presenters to shape this presentation and the follow up conversation. The Chair asked staff to be clear with presenters to keep their presentation to 10-15 minutes maximum to allow for questions.

Committee members requested that the bill summary and presentation slides be included in the meeting packet ahead of the presentation, and even earlier if possible, so that Board members can be ready with questions. They also suggested that the presentation be shaped around the bill summary and that LUTAC members be invited to view the presentation with the Board. Staff shared that Department of Commerce presented on HB 1220 at the February 10 LUTAC meeting and that it had sparked a lively discussion in that meeting.

Topics that arose during the Executive Committee's discussion:

- Desire for a summary of ADU rules, moratorium rules, and other changes
- What does anti-displacement policy mean for our code?
- How to address displacement pressures around High Capacity Transit corridors
- Understanding the intent behind legislation helps guide policy

The Board will review the draft 2021 Annexation report at the May 3 meeting. Staff prepares this informational report each year which must be formally approved by the Board via the appendix approval process outlined in the 2021 Countywide Planning Policies (CPPs).

At the May meeting, the Board will hear presentations on all projects proposed for the countywide and regional transportation competitions. There are 15 project proposals in total. Noting the need for Board members to consult with their councils before approving the transportation project proposals, Staff explained that they Board would be reviewing proposals in May and will be approving in June.

4. Administrative Agenda

• Update on 2022 KRCC Dues

KRCC dues letters went out the previous week to nine out of ten KRCC members. Port Gamble S'Klallam Tribe had not participated in KRCC or paid dues in 2021. The Chair asked staff to forward the Tribe's dues letter so he could reach out to Tribal leadership to check in about the Tribe's 2022 participation. Noting that they value the Tribe's participation, members encouraged the Tribe's reengagement in KRCC and noted upcoming transportation and housing projects that would benefit from collaboration between the Tribe and KRCC. Members asked a clarifying question about whether non-elected Tribal members could serve as representatives on the Board and Policy Committees if Tribal leaders were unable to attend due to their other responsibilities. The Chair confirmed that given the Tribe's membership status it would be fine for them to send staff to those meetings instead of elected representatives.

Staff and members noted that the dues letters went out a little later this year than in previous years due to some administrative systems changes at Triangle. The Chair reassured staff and members that KRCC carryforward and cash flow is sufficient to cover existing expenses while dues come in.

• Approve Triangle Associates February 2022 Invoice

Mayor Deets moved to approve the February 2022 Invoice. Mayor Erickson seconded the motion. The motion to approve February 2022 invoice of \$28,452.45 passed without objection or abstention.

5. Adjourn

Meeting adjourned at 10:58 AM.

TransTAC Recommended Amendment to 2022 Countywide Call for Projects

v. 4/25/2022

At their February 10, 2022 meeting, TransTAC reviewed the KRCC Board-approved 2022 Kitsap Countywide Call for Projects and made a recommendation to amend the process of developing the contingency list. The 2022 Call for Projects currently includes the following guidance for the development of the contingency list:

"As part of the regular TIP programming process, KRCC's TransTAC, TransPOL, and Executive Board will develop and approve a Contingency List that is 30-50% more than the expected funding. The Contingency List will be prioritized, at a minimum, to identify High, Medium, and Lower Priority Projects."

TransTAC Concerns:

TransTAC shared the following concerns during their 2/10/2022 meeting: The guidance regarding developing a Contingency List that is in total up to 30-50% more than the expected funding has been included in previous Call for Projects, but not adhered to in past cycles.

Given the possibility of future federal funding, a Contingency List should include all eligible projects rather than capping the total of the Contingency List at 30-50% more than the expected Countywide Competition funds. This change would maximize the number of projects that could potentially receive future funding.

For example, in 2020, there was \$9,570,000 available in the Countywide Competition. If KRCC adhered to the Contingency List guidance, it would mean that the Contingency List could only include 30-50% of \$9,570,000, which would have equaled \$2,871,000 to \$4,785,000. In reality, the 2020 Contingency List included a total of\$20,585,409 in funding requests (over 200% of the available funding in the Countywide Competition). As Attachment A shows, if the Contingency List could not exceed requests in excess of \$4,785,000, then only the first project on the Contingency List could have been fully funded.

TransTAC Recommendation:

TransTAC recommends removing the 30-50% requirement for the contingency list. Updated language to potentially include in the 2022 Call for Projects is below.

"As part of the regular TIP programming process, KRCC's TransTAC, TransPOL, and Executive Board will develop and approve a Contingency List that is 30 50% more than the expected funding. The Contingency List will be prioritized, at a minimum, to identify High, Medium, and Lower Priority Projects."

Next Steps:

- Approved at March 17, 2022 TransPOL Meeting
- May 3, 2022 KRCC Board Meeting: With TransPOL approval, the KRCC Executive Board can approve an amended Call for Projects at their meeting in advance of the TransTAC project selection workshop at the end of May.

Attachment A: Example from 2020 Countywide Competition Contingency List

Jurisdiction	Name of Project	Phase	Local/Regional Center	General	Non- Motorized	Rural	Preservation	\$ Request
Port of Bremerton	Airport Industrial Way Phase 2-2	Construction	MIC	Х				\$2,942,656
Kitsap County	SR 104	Construction	Local					
	Realignment – Kingston Phase 1		Center/Regional	Х				\$4,909,460
Kitsap County	North STO Trail Planning Study	Planning	Local Center/Regional	Х	X			\$2,363,230
Kitsap Transit	Port Orchard Transit Center	Planning	Local Center	Х				\$750,000
Poulsbo	Noll Corridor – North Segment (shared use)	Construction	Local Center	Х	X			\$1,000,000
Kitsap County	STO – Port Gamble Trail B2&D) minus (A&B1)	Construction	Local Center	X	X	X		\$668,000
Bremerton	Kitsap Way – Northlake Way to SR3	Planning	Local/Regional Center	X				\$524,190
Kitsap Transit	Gateway Center	Construction (Phase 1)	Local Center	Х				\$3,500,000
Kitsap County	County Paver Bundle	Construction	Local Center			Х	X	\$1,001,873
Bainbridge Island	Blakely to Lynwood	PE/CN	Local Center (Lynnwood)	X	X			\$1,150,000
Bainbridge Island	Rolling Bay Bicycle and Ped Improvements	PE/CN	Local Center (Rolling Bay	Х	X			\$1,426,000
							Total	\$20,585,409

Cut off at \$4.785 million (50% of the available funding in the 2020 Countywide Competit ion)



January 20, 2022

Kitsap County Board of County Commissioners Kitsap County Commissioner's Office 614 Division St. MS-4 Port Orchard, WA 98366 kitsapcommissioners@co.kitsap.wa.us

Dear County Commissioners,

As you are aware, on October 11, 2021, the Kitsap County Board of County Commissioners adopted Ordinance No. 601-2021, amending the Kitsap County Countywide Planning Policies (CPPs) based on recommendations from the Kitsap Regional Coordinating Council (KRCC). Soon thereafter, these 2021 amendments were ratified by each of the KRCC member cities, including the City of Bainbridge Island with Resolution No. 2021-20 on December 14, 2021.

The Washington State Growth Management Act (GMA) provisions cited in the *Introduction (UR) Element* of these CPPs include that pursuant to Section 36.70A.210, Countywide Planning Policies, of the Revised Code of Washington (RCW), the countywide planning policies are intended solely to establish a countywide planning framework from which counties and cities develop and adopt their respective comprehensive plans. Additionally, RCW 36.70A.210 further states that this planning framework shall ensure that city and county comprehensive plans are consistent as required in RCW 36.70A.100 and that nothing in this Section shall be construed to alter the land use powers of cities.

Therefore, as next steps moving forward from CPP ratification and with the emphasis of the GMA framework toward a local, "bottom up" planning process and public participation, the City of Bainbridge Island is initially herein seeking clarity and assurances from Kitsap County and the KRCC regarding: the CPP provisions and requirements applicable to Centers of Growth; and, the distribution of growth and target setting within regional roles with local control of land use policy and regulations. Early coordination would assist and inform the City's priority planned efforts with our community to update the Winslow Master Plan, to create a city-wide Housing Action Plan, and then begin the required periodic update to the Bainbridge Island Comprehensive Plan due per RCW by June 30, 2024.

Centers of Growth Amended CPP Element C, Centers of Growth (Policy excerpt C-3 below), integrates the Puget Sound Regional Council (PSRC) 2018 Regional Centers Framework and the multi-county planning policies of Vision 2050 for Centers into the CPPs, together with amended CPP Appendices C and D. This framework describes all levels of centers, from small Local Centers, to large Regional Growth Centers.

- C-3 A Center of Growth's purpose is to implement the PSRC Regional Growth Strategy embodied in Vision 2050 and the 2018 PSRC Regional Centers Framework Update.
 - a. Each incorporated City **shall** have at least one Center designation intended and sized to accommodate a concentration of the jurisdiction's growth target (residential and employment). Unincorporated Urban Growth Areas may have a Center designation.
 - b. The number of Center designations is determined by the jurisdiction as necessary to accommodate its growth target as demonstrated within its comprehensive plan and/or subarea plan.

Because the CPPs define "shall" as meaning implementation of the policy is mandatory, the City seeks confirmation that it is currently in compliance with the requirement of amended CPP Policy C-3(a) to have at least one Center designated in the following ways:

- The City's growth strategy, as described in the adopted Bainbridge Island
 Comprehensive Plan, focuses residential and commercial growth in six *Designated Centers* (see Land Use Element as a whole, and Figure LU-3 specifically). The City
 holds that these six *Designated Centers* will be considered as *Local Centers* under the
 amended CPPs (see CPP Appendix C, Table C-5).
- 2. The City's largest *Designated Center*, Winslow, is listed as a "Candidate" Countywide Growth Center in the amended CPPs (Appendix D, List of Centers). It is our understanding that the Winslow area as currently described in the adopted subarea plan, the Winslow Master Plan, does not qualify as a Countywide Growth Center at this time because it does not have enough "activity units" per acre (see amended CPP Appendix C, Table C-3). Per the CPPs, Countywide Centers need to have 10 activity units/acre. According to a technical memo submitted in 2020 from the City for designation of a Candidate Countywide Growth Center, the Winslow area only had 8 activity units/acre. Additionally, Countywide Centers need to be 160 acres 500 acres in area. The technical memo said the "Winslow Study Area" was 1,527 acres, exceeding the maximum size.

The Winslow area may very well qualify as a Countywide Growth Center in the future, but possibly will not be so envisioned by the community in the upcoming Winslow Master Plan update nor the extended 20-year planning period to 2044 for the upcoming

periodic update of the Comprehensive Plan. The City finds it important that the six Designated Centers and a Candidate Countywide Growth Center ensure compliance with amended CPP policy for designating a "Center" without further requiring the City to designate a larger and possibly inappropriate Countywide Growth Center or a Regional Growth Center.

Distribution of Growth and Targets Amended Element B, Urban Growth Areas, of the CPPs includes policies directing how the county and cities work together on the distribution of projected population and employment growth prior to updating comprehensive plans. CPP Policy UGA-5(a) includes that "... The County and the Cities recognize that the success of this development pattern requires not only the rigorous support of Kitsap County in the rural areas, but also Cities' comprehensive plans being designed to attract <u>substantial</u> new population growth." (bold and underline emphasis added).

Entirely designated under GMA as Urban Growth Area (UGA), Bainbridge Island is also designated for growth distribution in the amended CPPs as a High Capacity Transit Community (along with Kingston, Port Orchard and Port Orchard UGA, Poulsbo and Poulsbo UGA). In working together to distribute planned growth consistent with the policies for a countywide growth pattern (Element A of the amended CPPs) and the Regional Growth Strategy of the multi-county planning policies in PSRC's Vision 2050, the City seeks assurance from the County that the high-level GMA framework policies for localized control of land use planning are carried through clearly into implementing these amended CPP policies locally.

The Washington Administrative Code (WAC) Section 365-196-010 includes that, through the GMA, the legislature provided a new framework for land use planning and the regulation of development in Washington state. A major feature of GMA's framework includes the concept that the planning process should be a "bottom up" effort, involving early and continuous public participation, with the central locus of decision-making at the local level, bounded by the goals and requirements of the Act.

The CPP policy calling for attraction of "substantial" new population growth in the comprehensive plans of cities, and the process for distributing 20-year projections and targets, must be understood in a context of regional and local variations and the diversity that exist among different counties and cities. What constitutes substantial should be decided locally and should honor local visioning, especially given Bainbridge Island's unique island character, natural setting, scarce resources, and ground water recharge/drinking water resource protection needs. Additionally, we understand the word "attraction" under CPP policy to be synonymous with "accommodate" where it is elsewhere used and in the local setting of growth targets.

* * * * *

With the adoption and ratification of the 2021 amendments to the Kitsap CPPs, the City must ensure these Countywide Planning Policies are in line with Bainbridge Island priorities before our community embarks on multiple significant planning efforts. The policies for planning roles and responsibilities for the County, KRCC, and the City of Bainbridge Island are specified in CPP Element N. The City's role additionally includes proactively informing the community to maximize inclusive local feedback with informed input toward a collective vision.

Thank you for your early and continued collaboration and partnership in these important regional and local planning efforts. We look forward to your response and to working closely together to clarify these and other issues as they may arise. If you have any questions, please contact me at the City at your convenience.

Sincerely,

Blair King,

City Manager

City of Bainbridge Island

CC: City Council, City of Bainbridge Island

Executive Board of Directors, Kitsap Regional Coordinating Council (KRCC) Mark Hofman, Interim Director, City of Bainbridge Island Jennifer Sutton, Long Range Senior Planner, City of Bainbridge Island

Sophie Glass, Director, Triangle Associates

From: The Kitsap Regional Coordinating Council Executive Committee

To: City of Bainbridge Island Manager Blair King

Date: March 22, 2022

Subject: Countywide Planning Policies Clarification Letter from City of Bainbridge Island

To the City of Bainbridge Island.

On January 20, 2022, the City of Bainbridge Island sent a letter and requested a response from the Kitsap County Commissioners and Kitsap Regional Coordinating Council (KRCC) regarding the Kitsap Countywide Planning Policies (CPPs). Below is a response from the KRCC Executive Committee.

Centers of Growth

The City of Bainbridge Island was fully engaged in the process of developing the Kitsap CPPs through its participation in the KRCC Land Use Technical Advisory Committee (LUTAC), KRCC Planning Policy Committee (PlanPOL), the KRCC Executive Committee, and the KRCC Board.

KRCC suggests the following:

- Revise the boundaries to reduce the size of the Winslow Candidate Countywide Growth
 Center to achieve the appropriate number of activity units per acre to qualify as a designated
 a Countywide Growth Center.
- Engage early with PSRC if the City is not going to plan for substantial growth within the Candidate Countywide Growth Center area and also not move forward with the planning to convert this area into a Countywide Growth Center.
- The City's Interim Planning Director can discuss other aspects of designating a Countywide Growth Center with LUTAC. In turn, LUTAC can advance concerns or considerations to PlanPOL.

Growth Targets

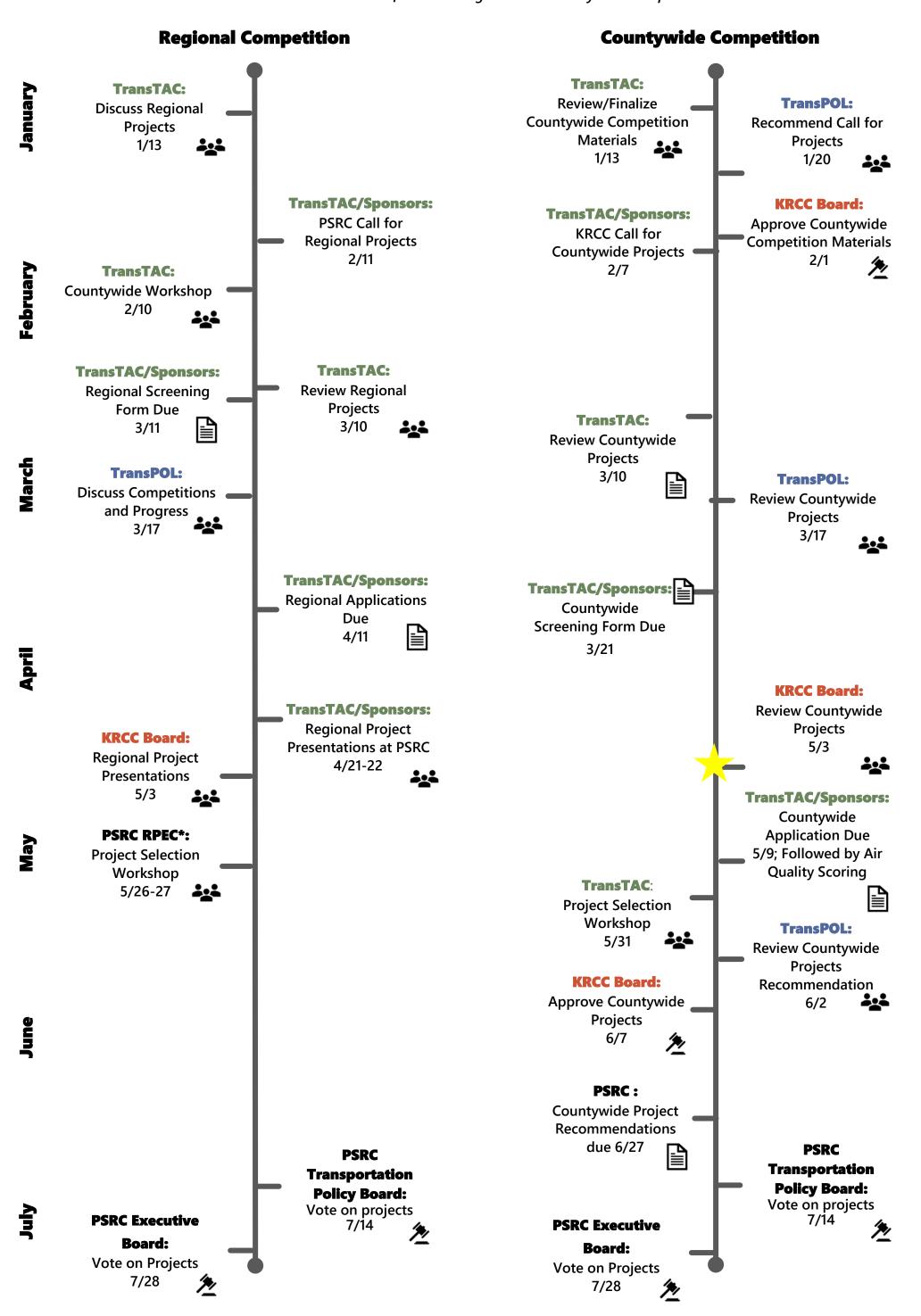
As Bainbridge Island recognizes that Element B of the CPPs (UGA-5(a)) provides that the County and cities must work together to concentrate growth in urban areas, KRCC is in agreement with the City that growth targets are a local policy matter and must align with community vision. KRCC encourages the City to take part in the LUTAC High-Capacity Transit Community Sub-Group, LUTAC meetings, PlanPOL meetings, and KRCC Board meetings to set the City's population and employment growth targets in alignment with local priorities.

Thank you,

Kitsap Regional Coordinating Council Executive Committee

Draft v. 4-25-22

Below is a DRAFT schedule of the 2022 Regional and Countywide Competitions.



PSRC BOARDS v.4/22/2022

Executive Board

Date of Next Meeting: **April 28, 2022** • 10:00–11:30 AM Topics from Meeting: **March 24, 2021** (packet posted here):

- Consent:
 - o Minutes of meeting held 2/24/22; Vouchers 1/31/22-3/14/22
 - o Approve Contract Authority for Web-Streaming, Consultant Services
 - Adopt Routine Amendment to 21-24 TIP, Approve Project Submittals to WSDOT National Highway Freight Program Funding Competition
 - o Approve Certification of Frederickson MIC Subarea Plan
- New Business:
 - Recommend Projects for Approval from RTCC and TAP
 - Supplemental Budget and Work Program Fiscal Years 2022-23
- Discussion:
 - Move Ahead Washington; PSRC General Assembly Save the Date
- Information: Vision 2050 Awards Program

Contact: Sheila Rogers - srogers@psrc.org; KRCC Members: Commissioner Garrido, Mayor Erickson, Commissioner Strakeljahn, Mayor Wheeler, Mayor Putaansuu; Alternates: Commissioner Gelder, Commissioner Bozeman, Councilmember Rosapepe, Mayor Deets, Councilmember Goodnow, Commissioner Anderson

Growth Management Policy Board (GMPB)

Date of Next Meeting: **May 5, 2022** • 10:00 AM – 12:00 PM Topics from **April 7, 2022** Meeting: (packet posted <u>here</u>):

- Consent: Approve Minutes of GMPB Meeting held 3/3/22
- Action: Recommend Certification of Canyon Park RGC Subarea Plan, recommend Certification of Snohomish County Countywide Planning Policies
- Discussion:
 - o Conservation Toolkit for Protecting Farms, Forests, Open Space, and Rural Lands
 - Puget Sound Data Trends
- Information: General Assembly Save the Date Flyer

Contact: Kristin Mitchell – <u>kmitchell@psrc.org;</u> KRCC Members and Affiliates: Commissioner Wolfe, Councilmember Quitslund, Councilmember Purser, Mayor Wheeler; Alternates: Commissioner Garrido, Councilmember Rosapepe, Councilmember Ostrom, Councilmember Goodnow

Transportation Policy Board (TPB)

Date of Next Meeting: May 12, 2022 • 9:30 – 11:30 AM Topics from April 14, 2022 Meeting (packet posted here):

- Consent: Minutes of meetings held 3/10/22 and 3/31/22; Routine Amendment to 21-24 TIP; Allocation of Unprogrammed 2022 FTA Earned Share Funding to King County; 2022 Project Extension Requests; Recommend Certification of Canyon Park RGC Subarea Plan; Recommend Certification of Snohomish County Countywide Planning Policies
- Action:
 - Regional Transportation Plan Amendment Review and Actions
 - o Regional Transportation Plan Final Recommendation
- Information: PSRC General Assembly Save the Date; Join Board Session on Implicit Bias Save the Date; Regional Transportation Plan SEPA Addendum

Contact: Casey Moreau - cmoreau@psrc.org

KRCC Members: Commissioner Gelder, Mayor Putaansuu, Mayor Erickson, Councilmember Mills, Mayor Wheeler; Alternates: Commissioner Garrido, Councilmember Schneider, Executive Clauson, Commissioner Bozeman, Chairman Forsman, Councilmember Goodnow

Economic Development District Board

Date of Next Meeting: **May 4, 2022** • 1:00 – 3:00 PM

Topics from **February 2, 2022** Meeting: (packet posted <u>here</u>):

- Consent: Minutes of meetings held 12/1/21; Vouchers 11/29/21 12/27/21
- Action: Election of Economic Develop District Board Officers; Ratification of Presidential Appointments; Ratification of Executive Committee
- Discussion: Regional Workforce Recovery Planning Update
- Information: Draft Supplemental Biennial Budget and Work Program; Arts and Culture Economic Strategy Recovery

Contact: Mikayla Svob - msvob@psrc.org

KRCC Members and Affiliates: Commissioner Garrido, Councilmember Stern, Chairman Forsman, Commissioner Strakeljahn, Mayor Wheeler; Alternates: Councilmember Wolfe, Councilmember Cucciardi, Councilmember Mills, Commissioner Anderson, Councilmember Goodnow

Operations Committee (OC)

Date of Next Meeting: April 28, 2022 • 9:00 – 9:50 AM

Topics from March 24, 2021 Meeting (packet posted here):

- Consent: Approve Minutes of Meeting held 2/24/22; Vouchers 1/31/22 3/14/22
- Action: Supplemental Budget and Work Program Fiscal Years 22-23, Contract Authority for Web Services and Consultant Services
- Information/Discussion: Monthly Budget Status Report, Contract Status Report, Completed Contracts, Grant Status Report, PSRC General Assembly Save the Date

Contact: Casey Moreau - cmoreau@psrc.org; KRCC Members: Mayor Erickson; Alternates: Commissioner Gelder

PSRC COMMITTEES v.4/8/2022

Regional Staff Committee (RSC)

Date of Next Meeting: May 19, 2022 • 9:30 – 11:30 AM Topics from April 21, 2022 Meeting: (packet posted here):

- Discussion:
 - Regional Housing Strategy Implementation Typology
 - Regional Electric Vehicle Collaboration
 - 2022 Legislative Session Wrap-Up

Contact: Ben Bakkenta-bbakkenta@psrc.org

KRCC Affiliates: Eric Baker, Nick Bond, Heather Wright, Ed Coviello, Andrea Spencer, Kathy Cocus; Alternates: Jeff Rimack, Mark Hofman, Jennifer Sutton, Garrett Jackson

Bicycle/Pedestrian Advisory Committee (BPAC)

Date of Next Meeting: May 10, 2022 • 10:00 AM – 12:00 PM Topics from January 11, 2022 Meeting: (agenda posted here):

- Action: Approval of Meeting Summary 9/14/21
- Discussion:
 - Update on Draft Regional Transportation Plan
 - PSRC FHWA and FTA Project Selection Update
- Roundtable:
 - o Infrastructure Investments & Jobs Act
 - Announcements of Bicycle/Pedestrian Activities

Contact: Sarah Gutschow - sgutschow@psrc.org

KRCC Affiliates: David Forte, Chris Dimmitt, Chris Wierzbicki; Alternates: Melissa Mohr, Vicki Grover, Anthony Burgess

Transportation Operators Committee (TOC)

Date of Next Meeting: **April 27, 2022** • 10:00 – 12:00 PM Topics from **March 23, 2022** Meeting: (packet posted here):

- Action:
 - Approval of 1/26/22 meeting summary
 - King County Metro Redistribution Request
 - King County Metro Funding Allocation Request
- Discussion:
 - Draft Regional Transportation Plan
 - o PSRC Transit Memorandum of Understanding
 - Transit Agency Roundtable
- Information: Nominations for TOC Chair and Vice-chair

Contact: Gil Cerise - gcerise@psrc.org;

KRCC Affiliates: Steffani Lillie; Alternate: Ed Coviello

Regional FTA Caucus

Date of Next Meeting: May 11, 2022 • 10:30 AM – 12 PM Topics from January 12, 2022 Meeting: (packet posted here):

- Action:
 - Approval of 10/13/21 meeting summary
- Discussion:
 - o 2022 Project Selection Update
 - o FTA Project Tracking Update
 - FTA Project Funding Delays

Contact: Sarah Gutschow - sgutschow@psrc.org **KRCC Affiliates:** Steffani Lillie; Alternate: Jeff Davidson

Regional Project Evaluation Committee

Date of Next Meeting: May 27, 2022 • 9:30 – 11:00 AM Topics from April 22, 2022 Meeting: (agenda posted here)

- Discussion:
 - Rebalancing and Annual Delivery Target
- Project Presentations

Contact: Kelly McGourty - kmcgourty@psrc.org

KRCC Affiliates: Diane Lenius, David Forte, Fred Salisbury, Shane Weber, Steffani Lillie; Alternates: Mark Dorsey, Joe Rutan, Arne Bakker, Ned Lever, Chris Dimmitt, Jeff Davidson

Regional Traffic Operations Committee (RTOC)

Date of Next Meeting: **May 5, 2022 •** 9:30 – 11:00 AM Topics from **January 20, 2022** Meeting (agenda posted <u>here</u>):

- Discussion:
 - Draft Regional Transportation Plan Review
- Presentation:
 - o Open Data Collaborative Approaches to Accessible Transportation

Contact: Gary Simonson - gsimonson@psrc.org

KRCC Affiliates: Chris Hammer, Joe Rutan, Vicki Grover, Steffani Lillie; Alternates:

Chris Dimmitt