



# Kitsap Regional Coordinating Council

## KRCC Executive Board Retreat Packet

**March 4, 2021**

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## Cover Memo: 2021 Kitsap Regional Coordinating Council Retreat

### Date and Time

March 4, 2021 from 1:00 – 4:00 PM

### Virtual Participation Information

Due to COVID-19 public health risks, this retreat will be held virtually via Zoom.

- To join audio and video from your computer: <https://zoom.us/j/96679712173>
- To join audio from your cell phone: +12532158782,,96679712173# US (one tap mobile)
- To join audio from a land line: dial 253-215-8782 and enter the Meeting ID: 96679712173#

### Background

Throughout the Puget Sound Region and country, policy makers have been directing their focus on racial, social, tribal, and economic equity (collectively “equity”). On the regional scale, the Puget Sound Regional Council’s VISION 2050 emphasizes the importance of equity as part of regional planning. On the countywide scale, Kitsap jurisdictions have been deepening their commitment to equity as part of their policies and practices. To further this commitment, KRCC will hold a retreat to focus on how equity can be incorporated into Kitsap’s Countywide Planning Policies (CPPs).

### Purpose

The purpose of the 2021 KRCC Board retreat is to embed equity principles into Kitsap’s CPPs. It is also a chance to begin a conversation about implementing an equity framework as part of KRCC’s upcoming work program related to land use and transportation.

### Participants

Below are the intended participants in this retreat:

- KRCC Board
- KRCC Committees: Transportation Policy Committee, Land Use Policy Committee, Transportation Technical Advisory Committee, and Land Use Technical Advisory Committee
- Full commissions and/or councils from KRCC member jurisdictions. **KRCC Board members - please forward the retreat calendar invitation and this packet to your full council or commission.**
- Community members and civic leaders from nonprofit organizations and/or community-based organizations. **KRCC Board members – you are encouraged to invite a community member/civic leader to this retreat. Please tell Sophie Glass, KRCC Program Director, who you are planning on inviting: [sglass@kitsapregionalcouncil.org](mailto:sglass@kitsapregionalcouncil.org).**

### Preparation

Attached to this packet is a [memo](#) from LDC, Inc. with an overview of draft CPPs being considered that relate to equity. Also attached is a [resource guide](#) that covers some of the connections between equity and land use/transportation. Any reading done in advance of the retreat will support discussions about embedding equity into the CPPs. However, this resource guide can contribute to discussions throughout 2021 (and beyond) about addressing equity through KRCC’s work program.

### Agenda

See the next page for the [agenda](#) for the March 4, 2021 KRCC Board retreat.

## Agenda: 2021 Kitsap Regional Coordinating Council Retreat

March 4, 2021 | 1:00 – 4:00 PM

<https://zoom.us/j/96679712173> or +12532158782,,96679712173# US (one tap mobile)

**Purpose:** The purpose of the 2021 KRCC Board retreat is to embed equity into Kitsap’s Countywide Planning Policies and discuss methods of implementing these policies.

Time	Topic	Topic Leader/Presenter
1:00 – 1:05 pm (5 min)	<b><i>Welcome</i></b> <ul style="list-style-type: none"> <li>Retreat overview</li> </ul>	KRCC Chair Bek Ashby KRCC Vice Chair Rob Gelder
1:05 – 1:15 pm (10 min)	<b><i>Key Definitions and Demographic Updates</i></b> <ul style="list-style-type: none"> <li>Interaction: Mentimeter word cloud</li> <li>Defining equity for the purposes of this retreat</li> <li>Updated Kitsap maps re: population density and assessed valuation from the Puget Sound Regional Council</li> </ul>	KRCC Program Director Sophie Glass
1:15 – 2:00 pm (45 min)	<b><i>Panel Discussion</i></b> <ul style="list-style-type: none"> <li>Panel on the intersections of land use, transportation, and equity</li> <li>Questions for panelists: <ul style="list-style-type: none"> <li>Where do you see structural inequities in Kitsap and the Puget Sound Region as a result of land use and transportation policies?</li> <li>What do policy makers need to understand to make more equitable land use and transportation policies?</li> <li>What is your vision for an equitable transportation system in Kitsap?</li> <li>What are strategies for overcoming local pushback against affordable housing?</li> </ul> </li> </ul>	Moderated by Sophie Glass  Panelists alphabetical by last name: <ul style="list-style-type: none"> <li>Joel Adamson, Homes of Compassion</li> <li>Barbie-Danielle DeCarlo, Equity Consultant</li> <li>Dionne Deschenne, Kitsap County’s Council for Human Rights</li> <li>Annya Pintak, Seattle Department of Transportation Equity Program Manager</li> </ul>
2:00 – 2:05 pm (5 min)	<b><i>Break</i></b>	
2:05 – 2:15 pm (10 min)	<b><i>How Did We Get Here?</i></b> <ul style="list-style-type: none"> <li>Interaction: Mentimeter quiz</li> <li>Brief history of Kitsap’s land use policies and inequitable outcomes (including resources identified by Kitsap Regional Library)</li> </ul>	KRCC Program Director Sophie Glass
2:15 – 2:30 pm (15 min)	<b><i>Overview of Equity Components of CPPs</i></b> <ul style="list-style-type: none"> <li>Presentation of proposed policies</li> </ul>	Clay White

Time	Topic	Topic Leader/Presenter
	<ul style="list-style-type: none"> <li>• Questions and answers</li> </ul>	
2:30 – 3:20 (50 min)	<p><b><i>Breakout Groups</i></b> Use Mural to hold four simultaneous discussions about the following CPP topics as related to equity. Each breakout group will flow through each topic.</p> <ul style="list-style-type: none"> <li>• Vision Statement – 10 min</li> <li>• Land Use (Elements A and F) – 10 min</li> <li>• Natural Environment (Element E) - 10 min</li> <li>• Economic Development (Element J) – 10 min</li> <li>• Transportation (Element H) – 10 min</li> </ul>	Facilitators: Clay White and KRCC staff
3:20-3:50 PM (30 min)	<p><b><i>Group Discussion</i></b></p> <ul style="list-style-type: none"> <li>• Facilitators share out key ideas.</li> <li>• Discuss policy suggestions from each breakout group.</li> <li>• Identify common themes and reach general agreement about which policy suggestions should be considered further as part of the update to the CPPs.</li> <li>• <i>Note: After the retreat, KRCC staff will review suggestions for implementing suggested policies as part of KRCC's work program. This will be discussed during a future KRCC Board meeting.</i></li> </ul>	Sophie Glass
3:50 – 3:55 pm (5 min)	<b><i>Public Comments</i></b>	Sophie Glass
3:55 – 4:00 pm (5 min)	<b><i>Wrap Up and Adjourn</i></b>	Sophie Glass

To: KRCC Board

From: Clay White, LDC, Inc.

Date: February 2<sup>nd</sup>, 2021

RE: KRCC Board Retreat Preparation: CPP Equity Components

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### **Background**

Equity is one of the key themes in the Puget Sound Regional Council's (PSRC) recently adopted Vision 2050 and KRCC is working to incorporate social, racial, and economic equity into the Kitsap Countywide Planning Policies (CPPs). To focus on equity within the CPPs, the KRCC Board will hold a virtual retreat on March 4, 2021. KRCC PlanPOL asked that we provide the KRCC Board an overview of draft CPPs being considered relating to equity for the February 2, 2021 KRCC Board meeting to help Board members prepare for the March 4, 2021 retreat.

### **Approach**

As draft policies have been developed, our approach has been to prepare new or revised policies that balance the need for consistency with Vision 2050 with the understanding that CPPs must provide the county and each city flexibility. Further, PSRC is currently working on the Regional Equity Strategy (RES). If policies in the CPPs provide a solid foundation while Kitsap participates in the development of the RES, you will have created a strong foundation for future action.

### **Key Questions**

As you review these draft policies, we would appreciate feedback on the following questions:

- Should equity policies provide greater specificity than currently drafted?
- Are there specific actions you would like to see KRCC take in coming years on equity issues? As an example, participation and coordination during the development of the RES could be one very reasonable action to take.

### **Draft Equity Policies**

The following policies include draft new and revised policies currently in review with KRCC committees. New language being proposed is indicated with an underline and language being proposed to be removed is shown with a ~~strikethrough~~. Note that many policies in the CPPs have several sub policies. To keep the length of this memo as short as possible, I have only provided you the main policy and the sub policy. Additional detail, including the full set of draft CPP changes are available to you if desired. Please note again that the following policies are in draft format and are currently being reviewed by KRCC Committees.

## Element A. Countywide Growth Pattern (CW)

### Revised Draft Policy

**CW-3. To achieve these goals, the Kitsap Regional Coordinating Council member jurisdictions should:**

h. Incorporate provisions addressing community health, equity, and displacement into appropriate regional, countywide, and local plans. ~~ning and decision-making processes.~~

## ~~Element E. Countywide Strategies for Open Space Preservation, Resource Preservation, Critical Areas, Air Quality, and Water Quality/Quantity (PPCAAW)~~ Natural Environment (NE)

### Revised New Policy

**NE-1. Creating a regional network of open space:**

e. Planning and investment into parks and open space should consider the proximity of those amenities to urban areas and underserved communities.

**NE-2. The County and the cities will conserve and enhance the County's natural resources, critical areas, water quality/quantity, and environmental amenities while planning for and accommodating sustainable growth by:**

f. Reduce impacts to vulnerable populations and areas that have been disproportionately affected by noise, air pollution, or other environmental impacts.

## Element F. Contiguous, Compatible, and Orderly Development (D)

### New draft paragraph in Element F

Coordination between KRCC members is vital to ensure contiguous, compatible, and orderly development in the county. The policies in this chapter not only outline the purpose for, and reasons why inter-jurisdictional planning is important at the federal, tribal, state, local, and special purpose government but how that coordination with take place at the KRCC. In addition, these policies focus on specific topics where coordination is essential. This includes but is not limited to land use, transportation, infrastructure planning and community design and development. Finally these policies

outline measures to address displacement as growth occurs in Kitsap and how KRCC members can look at growth issues through an equity lens important decisions are made.

## **New Draft Policies**

D-5 . Equity: Services and access to opportunity for people of color, people with low incomes, and historically underserved communities is important. It ensures all people can attain the resources and opportunities to improve their quality of life. Policies focused on equity are contained throughout the Countywide Planning Policies.

- a. Support PSRC in the development of a Regional Equity Strategy that will provide tools, resources, and guidance to integrate this issue into planning processes.
- b. Planning for parks/open space, future growth, housing, transportation, public facilities, and services, and where uses are located all have an impact on our community. As comprehensive plans are updated, the County and cities should consider how these decisions impact historically underserved communities and coordinate on ways to address for those impacts together.

D-6 Displacement: As our region continues to grow, population and employment growth is focused within our urban areas. As redevelopment takes place, however, there is a potential for physical, economic, and cultural displacement of low- income households that may result from planning, public investments, private redevelopment, and market pressures. As important planning, transportation, and redevelopment takes place:

- a. Consider developing strategies and interjurisdictional processes between the County and cities to mitigate the impacts of displacement.
- b. Consider and implement strategies that will encourage development of affordable housing.

## **Element J. Countywide Economic Development (ED)**

### **Revised Draft Policy**

#### **ED-1. A general strategy for enhancing economic development and employment:**

- a. The County and the Cities recognize that a healthy economy is important to the health of residents and quality of life in the county. Economic development strategies should be balanced with address environmental concerns, promote equity and access to opportunity, minimize

displacement impacts to existing businesses, recognize the importance of existing and emerging technologies, and protect the quality of life.

### **Existing Policy**

**ED-2. The role of government agencies in assuring coordinated, consistent efforts to promote economic vitality and equity throughout Kitsap County:**

### **Element H. Transportation (T)**

### **Revised Policy**

**T-4. Recognizing that the County and the Cities each encompass a range of development and density patterns, each jurisdiction shall designate its Centers consistent with the criteria set forth in Element C of the Countywide Planning Policies. The following policies relate to planning guidelines to support transit and pedestrian travel appropriate to each type of urban and rural development or re-development:**

- a. The County and the Cities shall each prepare development strategies for their Designated Centers that encourage focused mixed use development and mixed type housing to achieve densities and development patterns that support multi-modal transportation. Transportation plans and programs should serve all users, address access to opportunities, and recognize and minimize negative impacts to people of color, people with low-incomes, and people with special transportation needs.





Kitsap Regional Coordinating Council Executive Board  
 Optional Pre-retreat Reading List  
 v. 3-1-2021

*Puget Sound Regional Council (PSRC) and Kitsap Regional Library provided KRCC with many of the following resources.*

Topic	Resource Type	Title & Link	Author/Source
Kitsap & Puget Sound Region	Presentation	<a href="#">Kitsap Demographic Data</a>	KRCC
	Article	<a href="#">Crisis in Kitsap – What are the real causes of homelessness in Kitsap County?</a>	Joel Adamson, <a href="#">Kitsap Homes of Compassion</a>
	Report	<a href="#">City of Bremerton &amp; Kitsap County Affordable Housing Recommendations Report</a>	City of Bremerton and Kitsap County
	Article	<a href="#">A community apart – segregated housing in Bremerton in the 1940s</a>	Eric D. Williams, Kitsap Sun
	Report	<a href="#">History of Sinclair Park</a>	Bremerton Housing Authority
	Article	<a href="#">Discrimination comes under local spotlight</a>	Eric D. Williams, Kitsap Sun
	Biographical profile	<a href="#">Lillian Walker: Civil rights pioneer</a>	WA Secretary of State
	Interactive map	<a href="#">PSRC’s Transportation System Conditions Visualization Tool</a>	PSRC
	White paper	<a href="#">Synopsis of VISION 2050 Equity Policies</a>	PSRC
	White paper	<a href="#">PSRC's Equity Briefing Paper</a>	PSRC
Land Use	Policy language	<a href="#">King County’s Countywide Planning Policies Equity Principles</a>	King County
	Article	<a href="#">A Neighborhood’s Race Affects Home Values More Now Than in 1980</a>	Brentin Mock
	Article	<a href="#">For Black homeowners, a common conundrum with appraisals</a>	Troy McMullen



Topic	Resource Type	Title & Link	Author/Source
	Article	<a href="#">Keeping Gentrification From Following Green Space</a>	Sissy Trinh
	Article	<a href="#">In U.S. Cities, The Health Effects Of Past Housing Discrimination Are Plain To See</a>	Maria Godoy
	Article	<a href="#">More Parks, Longer Lives</a>	Elva Yañez, <a href="#">National Recreation and Park Association</a>
	Book	The Color of Law: A Forgotten History of How Government Segregated America	Richard Rothstein
	Academic article	<a href="#">Local land use regulation and the chain of exclusion</a>	Rolf Pendall
Trans- portation	Interactive map	<a href="#">Transportation Access in Washington Story Map</a>	<a href="#">Disability Mobility Initiative</a>
	Article	<a href="#">Four Lessons for Cities to Help Advance Equitable Transportation during the COVID-19 Pandemic and Beyond</a>	<a href="#">The Urban Institute</a>
	Report	<a href="#">Mobility Equity Framework: How to Make Transportation Work for People</a>	<a href="#">The Greenlining Institute</a>
History, Economy, & Social Issues	Definitions	<a href="#">Equity-Related Definitions</a>	PSRC
	Article	<a href="#">Racism Impoverishes the Whole Economy</a>	Lisa D. Cook
	Book	Stamped from the Beginning: The Definitive History of Racist Ideas in America	Ibram X. Kendi
	Book	An African American and Latinx History of the United States	Paul Ortiz
	Book	An Indigenous People's History of the United States	Roxanne Dunbar Ortiz
	Book	White Fragility: Why It's So Hard for White People to Talk about Racism	Robin DiAngelo
	Book	Caste: The Origins of Our Discontents	Isabel Wilkerson