



## **Kitsap Regional Coordinating Council**

# **KITSAP COUNTYWIDE PLANNING POLICIES UPDATE**

**KRCC BOARD STUDY SESSION**

**MAY 4, 2021**

***OPTIONAL* PRE-SESSION FOR KRCC  
BOARD MEMBERS  
(INFORMAL OPPORTUNITY FOR  
QUESTIONS AND ANSWERS)**





## **Kitsap Regional Coordinating Council**

# **KITSAP COUNTYWIDE PLANNING POLICIES UPDATE**

**KRCC BOARD STUDY SESSION**

**MAY 4, 2021**

01

KRCC staff report  
out on CPP  
“Roadshow”  
meetings

02

Review of CPP  
Cover Memo

03

Discuss the draft  
Kitsap CPPs (v.4-  
26-2021)

04

Provide guidance  
on select CPP  
Elements needing  
further discussion

05

Review the draft  
CPP policies that  
have not been  
reviewed in-depth

## AGENDA TOPICS

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# STUDY SESSION OBJECTIVES

- 
- KRCC Board reviews and discusses the draft Kitsap Countywide Planning Policies (CPPs).
  - KRCC Board identifies which policies to include in the version of the CPPs that will be distributed for public comment.



# Kitsap CPP Update Overview

# WHAT ARE COUNTYWIDE PLANNING POLICIES?

- Establish a framework from which county and city comprehensive plans are developed.
- Ensure coordination and consistency between comprehensive plans
- Includes chapters on topics such as:
  - Affordable Housing
  - Transportation
  - Capital Facilities
  - Coordination for growth that occurs in Urban Growth Areas
  - Economic Development
  - Environment
- Policies are implemented at the KRCC and with comprehensive plans/regulations
- CPPs required to be updated by **December 31, 2021**

# CPP UPDATE GOALS



Growth Management  
Act consistency



Vision 2050  
consistency



Regional Centers  
Framework consistency  
(Element C)



Refresh document  
formatting

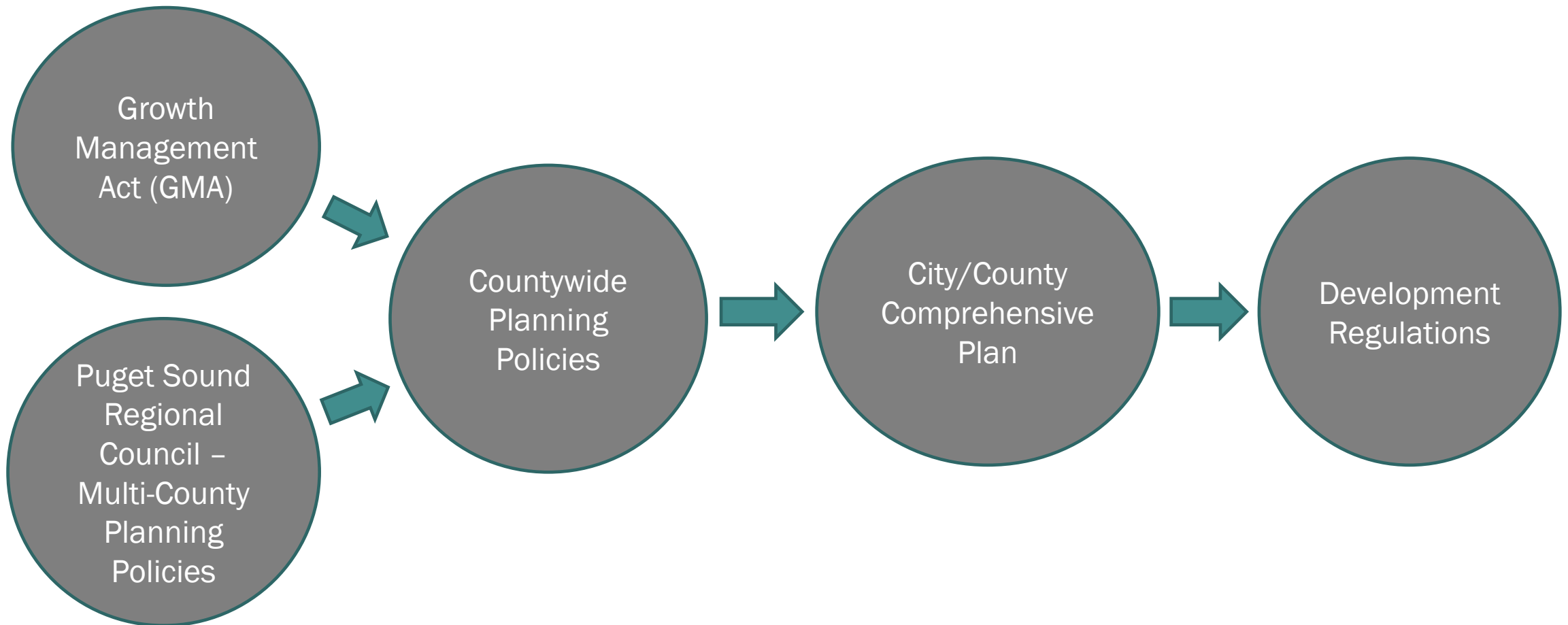


Add definitions of key  
terms

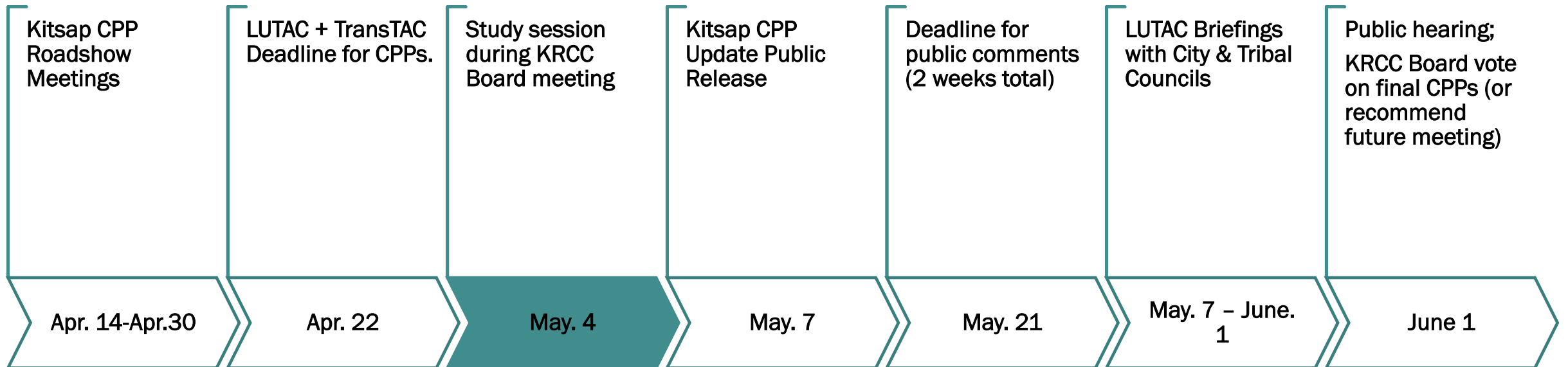
This is a Countywide Planning Policy (CPP) update, not a re-write



# HOW POLICY INTERSECTS WITH ACTION



# APPROVED TIMELINE (AS OF 4/20/2021)





# Overview of CPP Elements

# KITSAP CPP AMENDMENT BUCKETS



**Bucket 1 – Policies with Agreement:** These are policies that have been reviewed by LUTAC and have agreement to move forward for review by the KRCC Board. The vast majority of proposed policy changes fit in this category.



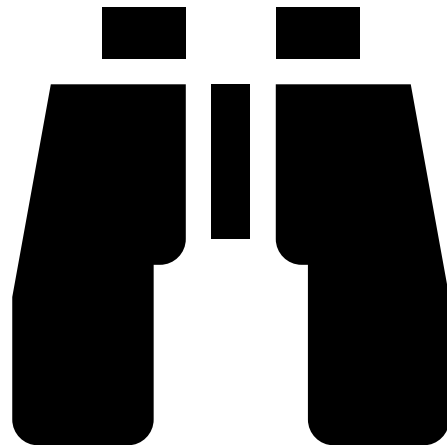
**Bucket 2 - Further Discussion Needed:** These are policies that LUTAC has not reached full agreement on to date. The differing opinions for these policies are outlined in Bucket 2 below.



**Bucket 3 - Not Sufficiently Reviewed:** These are proposed amendments that have not been fully reviewed by LUTAC or TranSTAC.

# VISION

- Articulate the countywide vision for growth.
- Initially developed at the 2018 KRCC Board Retreat.
- Proposed updates to incorporate a commitment to social/racial equity.



## ELEMENT A - COUNTYWIDE GROWTH PATTERN (CW)

- “Population growth should be directed to Cities, urban growth areas and centers with a transportation system that connects people with jobs and housing.”
- Maintain and enhance natural systems and rural character.



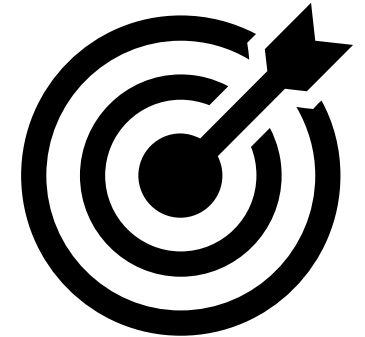
## ELEMENT B - URBAN GROWTH AREAS (UGA)

- Describes Urban Growth Areas the location of residential, commercial, and industrial developments where services can be most economically provided.
- Describes Kitsap's Land Capacity & Review and Evaluation Program.
- Describes "Reasonable Measures."
- Process for establishing, expanding, and adjusting Urban Growth Areas in Kitsap County.
- Process for distributing 20-year population and employment growth.
- Policies for Growth Outside of Urban Growth Areas: Fully Contained Communities, National Historic Towns and Master Planned Resorts.



## ELEMENT C – CENTERS OF GROWTH (C)

- Describes policies for Centers of Growth, which are focal points of growth.
  - Regional Centers
  - Manufacturing/Industrial Centers
  - Countywide Centers
  - Military Centers (new in 2021 update)
  - Local Centers → entirely up to local jurisdiction; not part of CPPs
- Establishes the category of “Candidate Centers” for areas that will likely be incorporated into the 2024 GMA Comprehensive Plan Periodic Update (new in 2021 update).
- Describes the criteria for and process for designating Countywide Centers (new in 2021 update)
- Ensures consistency with the Puget Sound Regional Council’s “Regional Centers Framework” and VISION 2050.





# ELEMENT E – COUNTYWIDE STRATEGIES FOR THE NATURAL ENVIRONMENT

Addresses policies on...

- Open space corridors
- Critical areas
- Listed species
- Air and water quality/quantity
- Watershed and land use planning
- Climate change (new in 2021 update)



## ELEMENT F - CONTIGUOUS, COMPATIBLE, AND ORDERLY DEVELOPMENT (D)

- Encouragement of cooperative inter-jurisdictional planning by federal, tribal, state, local, and special purpose government.
- Inter-regional coordination of land use and transportation, environmental, and infrastructure planning.
- Fiscal equity
- Community design and development
- Social equity (new in 2021 update)
- Displacement (new in 2021 update)



## ELEMENT G – SITING PUBLIC CAPITAL FACILITIES

- Separates policies into citing **Public Capital Facilities** (described in each jurisdiction's capital facilities plan) and **Essential Public Facilities** (facilities that are somewhat hard to site; defined in the Growth Management Act) (new in 2021 update).
- Describes policies for siting Essential Public Facilities.
- Describes air transportation facilities and transportation facilities.
- Review of coordination policies, including how KRCC member organizations will be notified that an application has been submitted for an ESF (new in 2021 update).



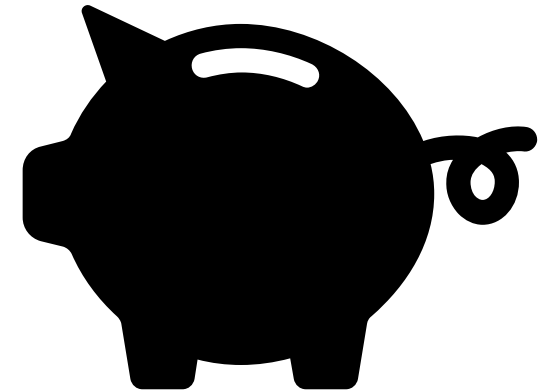
## ELEMENT I – HOUSING

- Describes the coordinated process among County, Cities, and housing agencies for determining and fulfilling housing needs, and the equitable distribution of affordable housing at all income levels in Kitsap County.
- Describes the provision of affordable housing for households below 80% countywide median income in cities and unincorporated urban growth areas.
- Recognizes the importance of anti-displacement strategies.



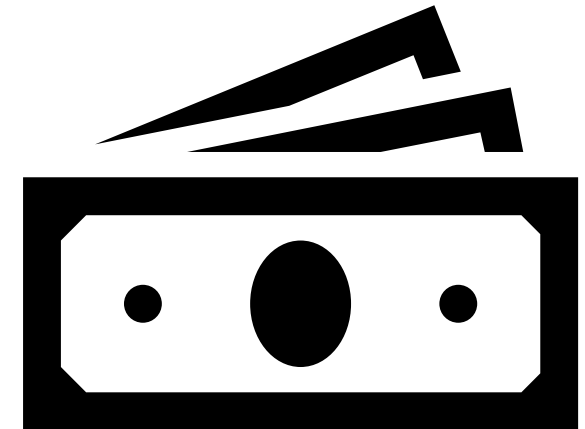
## ELEMENT J – COUNTYWIDE ECONOMIC DEVELOPMENT (ED)

- Describes a general strategy for enhancing economic development and employment.
- Describes the role of government agencies in assuring coordinated, consistent efforts to promote economic vitality and equity throughout Kitsap County.
- Describes how KRCC can support economic development.



## ELEMENT K – AN ANALYSIS OF FISCAL IMPACT (FI)

- Describes how jurisdictions are expected to fully evaluate their financial capacity to provide the full range of urban services.
- Identifies opportunities for coordination that would have a positive fiscal impact, especially for infrastructure projects and service delivery.



## ELEMENT L – COORDINATION WITH TRIBAL GOVERNMENTS (CT)

- Affirms how the Suquamish Tribe, the Port Gamble S’Klallam Tribe, and other federally recognized Indian tribes have reservations and/or trust resources within Kitsap County.
- Describes meaningful and substantial opportunities for early and continuous tribal government participation shall be incorporated into regional and local planning activities.
- Describes the importance of coordination among Tribal governments, federal agencies, the county, and city governments.



## ELEMENT M – COORDINATION WITH FEDERAL GOVERNMENT INCLUDING NAVY (CF)

- Affirms that military installations are of particular importance to the economic health of Washington State, as well as to national security.
- Describes how federal agencies and county and local governments are encouraged to coordinate plans among and between governments and agencies to make plans as consistent and compatible as possible for properties





## ELEMENT N – ROLES AND RESPONSIBILITIES (RR)

- Describes the roles and responsibilities for:
  - KRCC
  - Kitsap County
  - Cities
  - Special Districts
  - Emergency Management



## ELEMENT D – RURAL LAND USES AND DEVELOPMENT PATTERNS (R)

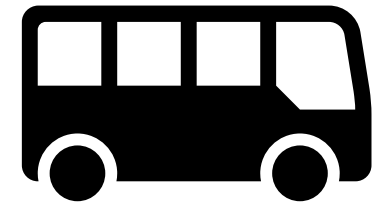
- Describes policies for preserving rural character and enhancing the natural environment
- Describes “**Rural Centers**” (as distinct from Countywide Centers), including Limited Areas of More Intensive Rural Development (LAMIRD).
- Describes “**Rural Communities**” (as distinct from “Rural Centers” and Countywide Centers).
  - Note: the distinction between Rural Centers and Rural Communities is **new in 2021 update**.
- Establishes and maintains rural levels of service.
- Conserves small-scale natural resource use in rural areas.

*See Attachment A in meeting packet*



## ELEMENT H – TRANSPORTATION

- Strategies to optimize and manage the safe use of transportation facilities and services.
- Reducing the rate of growth in single occupancy vehicle traffic
- Describes the environmental and human health impacts of transportation policies.
- Describes transportation planning guidelines for each type of center
- Describes freight transportation
- Describes inter and intra-county transportation coordination
- Review of level of service standards



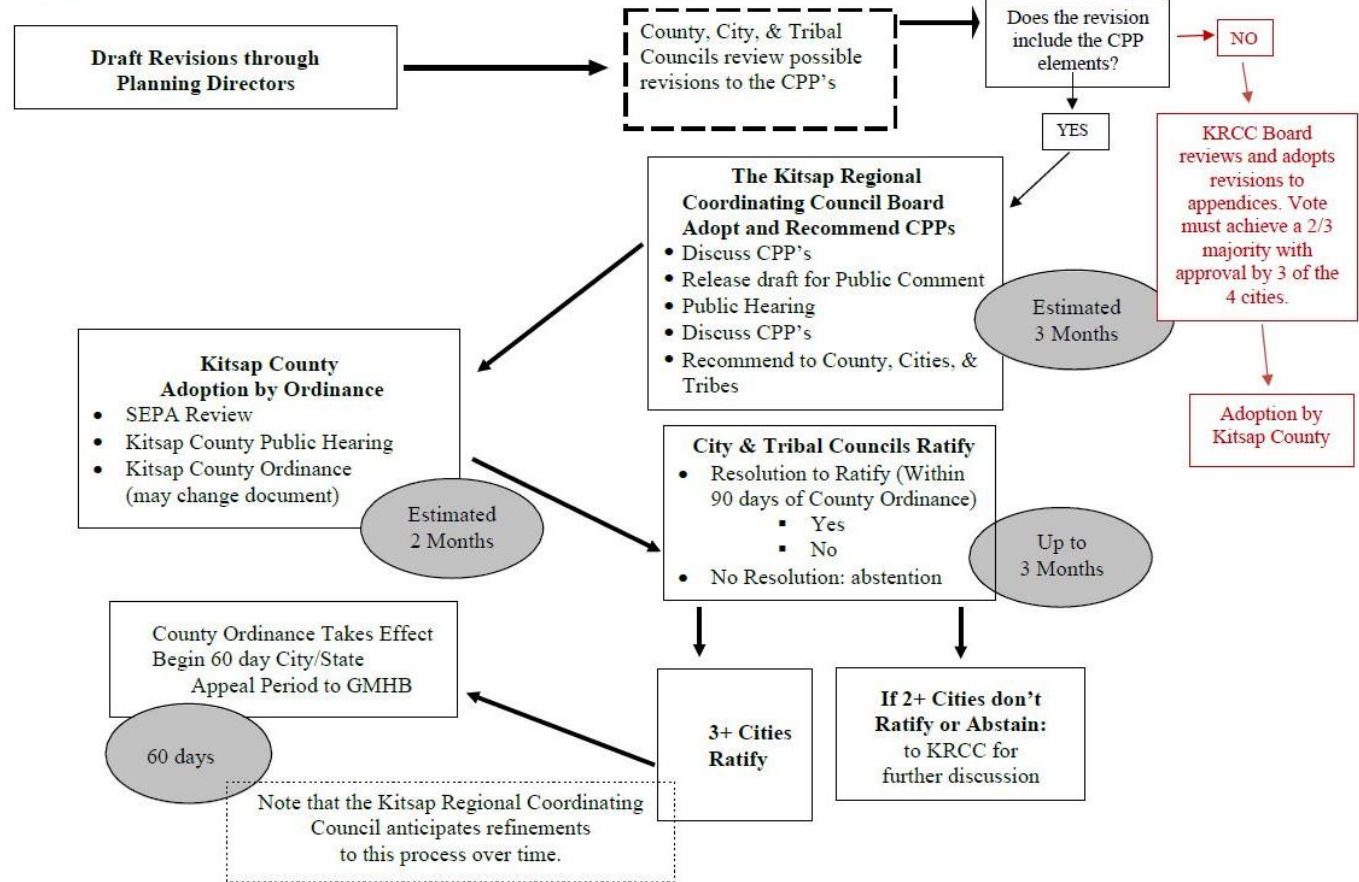
See attachment B in  
meeting packet



# POLICIES FOR UPDATES AND RATIFICATION

- The KRCC Executive Committee is discussing a more direct path for amending the CPPs' appendices, as opposed to amending the CPP Elements.
- The updated policies would be reflected in Appendix A.

## Appendix A: Kitsap Countywide Planning Policy Ratification Process (4-21-21 proposed changes)



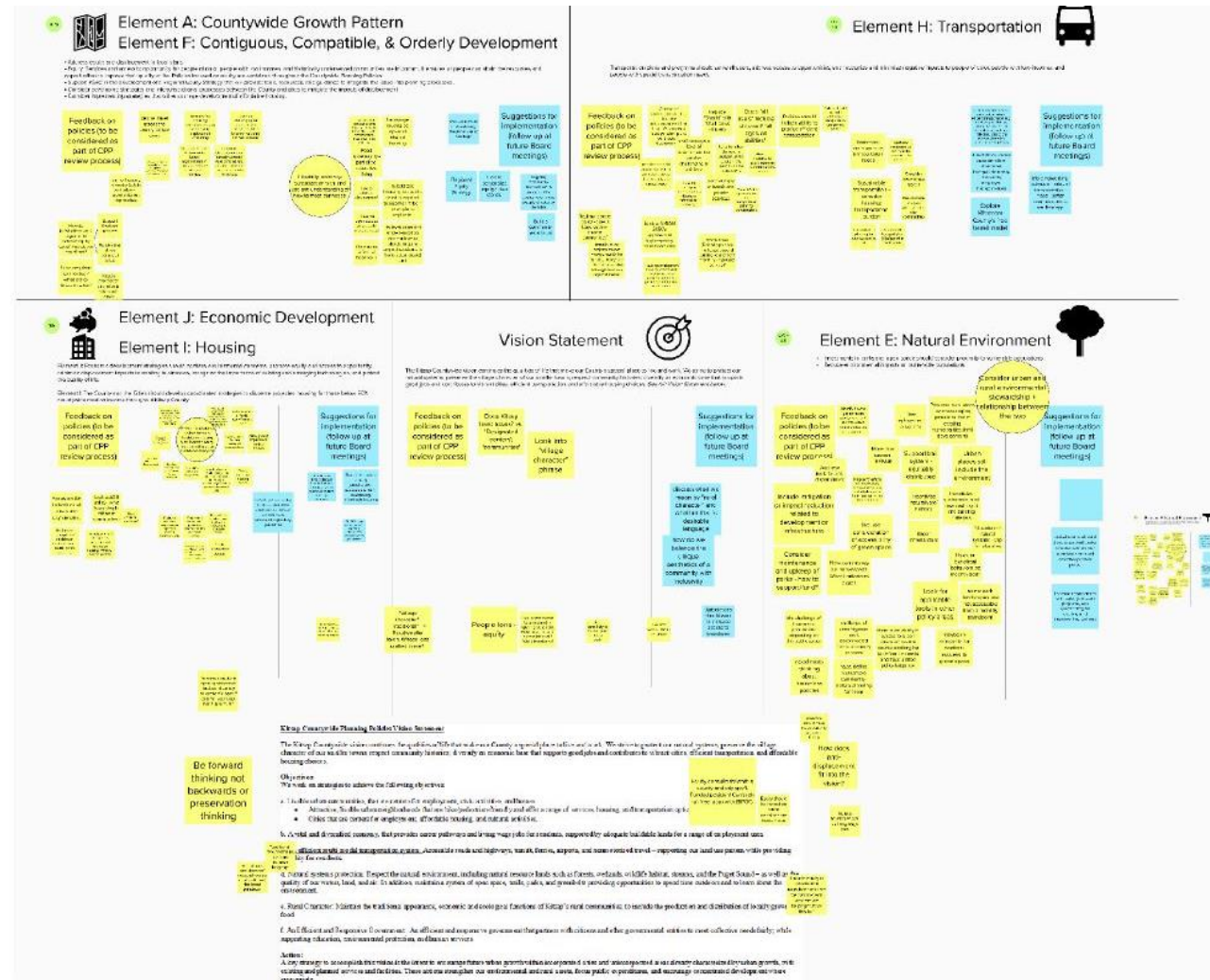
Appendix A  
 Adopted by Kitsap County Ordinance 509-2013  
 Nov. 25, 2013  
 Packet Pg. 33

See attachment C in meeting packet



# DRAFT POLICIES FOR SOCIAL & RACIAL EQUITY

- Draft proposed social and racial equity policies based on feedback from the March 4 KRCC Board Retreat
- Focuses on the Kitsap CPP Vision Statement; Element A: Countywide Growth Pattern; Element F: Orderly Development; Element H: Transportation; Element I: Housing; and Element E: Natural Environment



See attachment C in meeting packet



# DRAFT POLICIES FOR SOCIAL & RACIAL EQUITY

## VISION STATEMENT

Potential policy language from KRCC staff:

The Kitsap Countywide vision continues the qualities of life that make our County a ~~special-welcoming~~ place to live and work ~~for all in Kitsap~~. We strive to protect our natural systems; preserve the ~~village~~ character of our smaller ~~towns communities~~; respect community ~~and Tribal~~ histories; ~~diversify an economic base create an economy~~ that supports ~~good jobs all~~ and contributes to ~~vibrant equitable cities places~~, efficient transportation, ~~accessible broadband~~, and affordable housing choices.

See attachment D in  
meeting packet



# DRAFT POLICIES FOR SOCIAL & RACIAL EQUITY

## Element A: Countywide Growth Pattern and Element F: Orderly Development

Potential policy language from KRCC staff:

- Consider developing **coordinated** strategies and interjurisdictional processes between the County and cities to mitigate the impacts of displacement.
- Consider implementing **flexible** strategies that will encourage development of **a range of** affordable housing, **both public and private**.

See attachment D in  
meeting packet



# DRAFT POLICIES FOR SOCIAL & RACIAL EQUITY

## Element H: Transportation

Potential policy language from KRCC staff:

T-4. Recognizing that the County and the Cities each encompass a range of development and density patterns, each jurisdiction shall designate its Centers consistent with the criteria set forth in Element C of the Countywide Planning Policies. The following policies relate to planning guidelines to support **efficient and equitable** transit and pedestrian travel appropriate to each type of urban and rural development or re-development:

- **a.** The County and the Cities shall each prepare development strategies for their Designated Centers that encourage focused mixed use development and mixed type housing to achieve densities and development patterns that support multi-modal transportation. Transportation plans and programs **should shall** serve ~~all-users~~ **users of all ages and abilities**, address access to opportunities, and recognize and minimize negative impacts to people of color, people with low-incomes, and people with special transportation needs.
- **b.** The County and the Cities should allow flexible, alternative, and emerging transportation modes.
- **c.** The County and the Cities **shall** work with residents to understand their transportation needs. Analysis of transportation plans and programs **shall** include input from a diverse group of community members.

See attachment D in  
meeting packet





# DRAFT POLICIES FOR SOCIAL & RACIAL EQUITY

## Element I: Housing

Potential policy language from KRCC staff:

AH-2. Recognizing that the marketplace makes adequate provision for those in the upper economic brackets, each jurisdiction should develop some **flexible** combination of appropriately zoned land, regulatory incentives, financial subsidies, and/or innovative planning techniques to make adequate provisions for the needs of middle and lower income persons **in both rural and urban areas**.

- **b. Incentivize a range of housing types, including transitional housing and supportive housing.**

AH-5. Physical, economic, and cultural displacement of low-income households may result from planning, public investments, private redevelopment and market pressure. Consider a range of strategies to mitigate displacement impacts as planning for future growth occurs.

- **a. Protect existing low-income housing.**

See attachment D in  
meeting packet



# DRAFT POLICIES FOR SOCIAL & RACIAL EQUITY

## Element E: Natural Environment

Potential policy language from KRCC staff:

NE-1. Creating a regional network of open space:

- e. Planning and investment into parks and open space should consider the proximity of those amenities to urban areas and underserved communities.
- f. Promote environmentally sustainable behaviors among community members through education and outreach.
- g. Use mitigation or impact reduction requirements to support green infrastructure.

NE-2. The County and the cities will conserve and enhance the County's natural resources, critical areas, water quality/quantity, and environmental amenities while planning for and accommodating sustainable growth by:

- f. Reduce impacts to vulnerable populations such as low-income communities, Black, Indigenous, and communities of color, people with disabilities, seniors and areas that have been disproportionately affected by noise, air pollution, or other environmental impacts.
- g. Incorporate and incentivize anti-displacement tools and policies.
- h. Ensure accessibility of green spaces for people of all abilities and transportation methods.

See attachment D in  
meeting packet



## NEXT STEPS AND KEY QUESTIONS

- What should be included in the draft for public comment?
- Would the KRCC Board like to vote on approving the Kitsap CPPS for public comment? The public comment period will be from May 7 – May 21.

# DRAFT CPPS FOR PUBLIC COMMENT

## Documents for Public Review

- Full draft CPPs - strikethrough/underline version.
- Table for each CPP Element and policy with the high-level reason for the proposed change (where changes are being proposed).



Questions?